



Village of Whitefish Bay, WI



Comprehensive Annual Financial Report

For the Fiscal Year Ending December 31, 2018

**Village of Whitefish Bay, Wisconsin
Comprehensive Annual Financial Report
For the Fiscal Year Ended December 31, 2018**

TABLE OF CONTENTS

	PAGE
INTRODUCTORY SECTION	
Letter of Transmittal	1
Table of Organization	5
FINANCIAL SECTION	
Independent Auditors' Report	6
Management's Discussion and Analysis	9
Basic Financial Statements	
Statement of Net Position	21
Statement of Activities	22
Balance Sheet - Governmental Funds	23
Reconciliation of the Balance Sheet of the Governmental Funds to the Statement of Net Position	24
Statement of Revenues, Expenditures, and Changes in Fund Balances - Governmental Funds	25
Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities	26
Statement of Net Position - Proprietary Funds	27
Statement of Revenues, Expenses, and Changes in Net Position - Proprietary Funds	28
Statement of Cash Flows - Proprietary Funds	29
Statement of Fiduciary Net Position - Fiduciary Funds	30
Notes to Financial Statements	31
Required Supplementary Information	
Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual - General Fund	79
Schedule of Changes in the Village's Total OPEB Liability and Related Ratios	80
Schedule of Proportionate Share of the Net OPEB Liability (Asset) - Local Retiree Life Insurance Fund	81
Schedule of the Village's Proportionate Share of Net Pension Liability (Asset) & Contributions	82
Notes to Required Supplementary Information	83
Supplementary Information	
Combining Balance Sheet - Nonmajor Governmental Funds	84
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances (Deficit) - Nonmajor Governmental Funds	86
Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual - Debt Service Fund	88
Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual - Borrowed Money Fund	89
Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual - TIF #1 Capital Projects Fund	90
Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual - TIF #2 Capital Projects Fund	91
Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual - Capital Equipment Fund	92
Schedule of Revenues, Expenditures, and Changes in Fund Balances -	

Budget and Actual – Public Improvement Fund.....	93
Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual – Library Expansion Fund.....	94
Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual – Donation Fund	95
Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual – TIF #1 Special Revenue Fund.....	96
Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual – TIF #2 Special Revenue Fund.....	97
Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual – Library Fund.....	98
 Other Information	
Tax Incremental District No. 1 Historical Summary of Project Costs, Project Revenues and Net Cost to be Recovered through Tax Increments	99
Tax Incremental District No. 1 Historical Summary of Sources, Uses and Status of Funds	100
Tax Incremental District No. 2 Historical Summary of Project Costs, Project Revenues and Net Cost to be Recovered through Tax Increments	101
Tax Incremental District No. 2 Historical Summary of Sources, Uses and Status of Funds	102
 STATISTICAL SECTION	
Financial Trends:	
Net Position by Component	103
Changes in Net Position.....	104
Fund Balances of Governmental Funds.....	106
Changes in Fund Balances of Governmental Funds	107
Revenue Capacity:	
Assessed Value and Equalized Value of Property.....	109
Property Tax Rates – All Direct and Overlapping Governments	110
Principal Property Taxpayers.....	111
Property Tax Levies and Collections.....	112
Debt Capacity:	
Ratios of Net General Bonded Debt Outstanding	113
Ratios of Outstanding Debt by Type	114
Legal Debt Margin Information.....	115
Direct and Overlapping Governmental Activities Debt.....	116
Revenue Bond Coverage – Sewer Utility	117
Operating Information:	
Water / Sewer Utility – Ten Largest Users	118
Stormwater Utility – Ten Largest Users	119
Customer Connections by Class to Water / Sewer Utility Systems	120
Customer Connections by Class to Stormwater Utility System	121
Demographic and Economic Information:	
Demographic and Economic Statistics.....	122
Principal Employers	123
Village Government Employees by Function / Program	124

INTRODUCTORY SECTION



Village of Whitefish Bay

5300 N. Marlborough Drive • Whitefish Bay, Wisconsin 53217 • (414) 962-6690 • Fax (414) 962-5651

June 12, 2019

President Siegel and Members of the Village Board of Trustees,

We are pleased to present the Comprehensive Annual Financial Report (CAFR) of the Village of Whitefish Bay for the fiscal year ended December 31, 2018. This report was prepared by the Village's Finance Department, and this year is the first year that this type of annual report has been compiled for the Village, including both financial statements and statistical data. Responsibility for both the accuracy of the presented data and the completeness and fairness of the presentation, including all disclosures, rests with the management of the Village.

Members of the Village management team are responsible for establishing and maintaining internal control designed to mitigate the risk of theft or misuse and to ensure that adequate accounting data is compiled to allow for the preparation of the financial statements in conformity with generally accepted accounting principles (GAAP). The Village's internal control structure is designed to provide reasonable, but not absolute, assurance that the financial statements will be free of material misstatement. Management's responsibilities include selection and application of accounting principles; recording and reflecting all transactions in the financial statements; determining the reasonableness of significant accounting estimates included in the financial statements; and adjusting the financial statements to correct material misstatements. This internal control structure is subject to evaluation by management, its independent auditors, and audits by state and federal government staff.

CliftonLarsonAllen, LLP, a firm of certified public accountants, has audited the Village's financial statements. The goal of the independent audit is to provide reasonable assurance that the financial statements of the Village of Whitefish Bay, for the year ended December 31, 2018, are free of material misstatement. The independent audit involves examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified opinion that the Village's financial statements for the fiscal year ending December 31, 2018, are fairly presented in conformity with GAAP.

GAAP requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in a form of the Management's Discussion and Analysis (MD&A). This letter of transmittal should be read in conjunction with the MD&A which can be found following the report of the independent auditors.

These financial reports included all funds of the Village. It includes all governmental activities for which the Board of Trustees is financially accountable. The Village provides the full range of municipal services, including but not limited to; general administration, public safety, public works including street construction and maintenance, library services, health services and various recreational activities and events.

History and Village Profile

Location

The Village is located in Milwaukee County along the shores of Lake Michigan. Located on 2.4 square miles, the Village is bordered on the south by the Village of Shorewood, on the southwest by the City of Milwaukee, on the west by the City of Glendale, on the north by the Village of Fox Point, and to the east by the shores of Lake Michigan.

History

Early inhabitants of Whitefish Bay included Native Americans, fishermen, and farmers. Prior to the turn of the century, Whitefish Bay became a popular destination for summer visitors from across the Midwest. In 1889, Captain Frederick Pabst, one of Milwaukee's beer barons, spent \$30,000 to take advantage of Whitefish Bay's unique location in an area north of what is now Henry Clay Street, east of Lake Drive and South of Silver Spring Drive. As many as 10,000 people would visit the resort on a summer day, traveling by horse and buggy, railroad, trolley, or excursion steamer. They came to enjoy the scenic view, to ride the Ferris wheel, attend daily concerts (double concerts on Sunday), rent rowboats, watch outdoor movies, and dine on whitefish netted daily in the Bay. The resort popularity faded in 1914, and the park closed. In 1915, the land was subdivided into 17 residential lots, and today 13 homes are located on the former resort shoreline property.



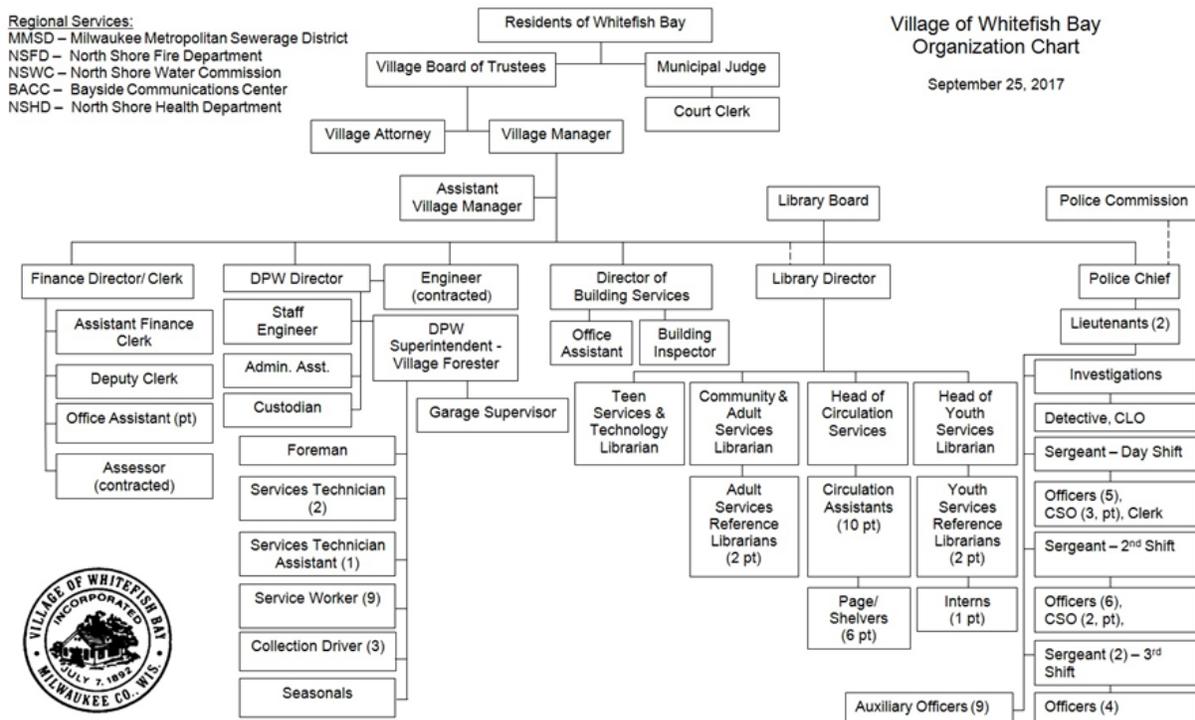
Today

Today, residents enjoy a vibrant Silver Spring Business district, which incorporates the mix of the historic and the modern. In addition to a bustling downtown district, residents appreciate a beautiful parks system, growing school district, and overall high quality of life. Organized by the Whitefish Bay Civic Foundation, numerous holiday-related events are held each year for residents and visitors to enjoy.

Government Profile

The Village Manager, an appointed position, oversees the daily operation of the various Village departments, including the Finance/Clerk Department, Public Works Department, Police Department, and Building Services Department. The Library Board oversees the Library Department. The Village Board, consisting of the Village President and six Trustees elected at-large to three year terms.

Below represents the organizational chart of the Village of Whitefish Bay:



In an effort to increase efficiency and maintain fiscal responsibility, the Village shares services with many of our neighboring communities in the North Shore. These partnerships allow each municipality to share staff, equipment, and resources; and in return each municipality reduces service redundancies while saving funds. Whitefish Bay shares the following services with the following communities:

- *North Shore Fire Department:* Bayside, Fox Point, Glendale, River Hills, Brown Deer, Shorewood
- *North Shore Water Commission:* Fox Point, Glendale
- *Bayside Communications Center (911 Dispatch):* Bayside, Fox Point, Glendale, River Hills, Brown Deer, Shorewood

Fiscal and Infrastructure Strategy

The Village has adopted a long-term fiscal infrastructure strategy that is reviewed and updated on an as-needed basis. In order to develop an overall fiscal strategy, both operating and infrastructure / capital needs must be addressed. The Village Board adopted a “market basket” approach to evaluate each annual budget, and to set new goals and funding levels annually for the next five years. The “market basket” approach includes property tax costs, and utility fees for water, sewer, and stormwater. Fiscal planning and infrastructure planning must be conducted simultaneously and step by step to develop a strategy. The adopted fiscal and infrastructure strategy provides for the following targets:

- Annual infrastructure improvements financed through debt of \$4,000,000
- An annual average market basket impact of no more than 2.5% for operating and debt service costs combined

Economic Condition and Outlook

As an organization, the Village of Whitefish Bay is committed to looking forward and planning for the future. In light of such challenges as levy restrictions, rising costs and revenue reductions, the Village continues to provide resources for capital improvements, maintains resources necessary for high quality services, which are within the Village’s and State’s financial parameters, and most importantly, attains these objectives while keeping increases to the Village’s property tax levy and utility revenue to a minimum.

Accounting and Financial Policies

The Village has adopted formal financial policies related to fund balance, capital projects, debt management, and overall budget maintenance and development. Investment of Village funds are restricted by state statutes.

Awards and Acknowledgements

The Village of Whitefish Bay participates in the Government Finance Officers Association (GFOA) Distinguished Budget Presentation Award Program. The Village has received the award for the annual budget for the fiscal year beginning January 1, 2014 and each year thereafter.

The preparation of the Village’s Comprehensive Annual Financial Report was made possible by the dedicated service and commitment of the members of the Finance, Police, Public Works, Inspection, Library and Administration Departments. The preparation of this report would not be possible without their dedication. I would like to thank each member of the management team, the Village President and members of the Village Board, and the Village independent auditors, for their leadership and support.

Respectfully Submitted,

Jennifer Amerell

Jennifer Amerell
Finance Director / Village Clerk

**Village of Whitefish Bay, Wisconsin
Comprehensive Annual Financial Report
For Fiscal Year Ended December 31, 2018**

Prepared by:
Jennifer Amerell
Finance Director / Village Clerk

Village Board of Trustees

Julie Siegel	Village President
Garry Davis	Village Trustee
Will Demet	Village Trustee
Carl Fuda	Village Trustee
Jay Miller	Village Trustee
Jay Saunders	Village Trustee
Tara Serebin	Village Trustee

Village Administration

Paul Boening	Village Manager
Tim Blakeslee	Assistant Manager
Jennifer Amerell	Finance Director / Clerk
John Edlebeck	Director of Public Works / Facilities Manager
Michael Young	Chief of Police
Joel Oestreich	Director of Building Services
Nyama Reed	Library Director
Christopher Jaekels	Village Attorney

FINANCIAL SECTION

THIS PAGE IS INTENTIONALLY BLANK



INDEPENDENT AUDITORS' REPORT

Village Board
Village of Whitefish Bay, Wisconsin
Whitefish Bay, Wisconsin

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the Village of Whitefish Bay, Wisconsin, as of and for the year ended December 31, 2018, and the related notes to the financial statements, which collectively comprise the Village's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Village's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Village's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the Village of Whitefish Bay, Wisconsin as of December 31, 2018, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the required supplementary information, as included in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Village of Whitefish Bay, Wisconsin basic financial statements. The introductory section, the statistical tables, supplementary and other information are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The supplementary information listed in the table of contents is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Village Board
Village of Whitefish Bay, Wisconsin

The introductory section, other information, and the statistical tables listed in the table of contents have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on them.

CliftonLarsonAllen LLP

CliftonLarsonAllen LLP

Milwaukee, Wisconsin
June 12, 2019

THIS PAGE IS INTENTIONALLY BLANK

VILLAGE OF WHITEFISH BAY, WISCONSIN
Management's Discussion and Analysis
As of and for the Year Ended December 31, 2018
(unaudited)

The Village of Whitefish Bay's management offers this narrative overview and analysis of the Village's financial statements. We encourage readers to consider the information presented here in conjunction with the financial statements and notes to the financial statements. A comparison with prior year data is also presented.

FINANCIAL HIGHLIGHTS

The more significant transactions that impacted the Village's financial picture during 2018 were:

- The Village's governmental activities net position increased in 2018 by \$687,564. Unrestricted governmental activities net position decreased by a total of \$1,757,640 from 2017. The increase in governmental activities net position is a result of the net pension liability becoming a net pension asset. The decrease in governmental activities unrestricted net position is a result of the net pension asset in the current year which is restricted net position and the increase in the OPEB liabilities for medical and life insurance.
- The Village's General Fund fund balance increased \$423,765. The increase is a result of departments ending the year under budget, the Village generating more permit revenue than expected and increase in investment earnings. Committed fund balance increased \$581,531 as a result of designating funds for payment of other post employment benefits in future years. The unassigned fund balance of the General Fund remained at a healthy 36% of current year revenues.

Net position, as referred to above, results when revenues exceed expenses. When expenses exceed revenues, the result is a decrease in net position. You can think of this relationship between revenues and expenses as the Village's operating results. You can think of the Village's net position, as measured in the Statement of Net Position, as one way to measure the Village's financial health or financial position. Over time, increases and decreases in the Village's net position, as measured by the Statement of Activities, are one indicator or whether its financial health is improving or not. However, the Village's goal remains to provide services that improve the quality of life for our residents not generate profits. For this reason, you need to consider many other non-financial factors when assessing the overall health of our Village.

Overview of Financial Statements

This discussion and analysis are intended to serve as an introduction to the Village's basic financial statements. The Village's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information and other information in addition to the basic financial statements themselves.

VILLAGE OF WHITEFISH BAY, WISCONSIN
Management's Discussion and Analysis
As of and for the Year Ended December 31, 2018
(unaudited)

Government-Wide Financial Statements

The government-wide financial statements are designed to provide readers with a broad overview of the Village's finances in a manner similar to a private-sector business. They are presented in two statements, the Statement of Net Position and the Statement of Activities.

Both of these financial statements distinguish functions of the Village that are principally supported by taxes (governmental activities) from functions that are intended to recover all or a significant portion of their costs through user fees (business-type activities). The governmental activities of the Village included general government, public safety, public works, conservation and development, health, library, and parks and recreation. The business-type activities of the Village include Water, Sewer, and Stormwater Utilities. The Village closed the Parking Utility during 2018. The Village's component unit, the Business Improvement District (BID), is presented as a discrete column in the Statement of Net Position and Statement of Activities.

Statement of Net Position

The following table summarizes the Village's Statement of Net Position from 2018 and 2017:

	Governmental Activities		Business-Type Activities		Total	
	2018	2017	2018	2017	2018	2017
Current and other assets	\$ 31,126,770	\$ 27,046,543	\$ 5,118,811	\$ 4,707,361	\$ 36,245,581	\$ 31,753,904
Capital Assets	31,651,000	29,287,387	40,322,004	41,396,006	71,973,004	70,683,393
Total Assets	<u>62,777,770</u>	<u>56,333,930</u>	<u>45,440,815</u>	<u>46,103,367</u>	<u>108,218,585</u>	<u>102,437,297</u>
Deferred Outflows	2,205,845	2,442,506	255,741	311,057	2,461,586	2,753,563
Long-term Debt	36,527,800	32,016,362	23,992,922	25,171,301	60,520,722	57,187,663
Other Liabilities	863,395	1,218,779	689,458	704,589	1,552,853	1,923,368
Total Liabilities	<u>37,391,195</u>	<u>33,235,141</u>	<u>24,682,380</u>	<u>25,875,890</u>	<u>62,073,575</u>	<u>59,111,031</u>
Deferred Inflows	14,171,225	12,807,664	172,915	106,011	14,344,140	12,913,675
Net Investment in Capital Assets	3,957,679	2,960,090	16,839,502	16,324,332	20,797,181	19,284,422
Restricted	4,143,279	2,695,664	717,821	562,044	4,861,100	3,257,708
Unrestricted	5,320,237	7,077,877	3,283,938	3,546,147	8,604,175	10,624,024
Total Net Position	<u>\$ 13,421,195</u>	<u>\$ 12,733,631</u>	<u>\$ 20,841,261</u>	<u>\$ 20,432,523</u>	<u>\$ 34,262,456</u>	<u>\$ 33,166,154</u>

Governmental Activities – Statement of Net Position

Current and other assets for governmental activities primarily represent cash, investments, taxes receivable, special assessments receivable, loan receivable, and pension activity. Total current and other assets increased by \$4.1 million. This increase is largely a result of the cash on hand from debt issued to finance capital projects and to refinance old debt.

Deferred outflows are related to the losses on the debt refunding's done in 2010, 2012 and 2016, which will be amortized through 2027, and deferred amounts related to pension and post retirement benefits.

Other liabilities include accounts payable, accrued payroll, net pension liability and other related liabilities. The decrease is primarily due to the net pension liability becoming a net

VILLAGE OF WHITEFISH BAY, WISCONSIN
Management's Discussion and Analysis
As of and for the Year Ended December 31, 2018
(unaudited)

pension asset offset by a decrease in accounts payable.

Deferred inflows represent unavailable revenue for taxes levied in December 2018 and deferred amounts related to pension. These taxes represent revenue for the 2019 fiscal year and accordingly are not considered to be revenue in 2018.

The net investment in capital assets represents the Village's equity in its capital assets which is 12% of the historical cost of assets. This can be thought of as the Village's ownership in those capital assets. This percentage remained consistent from 2017.

Capital assets are used to provide services to citizens; consequently, these assets are not available for future spending. Although the Village's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources since the capital assets themselves cannot be used to liquidate these liabilities. The Village annually levies a tax in order to pay the next year's installment of principal and interest on long term debt.

A portion of the Village's net position represents resources that are subject to external restrictions on how they can be used. Restricted net position consists of amounts with donor restrictions and amounts restricted for debt service and capital projects. The remaining unrestricted net position may be used to meet ongoing obligations to citizens.

Business-Type Activities – Statement of Net Position

Business-type activities current and other assets consist mainly of cash, accounts receivable and special assessment receivables. The current and other assets increased by \$411,450 primarily due to an increase in accounts receivable for utility services.

Capital Assets decreased by approximately \$1.1 million. The primary reason for decrease is the closing of the parking utility fund and the transfer of capital assets to governmental activities.

Deferred inflows of resources represent deferred amounts related to pension.

The net investment in capital assets represents the Village's equity in its capital assets which is 42% of the historical cost of assets. This can be thought of as the Village's ownership in those capital assets.

Statement of Activities

The Statement of Activities presents information showing how the government's net position changed during the fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods.

VILLAGE OF WHITEFISH BAY, WISCONSIN
Management's Discussion and Analysis
As of and for the Year Ended December 31, 2018
(unaudited)

Significant Changes in Governmental Activities

Overall, the Village's governmental activities decreased net position by \$1.5 million in 2018. Transfers from the Utilities to the General Fund are to make their annual payment in lieu of taxes (PILOT) and the consolidation of the Parking Utility Fund with Governmental Activities.

The table below summarizes the Statement of Activities for 2018 and 2017.

	Governmental Activities		Business-Type Activities		Total	
	2018	2017	2018	2017	2018	2017
Revenues						
Program Revenues						
Charges for Services	\$ 1,212,611	\$ 1,119,490	\$ 5,798,824	\$ 6,119,859	\$ 7,011,435	\$ 7,239,349
Operating Grants & Contributions	1,076,877	989,811	-	-	1,076,877	989,811
Capital Grants & Contributions	97,511	30,167	42,160	887,792	139,671	917,959
General Revenues						
Property Taxes	12,012,991	11,779,064	-	-	12,012,991	11,779,064
Other Revenues	766,881	692,533	101,383	40,593	868,264	733,126
Total Revenues	<u>15,166,871</u>	<u>14,611,065</u>	<u>5,942,367</u>	<u>7,048,244</u>	<u>21,109,238</u>	<u>21,659,309</u>
Expenses						
General Government	1,866,253	1,995,268	-	-	1,866,253	1,995,268
Public Safety	6,083,038	6,051,955	-	-	6,083,038	6,051,955
Public Works	4,212,177	3,759,008	-	-	4,212,177	3,759,008
Conservation & Development	441,077	424,988	-	-	441,077	424,988
Health and Social Services	191,535	191,035	-	-	191,535	191,035
Library	942,273	945,525	-	-	942,273	945,525
Parks & Recreation	265,875	267,202	-	-	265,875	267,202
Interest & Fiscal Charges	1,053,145	1,043,691	-	-	1,053,145	1,043,691
Water Utility	-	-	1,695,250	1,630,891	1,695,250	1,630,891
Sewer Utility	-	-	2,365,183	3,217,115	2,365,183	3,217,115
Stormwater Utility	-	-	836,808	890,431	836,808	890,431
Parking Utility	-	-	60,322	87,781	60,322	87,781
Total Expenses	<u>15,055,373</u>	<u>14,678,672</u>	<u>4,957,563</u>	<u>5,826,218</u>	<u>20,012,936</u>	<u>20,504,890</u>
Transfers	576,066	280,235	(576,066)	(280,235)	-	-
Change in Net Position	687,564	212,628	408,738	941,791	1,096,302	1,154,419
Net Position, Beginning of Year	<u>12,733,631</u>	<u>12,173,221</u>	<u>20,432,523</u>	<u>19,490,732</u>	<u>33,166,154</u>	<u>31,663,953</u>
Restatement	-	347,782	-	-	-	347,782
Net Position, End of Year	<u>\$ 13,421,195</u>	<u>\$ 12,733,631</u>	<u>\$ 20,841,261</u>	<u>\$ 20,432,523</u>	<u>\$ 34,262,456</u>	<u>\$ 33,166,154</u>

Governmental Activities – Revenues

Program revenues are those revenues that can be directly related to a particular activity, whereas general revenues represent revenues that are not directly related to one function (property taxes). Charges for services are primarily made up of licenses, permits, fees and fines. The Village's main operating grants are State resources received for shared revenue, highway maintenance and recycling programs. The table on the next page compares governmental activities' revenues for 2018 and 2017, and significant changes are discussed below the table.

VILLAGE OF WHITEFISH BAY, WISCONSIN
Management's Discussion and Analysis
As of and for the Year Ended December 31, 2018
(unaudited)

	Governmental Activities			
	2018	2017	\$ Change	% Change
Program Revenues				
Charges for Services	\$ 1,212,611	\$ 1,119,490	\$ 93,121	8%
Operating Grants & Contributions	1,076,877	989,811	87,066	9%
Capital Grants & Contributions	97,511	30,167	67,344	223%
General Revenues				
Property Taxes	12,012,991	11,779,064	233,927	2%
Other Revenues	766,881	692,533	74,348	11%
Total Revenues	<u>\$ 15,166,871</u>	<u>\$ 14,611,065</u>	<u>\$ 555,806</u>	<u>4%</u>

Capital grants and contributions increased by \$67,344 in 2018. In 2018 the Village received a Green Solutions Grant related to the rehabilitation of the Village Hall / Police Department building.

Property tax revenue increased from 2017 by \$233,927. Property taxes are the largest revenue source for governmental activities. Property taxes account for approximately 79% of total governmental activities revenue in 2018, which is consistent with 81% of revenue in 2017.

Other revenue increased in 2018 by \$74,348. The increase is a result of favorable interest rates and a higher return on investments.

Governmental Activities – Expenses

Governmental activities expenses are broken down into various functions. General government includes costs such as village board, management, finance/clerk, election, inspections, court, village attorney, contract services and building maintenance. Costs associated with the Village's police department, fire, and dispatch services are shown within the public safety function. The public works function includes expenses for street, alley and sidewalk maintenance, snow and forestry operations, refuse, recycling, and yard waste collection. Conservation and development expenses include economic development within the Village's tax incremental financing districts. Health services include expenses incurred for providing health programs to the general public such as restaurant licensing, immunizations and health clinics. Library and parks and recreation function expenses provide services within the Village library and park system. The table on the next page compares 2018 and 2017 expenses by function. The reasons for fluctuations of more than \$100,000 and 10% of the previous year are described following the table.

VILLAGE OF WHITEFISH BAY, WISCONSIN
Management's Discussion and Analysis
As of and for the Year Ended December 31, 2018
(unaudited)

	Governmental Activities			
	2018	2017	\$ Change	% Change
Expenses				
General Government	1,866,253	1,995,268	(129,015)	-6%
Public Safety	6,083,038	6,051,955	31,083	1%
Public Works	4,212,177	3,759,008	453,169	12%
Conservation & Development	441,077	424,988	16,089	4%
Health	191,535	191,035	500	0%
Library	942,273	945,525	(3,252)	0%
Parks & Recreation	265,875	267,202	(1,327)	0%
Interest & Fiscal Charges	1,053,145	1,043,691	9,454	1%
Total Expenses	<u>\$ 15,055,373</u>	<u>\$ 14,678,672</u>	<u>\$ 376,701</u>	<u>3%</u>

General government saw a decrease in total expenses primarily driven in reduced pension expense for the net pension liability becoming a net pension asset. Public Works saw an increase in costs related to the transition to an automated collection system in 2018.

Business-Type Activities – Revenues

Unlike governmental activities, the Village's business-type activities are financed primarily by user charges. The Village bills water, sewer and stormwater fees to its customers on a quarterly basis. Any utility bill not paid by the tax levy date is placed on the property owner's tax bill. A summary of these utility charges is shown below:

	Business-Type Activities			
	2018	2017	\$ Change	% Change
Program Revenues				
Water Utility	\$ 2,350,390	\$ 2,150,949	\$ 199,441	9%
Sewer Utility	2,723,775	3,274,483	(550,708)	-17%
Stormwater Utility	697,208	1,509,732	(812,524)	-54%
Parking Utility	69,611	72,487	(2,876)	-4%
Other Revenues	101,383	40,593	60,790	150%
Total Revenues	<u>\$ 5,942,367</u>	<u>\$ 7,048,244</u>	<u>\$ (1,105,877)</u>	<u>-16%</u>

Sewer Utility rates increased by 3% effective January 1. In 2017 the Sewer utility received additional intergovernmental funds to line laterals on personal property, these funds were not received in 2018. Water consumption which is used for both water and sewer variable charges remained consistent with usage in 2018. The Stormwater Utility is based on ERU's, which do not vary significantly on annual basis; therefore, revenue from the Stormwater Utility should remain consistent from year to year. The large fluctuation in stormwater revenue is a result of a federal grant for stormwater retention received during 2017. The Parking Utility closed at the end of 2018. Other revenues consist of investment income and capital contributions.

VILLAGE OF WHITEFISH BAY, WISCONSIN
Management's Discussion and Analysis
As of and for the Year Ended December 31, 2018
(unaudited)

Business-Type Activities – Expenses

The table below compares business-type activities expenses from 2018 to 2017.

	Business-Type Activities			
	2018	2017	\$ Change	% Change
Expenses				
Water Utility	1,695,250	1,630,891	64,359	4%
Sewer Utility	2,365,183	3,217,115	(851,932)	-26%
Stormwater Utility	836,808	890,431	(53,623)	-6%
Parking Utility	60,322	87,781	(27,459)	-31%
Total Expenses	<u>\$ 4,957,563</u>	<u>\$ 5,826,218</u>	<u>\$ (868,655)</u>	<u>-15%</u>

Water Utility expenses include all costs necessary to provide water to approximately 4,800 residential and commercial customers within the Village. The Village is a member of and purchases water from the North Shore Water Commission. Other expenses include maintenance of approximately 48 miles of water main, meter maintenance and upgrades, testing and operating of hydrants and valves in compliance with regulatory standards.

Sewer Utility expenses include all costs associated with the Village's collection and conveyance of wastewater from utility users. Wastewater is conveyed via underground laterals and mains downstream to the municipal interceptor sewer system operated by Milwaukee Metropolitan Sewage District (MMSD). The sewer utility is used to maintain the Village's infrastructure system as well as the treatment costs paid to MMSD. The large decrease in Sewer Utility expenses is a result of a 2017 Village wide personal property inflow and infiltration program to line laterals on personal property.

Stormwater Utility expenses include costs associated with owning, maintaining, and constructing approximately 30 miles of the Village's stormwater management system. User fees are based on a property's equivalent runoff units (ERU's).

The Parking Utility accounts for the expenses associated with administering and enforcing parking regulations and maintenance of Village lots. The Parking Utility closed at the end of 2018.

Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Village, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the Village can be divided into three categories: governmental, business-type activities, and fiduciary funds.

VILLAGE OF WHITEFISH BAY, WISCONSIN
Management's Discussion and Analysis
As of and for the Year Ended December 31, 2018
(unaudited)

Governmental Funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements. The basic governmental fund financial statements can be found on page 23 and 25 of this report.

Because the focus of the governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balance provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The Village maintains twelve individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, Debt Service Fund, and Borrowed Money Capital Projects Fund, all of which are considered to be major funds. Data from the other nine governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of combining statements at the end of this report.

Governmental Funds – Fund Balance

As of December 31, 2018, the Village's governmental funds reported combined ending fund balance of \$16.2 million, a \$3.3 million increase from the previous year. Approximately 14% of the Village's total fund balance is unassigned fund balance, which is available for spending at the Village's discretion. The remainder of the fund balance is nonspendable, restricted, committed or assigned to indicate that it is not available for new spending as it has already been committed for prepaid items or other purposes. The increase in restricted fund balance is a result of the issuance of debt to be used for capital projects and other debt refinancing.

The General Fund is the main operating fund of the Village. At year end, total fund balance increased in the General Fund by \$423,765 to \$7,187,865 of which \$3,823,274 was unassigned. The General Fund unassigned fund balance represents 36% of total General Fund revenues. This was an increase of \$141,576 from a total unassigned fund balance of \$3,681,698 in 2017. Unassigned fund balance can be thought of as the residual fund balance category within the General Fund.

VILLAGE OF WHITEFISH BAY, WISCONSIN
Management's Discussion and Analysis
As of and for the Year Ended December 31, 2018
(unaudited)

The Debt Service Fund levies for scheduled principal and interest payments. The increase in fund balance of \$2,595,878 is a result of debt issued to refinance debt in 2019.

The Borrowed Money Capital Projects Fund had an increase in fund balance of approximately \$691,000 from debt issued to finance capital projects.

General Fund Budgetary Highlights

The Village adopts an annual budget for its General Fund. A budgetary comparison schedule can be found on page 79 of this report. Overall the General Fund actual results exceeded the budget for revenues. Actual expenditures also exceeded budget expenditures. Transfers out were less than anticipated. Significant variances between budget and actual results include the following:

- Intergovernmental revenue was more than budget by \$93,298. The Village received approximately \$55,000 more in transportation aid than what was expected.
- Licenses and permits exceeded budget by \$42,285. Primary source of increase was business permits and overnight parking permits generating revenue in excess of budget.
- Public charges for services increased by \$75,000. Primary sources of increase was a one-time catch up payment from TID #1 for services rendered, and an increase in refuse and recycling collection fees.
- The Village's investment earnings increased in 2018 and the Village received a higher dividend from insurance proceeds than anticipated.
- Transfers in for the General Fund included payments in lieu of taxes from the water and sewer utilities. Transfers from the General Fund to Sewer & Stormwater Utility funds were for debt service as indicated in budget which were not required in 2018.
- General Government expenditures were under budget by approximately \$56,000. Much of the savings were from decreased wages and benefits from unfilled positions and utility costs less than anticipated.
- Public Safety activities were over budget by approximately \$84,000. Much of the additional costs were a result of overtime costs as a result of vacant positions.
- Public Works activities were over budget by approximately \$144,000. This was primarily due to the transition to an automated refuse collection system that was delayed multiple months and less allocation of wages and benefits to utility funds.
- Transfers in/out of the general fund were below budget as expenses in the Sewer and Stormwater were also below budget.
- Overall revenues and transfers in to the general fund exceeded budget by \$334,384.
- Overall expenditures and transfers out of the general fund were less than budget by \$89,381.
- Total revenues, expenditures and transfers resulted in an increase in general fund balance of \$423,785.

VILLAGE OF WHITEFISH BAY, WISCONSIN
Management's Discussion and Analysis
As of and for the Year Ended December 31, 2018
(unaudited)

Proprietary Funds

The Village uses one type of Proprietary Fund, called Enterprise Funds to report the same functions presented as business-type activities in the government-wide financial statements. The Village uses enterprise funds to account for Water, Sewer, and Stormwater Utilities. The proprietary fund financial statements provide separate information for each utility. Proprietary fund financial statements can be found on pages 27-29 of this report.

The net position of the Water, Sewer, and Stormwater Utilities at the end of the year was \$7,791,601, \$8,310,079, and \$4,739,581, respectively. The total net position of the Water, Sewer, and Stormwater Utilities are capital intensive. This means more of their net position is included in the category net investment in capital assets. Unrestricted net position for the Water, Sewer, and Stormwater Utilities were \$1,136,026, \$1,342,691, and (\$9,477). The Parking Utility was closed in 2018 and all activities were consolidated within the General Fund.

Fiduciary Funds

Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the Village's internal activities. The Village maintains one fiduciary fund, the Tax Collection Agency Fund which records the tax roll and tax collection for other taxing jurisdictions within the Village. The fiduciary fund financial statement can be found on page 30 of this report.

Component Units

Component units are separate legal entities that a primary government must include in its financial report for fair presentation in conformity with Generally Accepted Accounting Principles (GAAP). They may be organizations for which elected officials of the primary government are financially accountable, or organizations for which the nature and significance of their relationship with a primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

The Village has two component units, Community Development Authority (CDA), which administers the development and redevelopment within the District, and the Silver Spring Business Improvement District (BID), a nine-member board which permits businesses in the Village to develop, manage and promote the local economy. BID's are financed through special assessments levied on properties within the District. The BID Board members are appointed by the Village President, and approved by the Village Board.

The Village has included comparative data for the previous year to illustrate the changes in net position for the component unit. The CDA did not have any net position or financial transactions during the year, therefore no amounts have been presented.

VILLAGE OF WHITEFISH BAY, WISCONSIN
Management's Discussion and Analysis
As of and for the Year Ended December 31, 2018
(unaudited)

The BID had an increase in net position of \$14,566 over the previous year. The BID is financed through special assessments on individual business owners, which are collected by the Village through the tax collection process and turned over to the District. The annual property tax amounts have remained relatively consistent.

The BID uses the accrual basis of accounting, and statements are audited by an independent certified public accounting firm on an annual basis.

Statement of Net Position	BID		Statement of Activities	BID	
	2018	2017		2018	2017
Cash	\$ 84,612	\$ 70,046	Program Revenues		
Total Assets	<u>\$ 84,612</u>	<u>\$ 70,046</u>	Operating Grants	\$ 125,415	\$ 124,881
			Total Revenues	125,415	124,881
Unrestricted net position	84,612	70,046	Expenses	110,849	113,958
Total Net Position	<u>\$ 84,612</u>	<u>\$ 70,046</u>	Changes in Net Position	14,566	10,923
			Net Position, January 1	70,046	59,123
			Net Position, December 31	<u>\$ 84,612</u>	<u>\$ 70,046</u>

Combined financial information is presented as a discrete column in the statement of net position and statement of activities on pages 21-22 of this report. Additional information for the BID can be found on page 60 of this report.

Notes to the Financial Statements

The notes to the financial statements provide additional information that is essential to the full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 31-78 of this report. The information provided below on capital assets and long-term debt can be found within the footnotes to the financial statements.

Capital Assets

The Village's capital asset activity for 2018 and 2017 is summarized below:

Description	Governmental Activities		Business-type Activities	
	2018	2017	2018	2017
Land	\$ 1,435,706	\$ 1,305,706	\$ 44,084	\$ 174,084
Construction in progress	-	329,723	-	727,574
Buildings	11,033,916	8,420,658	961,728	961,728
Improvements	1,096,243	1,110,836	-	409,028
Machinery and equipment	7,394,931	6,087,673	4,451,278	4,400,321
Infrastructure	46,862,562	46,766,447	46,814,790	45,598,798
Total capital assets	67,823,358	64,021,043	52,271,880	52,271,533
Less accumulated depreciation	(36,172,358)	(34,733,656)	(11,949,876)	(10,875,527)
Capital assets, net of depreciation	<u>\$31,651,000</u>	<u>\$29,287,387</u>	<u>\$40,322,004</u>	<u>\$41,396,006</u>

VILLAGE OF WHITEFISH BAY, WISCONSIN
Management's Discussion and Analysis
As of and for the Year Ended December 31, 2018
(unaudited)

Significant projects undertaken during the year include the following:

- \$2.9 million in building renovations for Village Hall and the Police Department
- \$100,000 in annual sidewalk project
- \$130,000 in watermain projects on Murray Street
- \$100,000 in stormwater work on Cramer Street

Additional information on the Village's capital assets can be found on pages 49-50.

Long-Term Debt

Wisconsin state statutes limit the amount of general obligation debt a governmental entity may issue to 5% of its total equalized valuation. The current debt limitation for the Village is \$114,016,065 which exceeds the Village's current outstanding general obligation debt of \$5,108,250. This debt is entirely backed by the full faith and credit of the government. At year end, the outstanding debt equaled 44% of the Village's state authorized debt limit.

The Village issued \$7,190,000 in new debt during 2018 which was used to finance capital projects and to refinance prior debt. Total general obligation debt increased \$3.2 million in 2018. The below table summarizes the ending balances for 2018 and 2017:

	Governmental Activities		Business-type Activities	
	2018	2017	2018	2017
General obligation debt	\$ 32,581,605	\$ 28,531,832	\$ 18,498,645	\$ 19,833,747
Revenue bonds	-	-	5,011,121	5,337,554
OPEB Liability	2,618,685	2,260,615	-	-
Compensated absences	426,564	417,890	-	-
Total Long-term liabilities	<u>\$ 35,626,854</u>	<u>\$ 31,210,337</u>	<u>\$ 23,509,766</u>	<u>\$ 25,171,301</u>

Additional information on the Village's long-term debt can be found on pages 53-57.

Supplementary and Other Information

The combining statements referred to earlier in connection with nonmajor governmental funds are presented immediately following the notes to the required supplementary information and can be found on pages 84-87 of this report. The schedule of revenues, expenditures, and changes in fund balance for nonmajor funds are included on pages 88-98. The historical summary of project costs, project revenues, and net cost to be recovered through tax increments and the historical summary of sources, uses, and status of funds for Tax Incremental District No. 1 and Tax Incremental District No. 2 can be found on pages 99-102.

Requests for Information

This financial report is designed to provide a general overview of the Village's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional information can be addressed to the Finance Director, 5300 N. Marlborough Drive, Whitefish Bay, WI 53217.

BASIC FINANCIAL STATEMENTS

VILLAGE OF WHITEFISH BAY, WISCONSIN
Statement of Net Position
December 31, 2018

	Primary Government			Component Unit
	Governmental Activities	Business Type Activities	Total	Business Improvement District
Assets				
Cash and investments	\$ 16,022,233	\$ 2,287,317	\$ 18,309,550	\$ 84,612
Taxes receivable	12,315,868	-	12,315,868	-
Accounts receivable	177,695	2,012,998	2,190,693	-
Interest receivable	8,644	-	8,644	-
Special assessments receivable	13,235	70,818	84,053	-
Loan receivable	1,109,252	-	1,109,252	-
Prepaid items and inventories	134,713	29,857	164,570	-
Restricted assets				
Cash and investments	-	247,988	247,988	-
Deposits with North Shore Water Commission	-	382,002	382,002	-
Net pension asset	926,108	87,831	1,013,939	-
Investment in CVMIC	419,022	-	419,022	-
Capital assets				
Land	1,435,706	44,084	1,479,790	-
Other capital assets, net of depreciation	30,215,294	40,277,920	70,493,214	-
Total Assets	<u>62,777,770</u>	<u>45,440,815</u>	<u>108,218,585</u>	<u>84,612</u>
Deferred Outflows of Resources				
Deferred amounts related to pension	1,720,785	165,928	1,886,713	-
Deferred amounts related to post retirement benefits	164,104	-	164,104	-
Deferred amount on refundings	320,956	89,813	410,769	-
Total Deferred Outflows of Resources	<u>2,205,845</u>	<u>255,741</u>	<u>2,461,586</u>	<u>-</u>
Liabilities				
Accounts payable and accrued expenses	495,858	518,441	1,014,299	-
Accrued interest payable	367,537	171,017	538,554	-
Noncurrent liabilities				
Due within one year	2,581,138	2,002,612	4,583,750	-
Due in more than one year	33,946,662	21,990,310	55,936,972	-
Total Liabilities	<u>37,391,195</u>	<u>24,682,380</u>	<u>62,073,575</u>	<u>-</u>
Deferred Inflows of Resources				
Deferred amounts related to pension	1,823,243	172,915	1,996,158	-
Deferred amounts related to post retirement benefits	32,114	-	32,114	-
Taxes levied for subsequent year's budget	12,315,868	-	12,315,868	-
Total Deferred Inflows of Resources	<u>14,171,225</u>	<u>172,915</u>	<u>14,344,140</u>	<u>-</u>
Net Position				
Net investment in capital assets	3,957,679	16,839,502	20,797,181	-
Restricted for				
Equipment replacement	-	247,988	247,988	-
Net pension asset	926,108	87,831	1,013,939	-
North Shore Water Commission	-	382,002	382,002	-
TIF projects and debt service	3,002,318	-	3,002,318	-
Library expansion	204,878	-	204,878	-
Donations	9,975	-	9,975	-
Unrestricted	5,320,237	3,283,938	8,604,175	84,612
Total Net Position	<u>\$ 13,421,195</u>	<u>\$ 20,841,261</u>	<u>\$ 34,262,456</u>	<u>\$ 84,612</u>

The accompanying notes are an integral part of this statement.

VILLAGE OF WHITEFISH BAY, WISCONSIN
Statement of Activities
Year Ended December 31, 2018

Functions/Programs	Expenses	Program Revenues			Net (Expenses) Revenues and Changes in Net Position			Component Unit Business Improvement District
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-Type Activities	Total	
Governmental activities								
General government	\$ 1,866,253	\$ 247,215	\$ -	\$ -	\$ (1,619,038)	\$ -	\$ (1,619,038)	\$ -
Public safety	6,083,038	800,401	23,379	-	(5,259,258)	-	(5,259,258)	-
Public works	4,212,177	39,945	973,389	97,511	(3,101,332)	-	(3,101,332)	-
Conservation and development	441,077	75,000	-	-	(366,077)	-	(366,077)	-
Health and social services	191,535	-	-	-	(191,535)	-	(191,535)	-
Library	942,273	50,050	80,109	-	(812,114)	-	(812,114)	-
Parks and recreation	265,875	-	-	-	(265,875)	-	(265,875)	-
Interest and fiscal charges	1,053,145	-	-	-	(1,053,145)	-	(1,053,145)	-
Total governmental activities	<u>15,055,373</u>	<u>1,212,611</u>	<u>1,076,877</u>	<u>97,511</u>	<u>(12,668,374)</u>	<u>-</u>	<u>(12,668,374)</u>	<u>-</u>
Business-type activities								
Water Utility	1,695,250	2,308,230	-	42,160	-	655,140	655,140	-
Sewer Utility	2,365,183	2,723,775	-	-	-	358,592	358,592	-
Stormwater Utility	836,808	697,208	-	-	-	(139,600)	(139,600)	-
Parking Utility	60,322	69,611	-	-	-	9,289	9,289	-
Total business-type activities	<u>4,957,563</u>	<u>5,798,824</u>	<u>-</u>	<u>42,160</u>	<u>-</u>	<u>883,421</u>	<u>883,421</u>	<u>-</u>
Total primary government	<u>\$ 20,012,936</u>	<u>\$ 7,011,435</u>	<u>\$ 1,076,877</u>	<u>\$ 139,671</u>	<u>(12,668,374)</u>	<u>883,421</u>	<u>(11,784,953)</u>	<u>-</u>
Component Unit								
Business Improvement District	\$ 110,849	\$ -	\$ 125,415	\$ -				14,566
General revenues								
Taxes								
Property taxes, levied for general purposes					7,723,748	-	7,723,748	-
Property taxes, levied for library services					680,022	-	680,022	-
Property taxes, levied for debt services					2,331,921	-	2,331,921	-
Property taxes, levied for capital items and development					1,277,300	-	1,277,300	-
Intergovernmental revenues not restricted to specific programs					199,000	-	199,000	-
Investment income					256,767	101,383	358,150	-
Other income					311,114	-	311,114	-
Total general revenues					<u>12,779,872</u>	<u>101,383</u>	<u>12,881,255</u>	<u>-</u>
Transfers					576,066	(576,066)	-	-
Change in net position					687,564	408,738	1,096,302	14,566
Net position - beginning of year					<u>12,733,631</u>	<u>20,432,523</u>	<u>33,166,154</u>	<u>70,046</u>
Net position - end of year					<u>\$ 13,421,195</u>	<u>\$ 20,841,261</u>	<u>\$ 34,262,456</u>	<u>\$ 84,612</u>

The accompanying notes are an integral part of this statement.

VILLAGE OF WHITEFISH BAY, WISCONSIN
Balance Sheet - Governmental Funds
December 31, 2018

	General Fund	Debt Service Fund	Borrowed Money Fund	Nonmajor Governmental Funds	Total
Assets					
Cash and investments	\$ 6,953,036	\$ 2,714,901	\$ 3,025,252	\$ 3,329,044	\$ 16,022,233
Current receivables					
Taxes receivable	7,972,148	2,488,608	-	1,855,112	12,315,868
Accounts receivable	82,465	-	91,545	3,685	177,695
Interest receivable	7,470	-	1,174	-	8,644
Special assessments receivable	-	-	1,163	12,072	13,235
Loan receivable	-	1,109,252	-	-	1,109,252
Due from other funds	-	-	-	1,529,457	1,529,457
Prepaid expenditures	134,713	-	-	-	134,713
Investment in CVMIC	419,022	-	-	-	419,022
Total Assets	\$ 15,568,854	\$ 6,312,761	\$ 3,119,134	\$ 6,729,370	\$ 31,730,119
Liabilities					
Accounts payable	\$ 106,400	\$ -	\$ 10,721	\$ 43,814	\$ 160,935
Accrued liabilities	302,441	-	9,004	23,478	334,923
Due to other funds	-	-	-	1,529,457	1,529,457
Total liabilities	408,841	-	19,725	1,596,749	2,025,315
Deferred Inflows of Resources					
Taxes levied for subsequent year's budget	7,972,148	2,488,608	-	1,855,112	12,315,868
Unavailable revenues	-	1,109,252	1,163	20,157	1,130,572
Total Deferred Inflows of Resources	7,972,148	3,597,860	1,163	1,875,269	13,446,440
Fund Balance (Deficit)					
Nonspendable	553,735	-	-	-	553,735
Restricted	-	2,714,901	3,098,246	3,217,171	9,030,318
Committed	2,354,507	-	-	314,297	2,668,804
Assigned	456,349	-	-	1,254,412	1,710,761
Unassigned	3,823,274	-	-	(1,528,528)	2,294,746
Total Fund Balance	7,187,865	2,714,901	3,098,246	3,257,352	16,258,364
Total Liabilities, Deferred Inflows of Resources, and Fund Balance	\$ 15,568,854	\$ 6,312,761	\$ 3,119,134	\$ 6,729,370	\$ 31,730,119

The accompanying notes are an integral part of this statement.

VILLAGE OF WHITEFISH BAY, WISCONSIN
Reconciliation of the Balance Sheet of the Governmental Funds
to the Statement of Net Position
Year Ended December 31, 2018

Total fund balances-governmental funds \$ 16,258,364

Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.

Land	1,435,706
Other capital assets	66,387,652
Less: accumulated depreciation	(36,172,358)

Some receivables that are not currently available are reported as deferred revenues in the fund financial statements but are recognized as revenue when earned in the government-wide statements.

Loan to North Shore Fire Department	1,109,252
Special assessments receivable, due after 2018	21,320

Long-term assets and deferred outflows (inflows) are not related to the current period and, therefore, not reported in the funds.

Deferred amounts related to pension	(102,458)
Deferred amounts related to post retirement benefits - medical insurance	113,947
Deferred amounts related to post retirement benefits - life insurance	18,043

Some liabilities, including long-term debt, are not due and payable in the current period and, therefore, are not reported in the funds.

Bonds and notes payable	(32,581,605)
Notes payable - Bayside	(121,920)
Compensated absences	(426,564)
Unamortized debt discounts and premiums	(779,026)
Deferred amounts on refundings	320,956
Net pension asset (liability)	926,108
Accrued interest	(367,537)
Net OPEB obligation	<u>(2,618,685)</u>

Net position of governmental activities \$ 13,421,195

The accompanying notes are an integral part of this statement.

VILLAGE OF WHITEFISH BAY, WISCONSIN
Statement of Revenues, Expenditures, and Changes in Fund Balances -
Governmental Funds
Year Ended December 31, 2018

	General Fund	Debt Service Fund	Borrowed Money Fund	Nonmajor Governmental Funds	Total Governmental Funds
Revenues					
Taxes	\$ 7,723,748	\$ 2,331,921	\$ -	\$ 1,957,322	\$ 12,012,991
Intergovernmental	1,220,768	293,461	-	55,109	1,569,338
Licenses and permits	503,935	-	-	-	503,935
Fines, forfeitures and penalties	300,792	-	-	-	300,792
Public charges for services	120,512	-	-	50,050	170,562
Special assessments	-	-	6,859	36,199	43,058
Miscellaneous	602,378	1,584	219,683	44,358	868,003
Total revenues	<u>10,472,133</u>	<u>2,626,966</u>	<u>226,542</u>	<u>2,143,038</u>	<u>15,468,679</u>
Expenditures					
Current					
General government	1,488,576	-	-	-	1,488,576
Public safety	5,784,471	-	-	-	5,784,471
Public works	2,364,306	-	-	-	2,364,306
Health and social services	191,079	-	-	-	191,079
Conservation and development	-	-	-	391,994	391,994
Library	-	-	-	679,419	679,419
Capital Outlay	601,325	-	3,375,317	889,738	4,866,380
Debt service					
Principal	-	2,352,955	-	-	2,352,955
Interest and fiscal charges	-	918,631	-	-	918,631
Total expenditures	<u>10,429,757</u>	<u>3,271,586</u>	<u>3,375,317</u>	<u>1,961,151</u>	<u>19,037,811</u>
Excess (deficiency) of revenues over expenditures	<u>42,376</u>	<u>(644,620)</u>	<u>(3,148,775)</u>	<u>181,887</u>	<u>(3,569,132)</u>
Other financing sources (uses)					
Proceeds from sale of capital assets	695	-	-	-	695
Premium on long-term debt issued	-	167,309	-	-	167,309
Long-term debt issued	-	-	3,840,000	-	3,840,000
Long-term debt issued for refunding purposes	-	2,535,000	-	-	2,535,000
Transfer in	380,694	538,189	-	-	918,883
Transfer out	-	-	-	(538,189)	(538,189)
Total other financing sources (uses)	<u>381,389</u>	<u>3,240,498</u>	<u>3,840,000</u>	<u>(538,189)</u>	<u>6,923,698</u>
Net change in fund balances	423,765	2,595,878	691,225	(356,302)	3,354,566
Fund balances - beginning of year	<u>6,764,100</u>	<u>119,023</u>	<u>2,407,021</u>	<u>3,613,654</u>	<u>12,903,798</u>
Fund balances - end of year	<u>\$ 7,187,865</u>	<u>\$ 2,714,901</u>	<u>\$ 3,098,246</u>	<u>\$ 3,257,352</u>	<u>\$ 16,258,364</u>

The accompanying notes are an integral part of this statement.

VILLAGE OF WHITEFISH BAY, WISCONSIN
 Reconciliation of the Statement of Revenues, Expenditures, and Changes
 in Fund Balances of Governmental Funds to the Statement of Activities
 Year Ended December 31, 2018

Net change in fund balances-total governmental funds \$ 3,354,566

Amounts reported for governmental activities in the statement of activities are different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of these assets is allocated over their estimated useful lives and reported as depreciation expense.

Capital outlay is reported as an expenditure in the fund financial statements but is capitalized in the government-wide financial statements	4,866,380
Capital contributions from parking utility	195,372
Some items reported as capital outlay expenditures in the fund financial statements are operating expenses in the government-wide statements	(523,484)
Depreciation expense is reported in the government-wide statements	(2,083,170)
Net book value of assets disposed	(91,485)

Debt issued provides current financial resources to governmental funds, but issuing debt increases long-term liabilities in the statement of net position. Repayment of debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.

Debt issued	(3,840,000)
Refunding bonds issued	(2,535,000)
Principal retired	2,352,955
Debt premium	(167,309)
Amortization of debt premium/discounts	44,660
Amortization of book loss on debt refunding	(79,276)

Receivables not currently available are reported as revenue when collected or currently available in the fund financial statements but are recognized as revenue when earned in the government-wide financial statements.

Loan receivable	(260,410)
Special assessments	(42,093)

Some expenses in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds.

Accrued interest	(99,898)
Compensated absences	(8,674)
Pension activity	(112,095)
Net OPEB liability	<u>(283,475)</u>

Change in net position of governmental activities \$ 687,564

The accompanying notes are an integral part of this statement.

VILLAGE OF WHITEFISH BAY, WISCONSIN
Statement of Net Position - Proprietary Funds
December 31, 2018

	Business-type Activities - Enterprise Funds				
	Water Utility	Sewer Utility	Nonmajor Enterprise Funds		Totals
			Stormwater Utility	Parking Utility	
Assets					
Current Assets					
Cash and cash equivalents	\$ 518,708	\$ 870,728	\$ 897,881	\$ -	\$ 2,287,317
Accounts receivable	715,153	1,066,109	231,736	-	2,012,998
Special assessments receivable	31,515	11,823	-	-	43,338
Inventories	29,857	-	-	-	29,857
Restricted Assets					
Cash and investments	-	247,988	-	-	247,988
Deposits with North Shore Water Commission	382,002	-	-	-	382,002
Total Current Assets	<u>1,677,235</u>	<u>2,196,648</u>	<u>1,129,617</u>	<u>-</u>	<u>5,003,500</u>
Noncurrent Assets					
Special assessments receivable	27,480	-	-	-	27,480
Restricted - Pension asset	31,288	28,644	27,899	-	87,831
Land	44,084	-	-	-	44,084
Equipment and infrastructure	21,474,927	20,833,395	9,919,474	-	52,227,796
Less: Accumulated depreciation	(7,077,441)	(3,774,588)	(1,097,847)	-	(11,949,876)
Total Noncurrent Assets	<u>14,500,338</u>	<u>17,087,451</u>	<u>8,849,526</u>	<u>-</u>	<u>40,437,315</u>
Total Assets	<u>16,177,573</u>	<u>19,284,099</u>	<u>9,979,143</u>	<u>-</u>	<u>45,440,815</u>
Deferred Outflows of Resources					
Deferred amounts related to pension	60,624	54,096	51,208	-	165,928
Deferred amount on refundings	73,010	16,803	-	-	89,813
Total Deferred Outflows of Resources	<u>133,634</u>	<u>70,899</u>	<u>51,208</u>	<u>-</u>	<u>255,741</u>
Liabilities					
Current Liabilities					
Accounts payable	176,957	267,593	37,043	-	481,593
Accrued interest	68,082	57,092	45,843	-	171,017
Accrued liabilities	13,679	10,648	12,521	-	36,848
Current portion of long-term debt	723,677	1,024,449	254,486	-	2,002,612
Total Current Liabilities	<u>982,395</u>	<u>1,359,782</u>	<u>349,893</u>	<u>-</u>	<u>2,692,070</u>
Noncurrent Liabilities					
Long-Term Debt					
Noncurrent portion of long-term debt	7,475,614	9,628,744	4,885,952	-	21,990,310
Total Noncurrent Liabilities	<u>7,475,614</u>	<u>9,628,744</u>	<u>4,885,952</u>	<u>-</u>	<u>21,990,310</u>
Total Liabilities	<u>8,458,009</u>	<u>10,988,526</u>	<u>5,235,845</u>	<u>-</u>	<u>24,682,380</u>
Deferred Inflows of Resources					
Deferred amounts related to pension	61,597	56,393	54,925	-	172,915
Total Deferred Inflows of Resources	<u>61,597</u>	<u>56,393</u>	<u>54,925</u>	<u>-</u>	<u>172,915</u>
Net Position					
Net investment in capital assets	6,242,285	6,690,756	3,906,461	-	16,839,502
Restricted for net pension asset	31,288	28,644	27,899	-	87,831
Restricted for North Shore Water Commission	382,002	-	-	-	382,002
Restricted for equipment replacement	-	247,988	-	-	247,988
Unrestricted	1,136,026	1,342,691	805,221	-	3,283,938
Total Net Position	<u>\$ 7,791,601</u>	<u>\$ 8,310,079</u>	<u>\$ 4,739,581</u>	<u>\$ -</u>	<u>\$ 20,841,261</u>

The accompanying notes are an integral part of this statement.

VILLAGE OF WHITEFISH BAY, WISCONSIN
Statement of Revenues, Expenses, and Changes in Net Position -
Proprietary Funds
Year Ended December 31, 2018

	Business-type Activities - Enterprise Funds				Totals
	Water Utility	Sewer Utility	Nonmajor Enterprise Funds		
			Stormwater Utility	Parking Utility	
Operating Revenues					
Charges for services	\$ 2,284,278	\$ 2,563,109	\$ 679,887	\$ 69,611	\$ 5,596,885
Other operating revenues	23,952	19,835	17,321	-	61,108
Total Operating Revenues	<u>2,308,230</u>	<u>2,582,944</u>	<u>697,208</u>	<u>69,611</u>	<u>5,657,993</u>
Operating Expenses					
Operation and maintenance	938,009	1,158,605	309,218	60,322	2,466,154
Depreciation	512,523	622,282	368,442	-	1,503,247
Total Operating Expenses	<u>1,450,532</u>	<u>1,780,887</u>	<u>677,660</u>	<u>60,322</u>	<u>3,969,401</u>
Operating Income (Loss)	<u>857,698</u>	<u>802,057</u>	<u>19,548</u>	<u>9,289</u>	<u>1,688,592</u>
Nonoperating Revenues (Expenses)					
Interest income	29,701	61,668	10,014	-	101,383
Interest expense	(216,481)	(298,748)	(149,503)	-	(664,732)
Debt issue costs & amortization	(28,237)	(8,335)	(9,645)	-	(46,217)
Lateral lining proceeds	-	140,831	-	-	140,831
Lateral lining on personal property	-	(277,213)	-	-	(277,213)
Total Nonoperating Revenues (Expenses)	<u>(215,017)</u>	<u>(381,797)</u>	<u>(149,134)</u>	<u>-</u>	<u>(745,948)</u>
Income (loss) before capital contributions and transfers	642,681	420,260	(129,586)	9,289	942,644
Capital contributions	42,160	-	-	-	42,160
Transfers in	118,449	-	-	-	118,449
Transfers out	<u>(293,850)</u>	<u>(118,449)</u>	<u>-</u>	<u>(282,216)</u>	<u>(694,515)</u>
Change in net position	509,440	301,811	(129,586)	(272,927)	408,738
Net position - beginning of year	<u>7,282,161</u>	<u>8,008,268</u>	<u>4,869,167</u>	<u>272,927</u>	<u>20,432,523</u>
Net position - end of year	<u>\$ 7,791,601</u>	<u>\$ 8,310,079</u>	<u>\$ 4,739,581</u>	<u>\$ -</u>	<u>\$ 20,841,261</u>

The accompanying notes are an integral part of this statement.

VILLAGE OF WHITEFISH BAY, WISCONSIN
Statement of Cash Flows - Proprietary Funds
Year Ended December 31, 2018

	Business-type Activities - Enterprise Funds				
	Nonmajor Enterprise Funds				Totals
	Water Utility	Sewer Utility	Storm Utility	Parking Utility	
Cash Flows from Operating Activities					
Received from customers	\$ 2,204,080	\$ 2,270,191	\$ 568,682	\$ 69,611	\$ 5,112,564
Paid to suppliers for goods and services	(684,671)	(862,300)	(107,914)	(57,976)	(1,712,861)
Paid to employees for services	(249,197)	(270,922)	(209,352)	(6,604)	(736,075)
Net cash provided by (used in) operating activities	<u>1,270,212</u>	<u>1,136,969</u>	<u>251,416</u>	<u>5,031</u>	<u>2,663,628</u>
Cash Flows from Noncapital Financing Activities					
Payments for private property inflow & infiltration	-	838,141	-	-	838,141
Payments to other funds	(175,401)	(118,449)	-	(77,849)	(371,699)
Net cash used in noncapital financing activities	<u>(175,401)</u>	<u>719,692</u>	<u>-</u>	<u>(77,849)</u>	<u>466,442</u>
Cash Flows from Capital and Related Financing Activities					
Debt principal paid	(755,002)	(987,101)	(230,000)	-	(1,972,103)
Debt interest paid	(237,660)	(314,795)	(161,409)	-	(713,864)
Debt issued	255,000	280,000	280,000	-	815,000
Special assessments received	(20,334)	13,507	-	-	(6,827)
Capital contributions and grant proceeds	42,160	-	-	-	42,160
Acquisition and construction of capital assets	(426,252)	(78,329)	(129,031)	-	(633,612)
Net cash used in capital and related financing activities	<u>(1,142,088)</u>	<u>(1,086,718)</u>	<u>(240,440)</u>	<u>-</u>	<u>(2,469,246)</u>
Cash Flows from Investing Activities					
Proceeds from sale or maturity of investments and payments to acquire investments	(64,179)	(3,767)	-	-	(67,946)
Investment income	29,701	64,162	10,014	-	103,877
Net cash provided by (used in) investing activities	<u>(34,478)</u>	<u>60,395</u>	<u>10,014</u>	<u>-</u>	<u>35,931</u>
Net change in cash and cash equivalents	(81,755)	830,338	20,990	(72,818)	696,755
Cash and cash equivalents - beginning of year	<u>600,463</u>	<u>40,390</u>	<u>876,891</u>	<u>72,818</u>	<u>1,590,562</u>
Cash and cash equivalents - end of year	<u>\$ 518,708</u>	<u>\$ 870,728</u>	<u>\$ 897,881</u>	<u>\$ -</u>	<u>\$ 2,287,317</u>
Reconciliation of Operating Income (Loss) to Net Cash Flows from Operating Activities:					
Operating income (loss)	\$ 857,698	\$ 802,057	\$ 19,548	\$ 9,289	\$ 1,688,592
Adjustments to reconcile operating income to net cash flows from operating activities:					
Depreciation expense	512,523	622,282	368,442	-	1,503,247
Changes in assets, liabilities, deferred outflows and inflows					
Accounts receivable	(104,150)	(312,753)	(128,526)	-	(545,429)
Inventory	16,313	-	-	-	16,313
Accounts payable	(16,675)	18,448	(16,554)	(658)	(15,439)
Net pension (asset) liability	(38,831)	(36,236)	(35,129)	(1,356)	(111,552)
Accrued liabilities	5,451	4,615	5,423	-	15,489
Deferred outflows	7,447	13,524	13,152	11,380	45,503
Deferred inflows	30,436	25,032	25,060	(13,624)	66,904
Net cash provided by (used in) operating activities	<u>\$ 1,270,212</u>	<u>\$ 1,136,969</u>	<u>\$ 251,416</u>	<u>\$ 5,031</u>	<u>\$ 2,663,628</u>

The accompanying notes are an integral part of this statement.

VILLAGE OF WHITEFISH BAY, WISCONSIN
Statement of Fiduciary Net Position -
Fiduciary Funds
December 31, 2018

	<u>Tax Collection Agency Fund</u>
Assets	
Cash and investments	\$ 30,249,546
Taxes receivable	<u>21,898,248</u>
Total Assets	<u>\$ 52,147,794</u>
Liabilities	
Due to other taxing units	<u>\$ 52,147,794</u>

The accompanying notes are an integral part of this statement.

VILLAGE OF WHITEFISH BAY, WISCONSIN
NOTES TO FINANCIAL STATEMENTS
December 31, 2018

NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies of the Village of Whitefish Bay (Village) conform to generally accepted accounting principles as applicable to governmental units. The accepted standard-setting body for establishing governmental accounting and financial reporting principles is the Governmental Accounting Standards Board (GASB).

A. Reporting Entity

This report includes all of the funds of the Village of Whitefish Bay. The reporting entity for the Village consists of a) the primary government, b) organizations for which the primary government is financially accountable, and c) other organizations for which the nature and significance of their relationship with the primary government are such that their exclusion would cause the reporting entity's financial statements to be misleading or incomplete. A legally separate organization should be reported as a component unit if the elected officials of the primary government are financially accountable to the organization. The primary government is financially accountable if it appoints a voting majority of the organization's governing body and 1) it is able to impose its will on that organization or 2) there is a potential for the organization to provide specific financial benefits to or burdens on the primary government. The primary government may be financially accountable if an organization is fiscally dependent on the primary government.

A legally separate, tax exempt organization should be reported as a component unit of a reporting entity if all of the following criteria are met: (1) the economic resources received or held by the separate organization are entirely or almost entirely for the direct benefit of the primary government, its component units, or its constituents; (2) the primary government is entitled to, or has the ability to otherwise access, a majority of the economic resources received or held by the separate organization; (3) the economic resources received or held by an individual organization that the specific primary government, or its component units, is entitled to, or has the ability to otherwise access, are significant to that primary government. Blended component units, although legally separate entities, are, in substance, part of the government's operations and are reported with similar funds of the primary government. Each discretely presented component unit should be reported in a separate column in the government-wide financial statements to emphasize that it is legally separate from the government.

Discretely Presented Component Unit

Business Improvement District (BID)

The government-wide financial statements include the Business Improvement District ("BID") as a component unit. The BID is a legally separate organization. The Board of the BID is appointed by the Village Board. Wisconsin Statutes provide for circumstances whereby the Village can impose their will on the BID, and also create a potential financial benefit to or burden on the Village. As a component unit, the BID's financial statements have been presented as a discrete column in the financial statements. The information presented is for the fiscal year ended December 31, 2018. There are no separate financial statements issued.

VILLAGE OF WHITEFISH BAY
NOTES TO FINANCIAL STATEMENTS
December 31, 2018

NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

B. Government-Wide and Fund Financial Statements

Government-Wide Financial Statements

The statement of net position and statement of activities display information about the reporting government as a whole. They include all funds of the reporting entity except for fiduciary funds. The statements distinguish between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange revenues. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. The Village does not allocate indirect expenses to functions in the statement of activities. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not included among program revenues are reported as general revenues. Internally dedicated resources are reported as general revenues rather than as program revenues.

Fund Financial Statements

Financial statements of the reporting entity are organized into funds, each of which are considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts, which constitute its assets, deferred outflows, liabilities, deferred inflows, net position/fund equity, revenues, expenditure/expenses, and other financing sources (uses).

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

Funds are organized as major funds or nonmajor funds within the governmental and proprietary statements. An emphasis is placed on major funds within the governmental and proprietary categories. A fund is considered major if it is the primary operating fund of the Village or meets the following criteria:

- a. Total assets and deferred outflows, liabilities and deferred inflows, revenues, or expenditures/expenses of that individual governmental or enterprise fund are at least 10% of the corresponding total for all funds of that category or type, and
- b. The same element of the individual governmental fund or enterprise fund that met the 10% test is at least 5% of the corresponding total for all governmental and enterprise funds combined.

VILLAGE OF WHITEFISH BAY
NOTES TO FINANCIAL STATEMENTS
December 31, 2018

NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

B. Government-Wide and Fund Financial Statements (continued)

Fund Financial Statements (continued)

- c. In addition, any other governmental or enterprise fund that the Village believes is particularly important to financial statement users may be reported as a major fund.

The Village reports the following major governmental funds:

General Fund - accounts for the Village's primary operating activities. It is used to account for all financial resources except those required to be accounted for in another fund.

Debt Service Fund - used to account for the accumulation of resources for, and the payment of, general long-term debt principal, interest, and related costs.

Borrowed Money Fund - accounts for bond proceeds to be used for the acquisition of equipment or construction of major capital facilities (other than those financed by Proprietary Funds).

The Village reports the following major enterprise funds:

Water Utility – used to account for operations of the water system

Sewer Utility – used to account for operations of the sanitary sewer system

Stormwater Utility – used to account for the operations of stormwater system

The Village reports the following nonmajor governmental funds:

Nonmajor Governmental Funds

Special Revenue Funds – used to account for the proceeds of specific revenue sources (other than major capital projects) that are legally restricted to expenditures for specified purposes.

Donation Fund

TIF #1 Fund

TIF #2 Fund

Library Fund

Capital Projects – used to account for financial resources to be used for the acquisition of equipment or construction of major capital facilities (other than those financed by Proprietary Funds).

TIF #1 Fund

TIF #2 Fund

Capital Equipment Fund

Public Improvement Fund

Library Expansion Fund

VILLAGE OF WHITEFISH BAY
NOTES TO FINANCIAL STATEMENTS
December 31, 2018

NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

B. Government-Wide and Fund Financial Statements (continued)

Fund Financial Statements (continued)

In addition, the Village reports the following fund types:

Agency funds – used to account for the taxes collected by the Village held in a trustee capacity for the taxing jurisdictions within the Village.

The Village eliminated the use of a Parking Utility fund in the current year. This fund was previously used to account for the operations of the public parking facilities within the Village. This activity is now accounted for in the General Fund.

C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

Government-Wide Financial Statements

The government-wide statement of net position and statement of activities are reported using the economic resources measurement focus and the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability is incurred or economic asset used. Revenues, expenses, gains, losses, assets, deferred outflows of resources, liabilities and deferred inflows of resources resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Property taxes are recognized as revenues in the year for which they are levied. Taxes receivable for the following year are recorded as receivables and deferred inflows of resources. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider are met. Special assessments are recorded as revenue when earned. Unbilled receivables are recorded as revenues when services are provided.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the Village's water, sewer, and stormwater utilities and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

VILLAGE OF WHITEFISH BAY
NOTES TO FINANCIAL STATEMENTS
December 31, 2018

NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation
(continued)

Fund Financial Statements

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recorded when they are both measurable and available. Available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. For this purpose, the Village considers revenues to be available if they are collected within 90 days of the end of the current fiscal period. Expenditures are recorded when the related fund liability is incurred, except for unmatured interest on long-term debt, claims, judgments, compensated absences, other post-employment benefits, and pension expenditures, which are recorded as a fund liability when expected to be paid with expendable available financial resources.

Property taxes are recorded in the year levied as receivables and deferred inflows. They are recognized as revenues in the succeeding year when services financed by the levy are being provided.

Intergovernmental aids and grants are recognized as revenues in the period the Village is entitled to the resources and the amounts are available. Amounts owed to the Village which are not available are recorded as receivables and deferred inflows. Amounts received prior to the entitlement period are recorded as unearned revenues.

Special assessments are recorded as revenues when they become measurable and available as current assets. Annual installments due in future years are reflected as receivables and deferred inflows. It is the practice of the Village to utilize special assessment collections to finance future capital project expenditures.

Revenues susceptible to accrual include property taxes, miscellaneous taxes, public charges for services, special assessments, interdepartmental charges for services, cable television fees, library nonresident fees and interest. Other general revenues such as fines and forfeitures, licenses and permits, public charges for services and commercial revenues (except investment earnings) are recognized when received in cash or when measurable and available under the criteria described above.

VILLAGE OF WHITEFISH BAY
NOTES TO FINANCIAL STATEMENTS
December 31, 2018

NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation
(continued)

Fund Financial Statements (continued)

The Village reports deferred inflows and unearned revenues on its governmental funds balance sheet. Deferred inflows arise from taxes levied in the current year which are for subsequent year's operations. For governmental fund financial statements, deferred inflows arise when a potential revenue does not meet both the "measurable" and "available" criteria for recognition in the current period. Unearned revenues also arise when resources are received before the Village has a legal claim to them, as when grant monies are received prior to the incurrence of qualifying expenditures. In subsequent periods, when both revenue recognition criteria are met, or when the Village has a legal claim to the resources, the liability or deferred inflow is removed from the balance sheet and revenue is recognized.

Proprietary and fiduciary fund financial statements (other than agency funds) are reported using the economic resources measurement focus and the accrual basis of accounting, as described previously in this note. Agency funds follow the accrual basis of accounting, and do not have a measurement focus.

The proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the proprietary funds are charges to customers for sales and services. Special assessments are recorded as receivables and contribution revenue when levied. Operating expenses for proprietary funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

All Financial Statements

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows of resources, liabilities and deferred inflows of resources and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

VILLAGE OF WHITEFISH BAY
NOTES TO FINANCIAL STATEMENTS
December 31, 2018

NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position or Equity

Deposits and Investments

For purposes of the statement of cash flows, the Village considers all highly liquid investments with an initial maturity of three months or less when acquired to be cash equivalents.

Investment of Village funds is restricted by state statutes. Available investments are limited to:

- a. Time deposits in any credit union, bank, savings bank or trust company maturing in three years or less.
- b. Bonds or securities of any county, drainage district, technical college district, village, town, or school district of the state. Also, bonds issued by a local exposition district, a local professional baseball park district, a local professional football stadium district, a local cultural arts district, the University of Wisconsin Hospitals and Clinics Authority, or the Wisconsin Aerospace Authority.
- c. Bonds or securities issued or guaranteed by the federal government.
- d. The local government investment pool.
- e. Any security maturing in seven years or less and having the highest or second highest rating category of a nationally recognized rating agency.
- f. Securities of an open-end management investment company or investment trust, subject to various conditions and investment options.
- g. Repurchase agreements with public depositories, with certain conditions.

The Village has adopted an investment policy. That policy follows the state statute for allowable investments. Investments are stated at fair value, which is the amount at which an investment could be exchanged in a current transaction between willing parties. Fair values are based on quoted market prices. No investments are reported at amortized cost. Adjustments necessary to record investments at fair value are recorded in the operating statement as increases or decreases in investment income. Investment income on commingled investments of municipal accounting funds is allocated based on average balances.

VILLAGE OF WHITEFISH BAY
NOTES TO FINANCIAL STATEMENTS
December 31, 2018

NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position or Equity (continued)

Deposits and Investments (continued)

The Wisconsin Local Government Investment Pool (LGIP) is part of the State Investment Fund (SIF), and is managed by the State of Wisconsin Investment Board. The SIF is not registered with the Securities and Exchange Commission, but operates under the statutory authority of Wisconsin Chapter 25. The SIF reports the fair value of its underlying assets annually.

Participants in the LGIP have the right to withdraw their funds in total on one day's notice. On December 31, 2018, the fair value of the Village's share of the LGIP's assets was substantially equal to the amount as reported in these statements.

See Note III. A. for further information.

Receivables

Property taxes are levied in December on the assessed value as of the prior January 1. In addition to property taxes for the Village, taxes are collected for and remitted to the county governments as well as the local school district and technical college district. Taxes for all local governmental units billed in the current year for the succeeding year are reflected as receivables and due to other taxing units in the accompanying agency fund statement of net position.

Property tax calendar - 2018 tax roll:

Lien date and levy date	December 2018
Tax bills mailed	December 2018
Payment in full, or	January 31, 2019
First installment due	January 31, 2019
Second installment due	March 31, 2019
Third installment due	May 31, 2019
Personal property taxes in full	January 31, 2019

Delinquent real estate taxes as of July 31 are paid in full by the county, which assumes the collection thereof. No provision for uncollectible accounts receivable has been made for the water, sewer and parking utilities because they have the right by law to place substantially all delinquent bills on the tax roll, and other delinquent bills are generally not significant.

During the course of operations, transactions occur between individual funds that may result in amounts owed between funds. Short-term interfund loans are reported as "due to and from other funds." Long-term interfund loans (noncurrent portion) are reported as "advances from and to other funds." Interfund receivables and payables between funds within governmental activities are eliminated in the statement of net position. Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances".

VILLAGE OF WHITEFISH BAY
NOTES TO FINANCIAL STATEMENTS
December 31, 2018

NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position or Equity (continued)

Receivables (continued)

In the general fund, advances to other funds classified as nonspendable fund balance which indicates that they do not constitute expendable available financial resources and, therefore, are not available for appropriation.

The Water and Sewer Utilities provide services to customers within the municipal boundaries. Metered water sales to consumers are billed at rates approved by the Public Service Commission of Wisconsin. Sewer customers are billed at rates established by the Village Board for local charges plus actual cost of service provided by the Milwaukee Metropolitan Sewerage District. Customers are billed on a quarterly basis, payable in 20 days. Unbilled revenues from the last metered billing to the end of the year are recorded as accrued revenue. All delinquent accounts receivable balances at the time of the property tax lien date are placed on the customer's tax bill and collected through the normal tax collection process.

The Stormwater Utility provides services to customers within the municipal boundaries. Stormwater charges have been established, including base charge (BC), equivalency charge (EC), and special charge (SC). Charges are calculated using the equivalent runoff unit (ERU) of each property. Customers are billed on a quarterly basis, payable in 20 days. Unbilled revenues from the quarter billing to the end of the year are recorded as accrued revenue. All delinquent accounts receivable balances at the time of the property tax lien date are placed on the customer's tax bill and collected through the normal tax collection process.

Inventories and Prepaid Items

Governmental fund inventory of materials and supplies are not recognized, as amounts are not considered material. Proprietary fund inventories are generally used for construction and for operation and maintenance work. They are not for resale. They are valued at the lower of cost or net realizable value on a first-in, first-out (FIFO) basis based on physical quantities on hand and are charged to construction or operation and maintenance expense when used.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

Restricted Assets

Mandatory segregations of assets are presented as restricted assets. Such segregations are required by external parties. Current liabilities payable from these restricted assets are so classified, if any.

VILLAGE OF WHITEFISH BAY
NOTES TO FINANCIAL STATEMENTS
December 31, 2018

NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position or Equity (continued)

Capital Assets

Government-Wide Financial Statements

Capital assets, which include property, plant and equipment, are reported in the government-wide financial statements. Capital assets are defined by the government as assets with an initial cost of more than \$500 for general capital assets and infrastructure assets, and an estimated useful life in excess of one year. All capital assets are valued at historical cost or estimated historical cost if actual amounts are unavailable. Donated capital assets are recorded at acquisition value at the date of donation.

Additions to and replacements of capital assets of business-type activities are recorded at original cost, which includes material, labor, overhead, and an allowance for the cost of funds used during construction when significant. The cost of renewals and betterments relating to retirement units is added to plant accounts. The cost of property replaced, retired or otherwise disposed of, is deducted from plant accounts and, generally, together with removal costs less salvage, is charged to accumulated depreciation.

Depreciation of all exhaustible capital assets is recorded as an allocated expense in the statement of activities, with accumulated depreciation reflected in the statement of net position. Depreciation is provided over the assets' estimated useful lives using the straight-line method of depreciation. Water utility assets in service are depreciated using the straight-line method at rates certified by the Public Service Commission. The range of estimated useful lives by type of asset is as follows:

Buildings	7-40 Years
Improvements other than Building	10-75 Years
Machinery and Equipment	3-30 Years
Utility System	5-80 Years
Infrastructure	20-80 Years

Fund Financial Statements

In the fund financial statements, capital assets used in governmental fund operations are accounted for as capital outlay expenditures of the governmental fund upon acquisition. Capital assets used in proprietary fund operations are accounted for the same way as in the government-wide statements.

VILLAGE OF WHITEFISH BAY
NOTES TO FINANCIAL STATEMENTS
December 31, 2018

NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position or Equity (continued)

Deferred Outflows of Resources

In addition to assets, the statement of financial position reports a separate section for deferred outflows of resources. This separate financial statement element represents an outflow of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense) until then. The Village reports deferred outflows for loss amounts on the refunding of long-term debt, deferred amounts related to pension, and deferred amounts related to OPEB.

Deferred Inflows of Resources

In addition to liabilities, the statement of financial position reports a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until then. The Village reports deferred inflows for property taxes levied but supporting the subsequent years' budget. These deferred inflows are reported on both the governmental fund and the government-wide financial statements. Additionally, the Village reports unavailable revenue, within its governmental funds balance sheet. The governmental funds report unavailable revenues for revenues which are earned and measurable but not available. These amounts are recognized as an inflow of resources in the period that the amounts become available. The Village also reports deferred inflows for deferred amounts related to pension and deferred amounts related to OPEB.

Compensated Absences

Under terms of employment, employees are granted sick pay benefits and vacations in varying amounts. Vacation time is not cumulative from year to year. Sick pay benefits are cumulative in accordance with the provision of union contracts and administrative policies to specified maximums. Accumulated sick leave benefits are payable in cash or health insurance in accordance with terms of the applicable contract or policies upon an employee's retirement. The government-wide statements include a liability for the estimated probable payments of accumulated leave. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements, or are payable with expendable available resources.

VILLAGE OF WHITEFISH BAY
NOTES TO FINANCIAL STATEMENTS
December 31, 2018

NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position or Equity (continued)

Other Postemployment Benefits

Health Insurance: The Village will pay a portion of health insurance premiums for employees retiring under certain conditions until the employee reaches age 65. Eligibility and benefit provisions are based on contractual agreements with employee union contracts or employee benefit policies. The Village funds these benefits on a pay-as-you-go basis and funding is expected to come primarily from the Village's General Fund. The Village has obtained an actuarial evaluation to determine the cost of these benefits. A liability for other postemployment benefits is reported on the government-wide financial statements as a governmental activities liability.

Life Insurance: The fiduciary net position of the Local Retiree Life Insurance Fund (LRLIF) has been determined using the flow of economic resources measurement focus and the accrual basis of accounting. This includes for purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to other post-employment benefits, OPEB expense, and information about the fiduciary net position of the LRLIF and additions to/deductions from LRLIFs fiduciary net position have been determine on the same basis as they are reported by LRLIF. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Pensions

For purposes of measuring the net pension asset (liability), deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Wisconsin Retirement System (WRS) and additions to/deductions from WRS' fiduciary net position have been determined on the same basis as they are reported by WRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Long-Term Obligations/Conduit Debt

All long-term obligations to be repaid from governmental and business-type resources are reported as liabilities in the government-wide financial statements. The long-term obligation consists primarily of notes and bonds payable, unfunded retirement liabilities and accrued compensated absences.

Long-term obligations for governmental funds are not reported as liabilities in the fund financial statements. The face values of debts are reported as other financing sources and payments of principal and interest are reported as expenditures. The accounting in proprietary funds is the same as it is in the government-wide statements.

VILLAGE OF WHITEFISH BAY
NOTES TO FINANCIAL STATEMENTS
December 31, 2018

NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position or Equity (continued)

Claims and Judgments

Claims and judgments are recorded as liabilities if all the conditions of Governmental Accounting Standards Board pronouncements are met. The liability and expenditure for claims and judgments are only reported in governmental funds if it has matured. Claims and judgments are recorded in the government-wide statements and proprietary funds as expenses when the related liabilities are incurred. There were no significant claims or judgments at year end.

Equity Classifications

Government-Wide Financial Statements

Equity is classified as net position and displayed in three components:

- a. The net investment in capital assets component of net position consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances (excluding unspent bond proceeds) of bonds, mortgages, notes or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.
- b. The restricted component of net position consists of restricted assets reduced by liabilities and deferred inflows of resources related to those assets. Generally, a liability or deferred inflow relates to restricted assets if the asset results from a resource flow that results in the recognition of a liability or deferred inflows or if the liability will be liquidated with the restricted assets reported.
- c. The unrestricted component of net position is the amount of the assets and deferred outflows, net of the liabilities and deferred inflows that are not included in the determination of net investment in capital assets or the restricted components of net position.

When both restricted and unrestricted resources are available for use, it is the Village's policy to use restricted resources first, then unrestricted resources as they are needed.

Fund Financial Statements

The Village follows GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, as described below.

In the fund statements, governmental fund equity is classified as fund balance and displayed in five components.

- Nonspendable fund balance - Amounts that cannot be spent because they are 1) not in spendable form or 2) legally or contractually required to be maintained intact.

VILLAGE OF WHITEFISH BAY
NOTES TO FINANCIAL STATEMENTS
December 31, 2018

NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position or Equity (continued)

Equity Classifications (continued)

- Restricted fund balance - Amounts constrained to use for a specific purpose and are either: 1) externally imposed by creditors, grantors, contributors, or laws or regulations of other governments or 2) imposed by law through constitutional provisions or enabling legislation. Fund balance restrictions are legally enforceable when a third party can enforce the resources to be used appropriately.
- Committed fund balance - Amounts used for specific purposes based on the constraints imposed by formal action of the Village Board. The commitment purposes must be made during the Village's fiscal year ended December 31, 2018, and can only be amended by the same formal action creating the original commitments such as a resolution or ordinance.
- Assigned fund balance - Funds that are constrained by Village management with the intent for the amount to be used for specific purposes, but is neither restricted nor committed.
- Unassigned fund balance - The balance of General Fund's fund balance available for appropriation.

It is the Village's policy to use fund balance resources in the following manner: first, restricted, then committed, then assigned, and finally unassigned.

NOTE II - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

A. Budgetary Information

Budgetary information is derived from the annual operating budget and is presented using the same basis of accounting for each fund as described in Note I. C.

The Village adopted annual governmental fund budgets for the General Fund, Library Fund, Debt Service Funds and Capital Projects Funds. These budgets are adopted in accordance with state statutes and prepared on a basis consistent with generally accepted accounting principles. All annual appropriations lapse at year-end except for certain nonlapsing funds specifically designated by the Board. Budgetary control is exercised at the individual fund level for each fund.

The following funds had expenditures that exceeded the final budget for the year ended 2018:

Debt Service Fund	\$19,923
Borrowed Money Fund	284,317
TIF #2 Capital Projects Fund	13,406
Capital Equipment Fund	422,507

**VILLAGE OF WHITEFISH BAY
NOTES TO FINANCIAL STATEMENTS
December 31, 2018**

NOTE II - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY (continued)

B. Deficit Fund Balances

Accounting principles generally accepted in the United States of America require disclosure of individual funds that have a deficit balances at year end.

The TIF #1 and TIF #2 Capital Projects Fund had deficit fund balance of \$1,021,467 and \$507,061, respectfully, which are expected to be funded through future tax increments.

NOTE III - DETAILED NOTES TO ALL FUNDS

A. Deposits and Investments

The Village's cash and investments at year end were comprised of the following

	Carrying Value	Bank Balance	Associated Risks
Petty cash	\$ 2,604	\$ -	N/A
Demand deposits	31,688,387	31,190,970	Custodial credit risk
LGIP	7,108,554	7,108,554	Credit and interest rate risk
Money Market	6,082,879	6,082,879	Custodial credit risk
Certificates of Deposit	<u>3,924,660</u>	<u>3,924,660</u>	Custodial credit and interest rate risk
 Total cash and investments	 <u>\$ 48,807,084</u>	 <u>\$ 48,307,063</u>	
 Reconciliation to statements of net position			
Per statement of net position			
Unrestricted cash and investments	\$ 18,309,550		
Restricted cash and investments	247,988		
Per statement of net position - fiduciary			
Agency fund	<u>30,249,546</u>		
 Total cash and investments	 <u>\$ 48,807,084</u>		

Deposits in each local and area bank are insured by the FDIC in the amount of \$250,000 for demand deposit accounts and \$250,000 coverage for time deposits.

Bank accounts are also insured by the State Deposit Guarantee Fund in the amount of \$400,000. However, due to the relatively small size of the Guarantee Fund in relationship to the total deposits covered and other legal implications, recovery of material principal losses may not be significant to individual municipalities.

**VILLAGE OF WHITEFISH BAY
NOTES TO FINANCIAL STATEMENTS
December 31, 2018**

NOTE III - DETAILED NOTES TO ALL FUNDS (continued)

A. Deposits and Investments (continued)

Custodial Credit Risk

Deposits

Custodial credit risk is the risk that in the event of a financial institution failure, the Village's deposits may not be returned to the Village. As of December 31, 2018, none of the Village's bank balance was exposed to custodial credit risk as uninsured, uncollateralized.

The Village's investment policy does not address custodial credit risk.

Investments

For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the Village will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. As of December 31, 2018, none of the Village's investment balance was exposed to custodial credit risk.

Credit Risk

Credit risk is the risk that an issuer or other counter party to an investment will not fulfill its obligation. As of December 31, 2018, the Village had \$7,108,554 invested in the LGIP that is not rated.

Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair market value of an investment. As of December 31, 2018, the Village's investments were as follows:

Investment Type	Fair Value	Maturity in years	
		< 1 Year	1 - 5 Years
LGIP	\$ 7,108,554	\$ 7,108,554	\$ -
Certificates of deposit	3,924,660	1,129,781	2,794,879
Total	<u>\$ 11,033,214</u>	<u>\$ 8,238,335</u>	<u>\$ 2,794,879</u>

**VILLAGE OF WHITEFISH BAY
NOTES TO FINANCIAL STATEMENTS
December 31, 2018**

NOTE III - DETAILED NOTES TO ALL FUNDS (continued)

B. Receivables

Governmental funds report deferred inflows or resources in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Property taxes levied for subsequent year are not earned and cannot be used to liquidate liabilities of the current period. Governmental funds record a liability for unearned revenue in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the various components of deferred inflows reported in the governmental funds were as follows:

	<u>Unavailable</u>	<u>Tax levy</u>	<u>Totals</u>
Property taxes levied for subsequent year	\$ -	\$ 12,315,868	\$ 12,315,868
Loan receivable	1,109,252	-	1,109,252
Special assessments receivable	<u>21,320</u>	<u>-</u>	<u>21,320</u>
 Total Deferred Inflows	 <u>\$ 1,130,572</u>	 <u>\$ 12,315,868</u>	 <u>\$ 13,446,440</u>

C. Loan Receivable

In 2002 the Village issued \$5.015 million General Obligation Fire Department Bonds and loaned the proceeds to the North Shore Fire Department. Each of the municipalities that participate in North Shore Fire Department, including the Village, have formally pledged to finance the debt service payments on these bonds in accordance with cost sharing arrangements. On December 31, 2018, the Village has reported a \$1,109,252 loan receivable (and deferred inflow in the fund statements) representing amounts due from the other participating municipalities.

**VILLAGE OF WHITEFISH BAY
NOTES TO FINANCIAL STATEMENTS
December 31, 2018**

NOTE III - DETAILED NOTES TO ALL FUNDS (continued)

D. Restricted Assets

Following is a list of restricted assets at December 31, 2018:

Fund	Restricted Assets
Water Utility	
Deposits with North Shore Water Commission	\$ 382,002
Restricted for net pension asset	31,288
Total Restricted	<u>413,290</u>
Sewer Utility	
Restricted for net pension asset	28,644
Restricted for equipment replacement	247,988
Total Restricted	<u>276,632</u>
Stormwater Utility	
Restricted for net pension asset	27,899
Total Restricted	<u>27,899</u>
Total Business-Type Activities	<u><u>\$ 717,821</u></u>

**VILLAGE OF WHITEFISH BAY
NOTES TO FINANCIAL STATEMENTS
December 31, 2018**

NOTE III - DETAILED NOTES TO ALL FUNDS (continued)

E. Capital Assets

Capital asset activity for the year ended December 31, 2018 was as follows:

	Beginning Balance	Additions	Deletions	Ending Balance
Governmental activities				
Capital assets not being depreciated				
Land	\$ 1,305,706	\$ 130,000	\$ -	\$ 1,435,706
Construction in progress	329,723	2,583,447	2,913,170	-
Total capital assets not being depreciated	<u>1,635,429</u>	<u>2,713,447</u>	<u>2,913,170</u>	<u>1,435,706</u>
Capital assets being depreciated				
Buildings	8,420,658	2,928,243	314,985	11,033,916
Improvements	1,110,836	10,275	24,868	1,096,243
Machinery and equipment	6,087,673	1,692,408	385,150	7,394,931
Infrastructure	46,766,447	107,065	10,950	46,862,562
Total capital assets being depreciated	<u>62,385,614</u>	<u>4,737,991</u>	<u>735,953</u>	<u>66,387,652</u>
Less accumulated depreciation				
Buildings	2,251,301	249,744	282,515	2,218,530
Improvements	767,478	33,609	24,868	776,219
Machinery and equipment	3,964,526	587,509	326,135	4,225,900
Infrastructure	27,750,351	1,212,308	10,950	28,951,709
Total accumulated depreciation	<u>34,733,656</u>	<u>2,083,170</u>	<u>644,468</u>	<u>36,172,358</u>
Capital assets being depreciated, net of depreciation	<u>27,651,958</u>	<u>2,654,821</u>	<u>91,485</u>	<u>30,215,294</u>
Total capital assets, net of depreciation	<u>\$ 29,287,387</u>	<u>\$ 5,368,268</u>	<u>\$ 3,004,655</u>	<u>\$ 31,651,000</u>

Depreciation expense was charged to functions as follows:

Governmental Activities	
General government	\$ 84,426
Public safety	115,276
Public works, which includes depreciation for infrastructure	1,563,057
Conservation & development	28,447
Library	260,449
Parks and recreation	<u>31,515</u>
Total governmental activities depreciation expense	<u>\$ 2,083,170</u>

VILLAGE OF WHITEFISH BAY
NOTES TO FINANCIAL STATEMENTS
December 31, 2018

NOTE III - DETAILED NOTES TO ALL FUNDS (continued)

E. Capital Assets (continued)

	Beginning Balance	Additions	Deletions	Ending Balance
Business-type activities				
Capital assets not being depreciated				
Land	\$ 174,084	\$ -	\$ 130,000	\$ 44,084
Construction in progress	727,574	117,259	844,833	-
Total capital assets not being depreciated	<u>901,658</u>	<u>117,259</u>	<u>974,833</u>	<u>44,084</u>
Capital assets being depreciated				
Land improvements and parking meters	409,028	-	409,028	-
Structures and improvements	961,728	-	-	961,728
Water distribution system	16,132,831	555,161	53,420	16,634,572
Sewer collection system	20,243,417	137,478	-	20,380,895
Stormwater collection system	9,222,550	576,773	-	9,799,323
Water machinery and equipment	3,838,875	80,569	40,817	3,878,627
Sewer machinery and equipment	446,608	5,892	-	452,500
Stormwater equipment	114,838	5,313	-	120,151
Total capital assets being depreciated	<u>51,369,875</u>	<u>1,361,186</u>	<u>503,265</u>	<u>52,227,796</u>
Less accumulated depreciation				
Land improvements and parking meters	334,661	-	334,661	-
Structures and improvements	842,216	21,335	-	863,551
Water distribution system	3,001,456	352,748	53,420	3,300,784
Sewer collection system	2,841,566	580,347	-	3,421,913
Stormwater collection system	717,309	356,311	-	1,073,620
Water machinery and equipment	2,815,483	138,440	40,817	2,913,106
Sewer machinery and equipment	310,740	41,935	-	352,675
Stormwater equipment	12,096	12,131	-	24,227
Total accumulated depreciation	<u>10,875,527</u>	<u>1,503,247</u>	<u>428,898</u>	<u>11,949,876</u>
Capital assets being depreciated, net of depreciation	<u>40,494,348</u>	<u>(142,061)</u>	<u>74,367</u>	<u>40,277,920</u>
Total capital assets, net of depreciation	<u>\$ 41,396,006</u>	<u>\$ (24,802)</u>	<u>\$ 1,049,200</u>	<u>\$ 40,322,004</u>

Depreciation expense was charged to functions as follows:

Business-Type Activities	
Water	\$ 512,523
Sewer	622,282
Stormwater	<u>368,442</u>
Total business-type activities depreciation expense	<u>\$ 1,503,247</u>

**VILLAGE OF WHITEFISH BAY
NOTES TO FINANCIAL STATEMENTS
December 31, 2018**

NOTE III - DETAILED NOTES TO ALL FUNDS (continued)

F. Interfund Receivables/Payables and Transfers

Interfund Receivables/Payables

The following is a schedule of interfund receivables and payables including any overdrafts on pooled cash and investment accounts:

Payable Fund	Receivable Fund	
	TIF #1 Special Revenue	TIF #2 Special Revenue
TIF #1 - Capital Projects Fund	\$ 1,018,711	\$ -
TIF #2 - Capital Projects Fund	-	510,746
Subtotal	1,018,711	510,746
Less: Fund eliminations		(1,529,457)
Total Internal Balances - Statement of Net Position		\$ -

The principal reason for the above interfund amounts is to fund cash overdrafts. For the statement of net position, interfund balances which are owed within the governmental activities or business-type activities are netted and eliminated.

**VILLAGE OF WHITEFISH BAY
NOTES TO FINANCIAL STATEMENTS
December 31, 2018**

NOTE III - DETAILED NOTES TO ALL FUNDS (continued)

F. Interfund Receivables/Payables and Transfers (continued)

Transfers

The following is a schedule of interfund transfers:

Transferred To	Transferred From	Amount	Purpose
General Fund	Water Utility	\$ 293,850	Payment in lieu of taxes
General Fund	Parking Utility	12,480	Payment in lieu of taxes
General Fund	Parking Utility	74,364	Fund Balance
Subtotal General Fund		380,694	
Debt Service Fund	TIF #1 - Special Revenue Fund	306,200	Debt service
Debt Service Fund	TIF #2 - Special Revenue Fund	117,988	Debt service
Debt Service Fund	Public Improvement	114,001	Debt service
Subtotal Debt Service Fund		538,189	
Government-wide Statements	Parking Utility	195,372	Capital fund balance
Subtotal Government-wide		195,372	
Water Utility	Sewer Utility	118,449	Cost sharing
Subtotal Water Utility		118,449	
Subtotal Proprietary Funds		118,449	
Total - Fund Financial Statements		1,037,332	
Less: Fund Eliminations		(461,266)	
Total Transfer - Government-Wide Statement of Activities		\$ 576,066	

Transfers are used to (1) move revenues from the fund that collects them to the fund that the budget requires to expend them, or (2) move receipts restricted to debt service from funds collecting the receipts to the debt service fund. Transfers from the TIF #1 Capital Projects Fund, TIF #2 Capital Projects Fund and Public Improvement Capital Projects Funds finance debt service expenditures. Transfers in the Utility funds are for tax equivalents and cost sharing. Transfer from the Parking Utility to Governmental Activities represents the transfer of capital assets in the Parking Utility when closed.

For the statement of net position, interfund transfers within the governmental or business-type activities are netted and eliminated.

**VILLAGE OF WHITEFISH BAY
NOTES TO FINANCIAL STATEMENTS
December 31, 2018**

NOTE III - DETAILED NOTES TO ALL FUNDS (continued)

G. Long-term Obligations

Long-term obligations activity for the year ended December 31, 2018 was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance	Amounts Due Within One Year
Governmental Activities					
Bonds and notes payable					
General obligation debt	\$ 28,531,832	\$ 6,375,000	\$ 2,325,227	\$ 32,581,605	\$ 2,497,486
Notes payable - Village of Bayside	149,648	-	27,728	121,920	27,728
Add (subtract) deferred amount for:					
Premiums	674,876	167,309	46,448	795,737	57,712
Discounts	(18,499)	-	(1,788)	(16,711)	(1,788)
Total bonds and notes payable	<u>29,337,857</u>	<u>6,542,309</u>	<u>2,397,615</u>	<u>33,482,551</u>	<u>2,581,138</u>
Other Liabilities					
Net OPEB liability	2,260,615	509,828	151,758	2,618,685	-
Compensated absences	417,890	137,770	129,096	426,564	-
Total other liabilities	<u>2,678,505</u>	<u>647,598</u>	<u>280,854</u>	<u>3,045,249</u>	<u>-</u>
Total Governmental Activities long-term liabilities	<u>\$ 32,016,362</u>	<u>\$ 7,189,907</u>	<u>\$ 2,678,469</u>	<u>\$ 36,527,800</u>	<u>\$ 2,581,138</u>
Business-Type Activities					
Bonds and notes payable					
General obligation debt	\$ 19,329,315	\$ 815,000	\$ 1,645,670	\$ 18,498,645	\$ 1,636,207
Revenue bonds	5,337,554	-	326,433	5,011,121	334,332
Add (subtract) deferred amount for:					
Premiums	576,031	-	41,443	534,588	35,123
Discounts	(71,599)	-	(20,167)	(51,432)	(3,050)
Total Business-Type Activities long-term liabilities	<u>\$ 25,171,301</u>	<u>\$ 815,000</u>	<u>\$ 1,993,379</u>	<u>\$ 23,992,922</u>	<u>\$ 2,002,612</u>

General Obligation Debt

All general obligation notes and bonds payable are backed by the full faith and credit of the Village. Notes and bonds in the governmental funds will be retired by future property tax levies or tax increments accumulated by the debt service fund. Business-type activities debt is payable by revenues from user fees of those funds or, if the revenues are not sufficient, by future tax levies.

**VILLAGE OF WHITEFISH BAY
NOTES TO FINANCIAL STATEMENTS
December 31, 2018**

NOTE III - DETAILED NOTES TO ALL FUNDS (continued)

G. Long-term Obligations (continued)

In accordance with Wisconsin Statutes, total general obligation indebtedness of the Village may not exceed 5% of the equalized value of taxable property within the Village's jurisdiction. The debt limit as of December 31, 2018, was \$114,016,065. Total general obligation debt outstanding at year end was \$51,080,250.

Governmental Activities	Date of Issue	Final Maturity	Interest Rates	Original Amount	Balance 12/31/2018
General obligation debt					
Refunding Bonds	02/09/10	02/01/21	2.0-3.5%	\$ 3,068,720	\$ 1,021,470
Refunding Bonds	11/09/10	04/01/24	2.0-3.0%	4,996,480	2,333,671
Corporate Purpose Bonds	05/04/11	05/01/31	2.0-4.0%	3,681,760	597,400
Refunding Bonds	10/23/12	03/21/26	1.0-2.9%	1,555,000	1,415,000
Corporate Purpose Bonds	04/09/13	04/01/33	2.0-3.5%	2,585,000	2,010,000
State Trust Fund Loan	09/20/13	03/15/33	3.75%	3,006,150	2,569,064
Corporate Purpose Bonds	07/08/15	03/31/35	1.0-3.25%	6,355,000	5,745,000
Corporate Purpose Bonds	06/22/16	06/01/36	2.0-2.75%	5,620,000	5,485,000
Corporate Purpose Bonds	01/26/17	03/01/31	2.0-3.0%	5,380,000	5,030,000
Promissory Note	03/21/18	03/01/28	3.00%	1,750,000	1,750,000
Corporate Purpose Bonds	03/21/18	03/01/38	3.0-3.5%	4,625,000	4,625,000
Total Governmental Activities - general obligation debt					<u>\$ 32,581,605</u>

Note Payable - Village of Bayside

In 2003, the Village agreed to pay to the Village of Bayside \$436,931 for a portion of a new fire department. The balance due on this note was \$121,920 on December 31, 2018. Principal is due annually on August 1, 2005 through 2023 and interest is due semi-annually on February 1 and August 1 beginning February 1, 2005 with interest at rates of 2.5-4.2%. Total annual principal and interest payments are approximately \$30,000 until final maturity on August 1, 2023.

VILLAGE OF WHITEFISH BAY
NOTES TO FINANCIAL STATEMENTS
December 31, 2018

NOTE III - DETAILED NOTES TO ALL FUNDS (continued)

G. Long-term Obligations (continued)

Business-Type Activities Debt

The Water, Sewer and Stormwater Utilities have \$18,498,645 in Bonds Payable General Obligation Debt outstanding on December 31, 2018.

Business-Type Activities Debt	Date of Issue	Final Maturity	Interest Rates	Original Amount	Balance 12/31/2018
Water Utility					
Refunding Bonds	02/09/10	02/01/21	2.0-3.5%	\$ 491,280	\$ 163,530
Refunding Bonds	11/09/10	04/01/24	2.0-3.0%	512,080	239,171
Corporate Purpose Bonds	05/04/11	05/01/31	2.0-4.0%	1,084,798	176,236
Corporate Purpose Bonds	10/23/12	09/01/32	1.0-2.5%	1,980,000	1,535,000
Corporate Purpose Bonds	04/09/13	04/01/33	2.0-3.5%	2,415,000	1,880,000
Corporate Purpose Bonds	07/08/15	03/31/35	1.0-3.25%	1,210,000	1,185,000
Corporate Purpose Bonds	06/22/16	06/01/36	2.0-2.75%	895,000	830,000
Corporate Purpose Bonds	01/26/17	03/01/31	2.0-3.0%	1,895,000	1,710,000
Promissory Note	03/21/18	03/01/28	3.00%	105,000	105,000
Corporate Purpose Bonds	03/21/18	03/01/38	3.0-3.5%	150,000	<u>150,000</u>
Total Water Utility - general obligation debt					<u>7,973,937</u>
Stormwater Utility					
Corporate Purpose Bonds	10/23/12	09/01/32	1.0-2.5%	415,000	175,000
Corporate Purpose Bonds	04/09/13	04/01/33	2.0-3.5%	3,325,000	2,875,000
Corporate Purpose Bonds	07/08/15	03/31/35	1.0-3.25%	2,005,000	1,740,000
Corporate Purpose Bonds	03/21/18	03/01/38	3.0-3.5%	280,000	<u>280,000</u>
Total Stormwater Utility - general obligation debt					<u>5,070,000</u>
Sewer Utility					
Promissory Note	02/27/08	05/01/27	2.365%	2,521,944	1,316,182
Refunding Bond	11/09/10	04/01/24	2.0-3.0%	411,440	192,166
Corporate Purpose Bonds	05/04/11	05/01/31	2.0-4.0%	778,442	126,360
Corporate Purpose Bonds	04/09/13	04/01/33	2.0-3.5%	2,410,000	685,000
Corporate Purpose Bonds	06/22/16	06/01/36	2.0-2.75%	2,615,000	2,365,000
Corporate Purpose Bonds	01/26/17	03/01/31	2.0-3.0%	495,000	490,000
Corporate Purpose Bonds	03/21/18	03/01/38	3.0-3.5%	280,000	<u>280,000</u>
Total Sewer Utility - general obligation debt					<u>5,454,708</u>
Total Business-Type Activities - general obligation debt					<u>\$ 18,498,645</u>

**VILLAGE OF WHITEFISH BAY
NOTES TO FINANCIAL STATEMENTS
December 31, 2018**

NOTE III - DETAILED NOTES TO ALL FUNDS (continued)

G. Long-term Obligations (continued)

Debt service requirements to maturity are as follows:

Year	Governmental Activities Long-Term Debt			Business-Type Activities General Obligation Debt		
	Principal	Interest	Total	Principal	Interest	Total
2019	\$ 2,497,486	\$ 1,066,280	\$ 3,563,766	\$ 1,636,207	\$ 535,167	\$ 2,171,374
2020	2,837,730	911,090	3,748,820	1,668,761	481,863	2,150,624
2021	2,858,451	756,521	3,614,972	1,351,586	404,741	1,756,327
2022	2,553,965	686,108	3,240,073	1,334,644	373,888	1,708,532
2023	2,347,481	615,412	2,962,893	1,264,976	339,572	1,604,548
2024-2028	10,558,434	2,099,719	12,658,153	5,832,471	1,194,237	7,026,708
2029-2033	6,913,058	822,895	7,735,953	4,385,000	477,442	4,862,442
2034-2039	2,015,000	112,395	2,127,395	1,025,000	51,774	1,076,774
Total	<u>\$ 32,581,605</u>	<u>\$ 7,070,420</u>	<u>\$ 39,652,025</u>	<u>\$ 18,498,645</u>	<u>\$ 3,858,684</u>	<u>\$ 22,357,329</u>

Revenue Bond Debt

In December 2009 the Village entered into a financial assistance agreement with the State of Wisconsin that will provide financing up to \$5.765 million of Sewerage System Revenue Bonds under the State's Clean Water Fund Program. The proceeds are being used to finance eligible clean water sewer projects costs. The bonds are due in varying amounts through the year 2029 and bear interest at 2.91% due semi-annually in May and November. The Village has drawn \$5,509,861 cumulatively on the bonds.

In April 2013 the Village issued \$1.710 million in Sewerage System Revenue Bonds for infrastructure improvements to the Village's aging sewer system infrastructure. The bonds are due in varying amounts through the year 2038 and bear interest ranging from 2.0% to 3.7% due semiannually in May and November.

Business-type activities revenue bonds are payable only from revenues derived from the operation of the Sewer Utility. The Village has pledged future sewer revenues, net of specified operating expenses, to repay \$5,011,121, in sewer revenue bonds currently outstanding. The total principal and interest remaining to be paid on the bonds is \$6,163,011. Principal and interest paid for the current year and total customer net revenues were \$481,531 and \$1,126,613, respectively.

**VILLAGE OF WHITEFISH BAY
NOTES TO FINANCIAL STATEMENTS
December 31, 2018**

NOTE III - DETAILED NOTES TO ALL FUNDS (continued)

G. Long-term Obligations (continued)

The Sewer Utility has \$5,011,121 in revenue debt outstanding on December 31, 2018.

	Date of Issue	Final Maturity	Interest Rates	Original Amount	Balance 12/31/2018
Sewer Utility					
Sewerage System Revenue Bond	12/23/09	05/01/29	2.91%	\$ 5,509,861	\$ 3,561,121
Sewerage System Revenue Bond	04/09/13	05/01/38	2.0-3.7%	1,710,000	<u>1,450,000</u>
Total Sewer Utility - revenue bond debt					<u>\$ 5,011,121</u>

Debt service requirements to maturity are as follows:

Year	Business-Type Activities Revenue Bond Debt		
	Principal	Interest	Total
2019	\$ 334,332	\$ 145,984	\$ 480,316
2020	342,461	136,568	479,029
2021	355,826	126,787	482,613
2022	364,434	116,629	481,063
2023	373,293	106,141	479,434
2024-2028	2,043,642	357,379	2,401,021
2029-2033	757,133	121,188	878,321
2034-2038	<u>440,000</u>	<u>41,214</u>	<u>481,214</u>
Total	<u>\$ 5,011,121</u>	<u>\$ 1,151,890</u>	<u>\$ 6,163,011</u>

Other Debt Information

Estimated payments of compensated absences are not included on the debt service requirement schedules. The compensated absences liability attributable to governmental activities will be liquidated primarily by the general fund.

VILLAGE OF WHITEFISH BAY
NOTES TO FINANCIAL STATEMENTS
December 31, 2018

NOTE III - DETAILED NOTES TO ALL FUNDS (continued)

H. Net Position/Fund Balances

Net position reported on the government wide statement of net position on December 31, 2018 includes the following:

Governmental Activities

Net Investment in Capital Assets	
Land	\$ 1,435,706
Other capital assets, net of accumulated depreciation	30,215,294
Less: Capital Related Debt Outstanding	(30,791,567)
Unspent Capital Related Bond Proceeds	3,098,246
Net Investment in Capital Assets	<u>3,957,679</u>
Restricted for:	
Net pension asset	926,108
TIF projects and debt service	3,002,318
Library expansion	204,878
Donations	9,975
Total restricted	<u>4,143,279</u>
Unrestricted	<u>5,320,237</u>
Total Governmental Activities net position	<u><u>\$ 13,421,195</u></u>

Business-Type Activities

Net Investment in Capital Assets	
Land	\$ 44,084
Other capital assets, net of accumulated depreciation	40,277,920
Less: Capital Related Debt Outstanding	(23,992,921)
Unspent Capital Related Bond Proceeds	510,419
Net Investment in Capital Assets	<u>16,839,502</u>
Restricted for North Shore Water Commission	382,002
Restricted for net pension asset	87,831
Restricted for sewer equipment replacement	247,988
Unrestricted	<u>3,283,938</u>
Total Business-Type Activities net position	<u><u>\$ 20,841,261</u></u>

**VILLAGE OF WHITEFISH BAY
NOTES TO FINANCIAL STATEMENTS
December 31, 2018**

NOTE III - DETAILED NOTES TO ALL FUNDS (continued)

H. Net Position/Fund Balances (continued)

Governmental Fund Balances

Governmental fund balances reported on the fund financial statements on December 31, 2018 include the following:

	<u>General</u>	<u>Debt Service</u>	<u>Capital Projects Borrowed Money</u>	<u>Nonmajor</u>	<u>Total</u>
Nonspendable					
Investment in CVMIC	\$ 419,022	\$ -	\$ -	\$ -	\$ 419,022
Prepaid expenditures	134,713	-	-	-	134,713
	<u>553,735</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>553,735</u>
Restricted					
Capital improvements	-	-	3,098,246	-	3,098,246
TIF plan purposes and debt service	-	-	-	3,002,318	3,002,318
Donations	-	-	-	9,975	9,975
Debt service	-	2,714,901	-	-	2,714,901
Library expansion	-	-	-	204,878	204,878
	<u>-</u>	<u>2,714,901</u>	<u>3,098,246</u>	<u>3,217,171</u>	<u>9,030,318</u>
Committed					
Post retirement benefits	2,354,507	-	-	-	2,354,507
Capital purchases	-	-	-	314,297	314,297
	<u>2,354,507</u>	<u>-</u>	<u>-</u>	<u>314,297</u>	<u>2,668,804</u>
Assigned					
Capital improvements/debt service	-	-	-	1,209,587	1,209,587
Equipment replacement	456,349	-	-	-	456,349
General library activity	-	-	-	44,825	44,825
	<u>456,349</u>	<u>-</u>	<u>-</u>	<u>1,254,412</u>	<u>1,710,761</u>
Unassigned	<u>3,823,274</u>	<u>-</u>	<u>-</u>	<u>(1,528,528)</u>	<u>2,294,746</u>
Total Governmental Fund Balances	<u>\$ 7,187,865</u>	<u>\$ 2,714,901</u>	<u>\$ 3,098,246</u>	<u>\$ 3,257,352</u>	<u>\$ 16,258,364</u>

VILLAGE OF WHITEFISH BAY
NOTES TO FINANCIAL STATEMENTS
December 31, 2018

NOTE III - DETAILED NOTES TO ALL FUNDS (continued)

I. Component Unit

This report contains the Business Improvement District (BID), which is included as a component unit. Financial information is presented as a discrete column in the statement of net position and statement of activities.

In addition to the basic financial statements and the preceding notes to the financial statements which apply, the following disclosures are considered necessary for a fair presentation.

a. Basis of Accounting/Measurement Focus

The BID follows the full accrual basis of accounting and the flow of economic resources measurement focus.

b. Deposits and investments

At year-end, the carrying amount of the BID's deposits was \$84,612 and bank statement balances was \$84,612.

The BID may also maintain separate cash and investment accounts at the same financial institutions utilized by the municipality. Federal depository insurance and the State of Wisconsin Guarantee Fund Insurance apply to all municipal accounts, and accordingly, the amount of insured funds is not determinable for the BID alone.

NOTE IV - OTHER INFORMATION

A. Employees' Retirement System

Plan Description - The WRS is a cost-sharing multiple-employer defined benefit pension plan. WRS benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statutes. Benefit terms may only be modified by the legislature. The retirement system is administered by the Wisconsin Department of Employee Trust Funds (ETF). The system provides coverage to all eligible State of Wisconsin, local government and other public employees. All employees, initially employed by a participating WRS employer on or after July 1, 2011, and expected to work at least 1200 hours a year (880 hours for teachers and school district educational support employees) and expected to be employed for at least one year from employee's date of hire are eligible to participate in the WRS.

ETF issues a standalone Comprehensive Annual Financial Report (CAFR), which can be found at <http://etf.wi.gov/publications/cafr.htm>.

Vesting - For employees beginning participation on or after January 1, 1990, and no longer actively employed on or after April 24, 1998, creditable service in each of five years is required for eligibility for a retirement annuity. Participants employed prior to 1990 and on or after April 24, 1998, and prior to July 1, 2011, are immediately vested. Participants who initially became WRS eligible on or after July 1, 2011, must have five years of creditable service to be vested.

**VILLAGE OF WHITEFISH BAY
NOTES TO FINANCIAL STATEMENTS
December 31, 2018**

NOTE IV - OTHER INFORMATION (continued)

A. Employees' Retirement System (continued)

Benefits Provided - Employees who retire at or after age 65 (54 for protective occupation employees, 62 for elected officials and State executive participants) are entitled to receive an unreduced retirement benefit. The factors influencing the benefit are: (1) final average earnings, (2) years of creditable service, and (3) a formula factor.

Final average earnings is the average of the participant's three highest years' earnings. Creditable service is the creditable current and prior service expressed in years or decimal equivalents of partial years for which a participant receives earnings and makes contributions as required. The formula factor is a standard percentage based on employment category.

Employees may retire at age 55 (50 for protective occupation employees) and receive reduced benefits. Employees terminating covered employment before becoming eligible for a retirement benefit may withdraw their contributions and forfeit all rights to any subsequent benefits.

The WRS also provides death and disability benefits for employees.

Post-Retirement Adjustments - The Employee Trust Funds Board may periodically adjust annuity payments from the retirement system based on annual investment performance in accordance with s. 40.27, Wis. Stat. An increase (or decrease) in annuity payments may result when investment gains (losses), together with other actuarial experience factors, create a surplus (shortfall) in the reserves, as determined by the system's consulting actuary. Annuity increases are not based on cost of living or other similar factors. For Core annuities, decreases may be applied only to previously granted increases. By law, Core annuities cannot be reduced to an amount below the original, guaranteed amount (the "floor") set at retirement. The Core and Variable annuity adjustments granted during recent years are as follows:

Year	Core Fund Adjustment	Variable Fund Adjustment
2008	(2.1%)	(42.0%)
2009	(1.3)	22.0
2010	(1.2)	11.0
2011	(7.0)	(7.0)
2012	(9.6)	9.0
2013	4.7	25.0
2014	2.9	2.0
2015	0.5	(5.0)
2016	2.0	4.0
2017	2.4	17.0

**VILLAGE OF WHITEFISH BAY
NOTES TO FINANCIAL STATEMENTS
December 31, 2018**

NOTE IV - OTHER INFORMATION (continued)

A. Employees' Retirement System (continued)

Contributions - Required contributions are determined by an annual actuarial valuation in accordance with Chapter 40 of the Wisconsin Statutes. The employee required contribution is one-half of the actuarially determined contribution rate for general category employees, including teachers, and Executives and Elected Officials. Starting on January 1, 2016, the Executives and & Elected Officials category was merged into the General Employee Category. Required contributions for protective employees are the same rate as general employees. Employers are required to contribute the remainder of the actuarially determined contribution rate. The employer may not pay the employee required contribution unless provided for by an existing collective bargaining agreement.

During the reporting period, the WRS recognized \$377,903 contributions from the employer.

Contribution rates as of December 31, 2017 are:

Employee Category	Employee	Employer
General (including teachers, executives, and elected officials)	6.8%	6.8%
Protective with Social Security	6.8%	15.1%
Protective without Social Security	6.8%	10.8%

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At December 31, 2018, the Village reported a net asset of \$1,013,939, for its proportionate share of the net asset asset. The net pension asset was measured as of December 31, 2017, and the total pension asset used to calculate the net pension asset was determined by an actuarial valuation as of December 31, 2016 rolled forward to December 31, 2017. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. The Village's proportion of the net pension asset was based on the Village's share of contributions to the pension plan relative to the contributions of all participating employers. At December 31, 2017, the Village's proportion was 0.03414952%, which was an increase of 0.00039921%, from its proportion measured as of December 31, 2016.

For the year ended December 31, 2018, the Village recognized pension expense of \$450,578.

VILLAGE OF WHITEFISH BAY
NOTES TO FINANCIAL STATEMENTS
December 31, 2018

NOTE IV - OTHER INFORMATION (continued)

A. Employees' Retirement System (continued)

At December 31, 2018, the Village reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 1,288,235	\$ 602,593
Changes in assumptions	200,334	-
Net differences on pension plan investments	-	1,393,565
Changes in proportion and differences between employer contributions and proportionate share of contributions	20,241	-
Employer contributions subsequent to the measurement date	<u>377,903</u>	<u>-</u>
Total	<u>\$ 1,886,713</u>	<u>\$ 1,996,158</u>

The \$377,903 reported as deferred outflows related to pension resulting from the Village's contributions subsequent to the measurement date will be recognized as a reduction of the net pension asset (liability) in the year ended December 31, 2019 for the Village. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized as increases and decreases in pension expense, respectively, as follows:

<u>Year ended December 31:</u>	<u>Net Amortization of Deferred Outflows and Deferred Inflows of Resources</u>
2019	\$ 120,463
2020	(1,424)
2021	(345,977)
2022	(262,844)
2023	2,434

**VILLAGE OF WHITEFISH BAY
NOTES TO FINANCIAL STATEMENTS
December 31, 2018**

NOTE IV - OTHER INFORMATION (continued)

A. Employees' Retirement System (continued)

Actuarial Assumption - The total pension asset in the December 31, 2017, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial Valuation Date:	December 31, 2016
Measurement Date of Net Pension Liability (Asset):	December 31, 2017
Actuarial Cost Method:	Entry Age
Asset Valuation Method:	Fair Market Value
Long-Term Expected Rate of Return:	7.2%
Discount Rate:	7.2%
Salary Increases	
Inflation:	3.2%
Seniority/Merit:	0.2% - 5.6%
Mortality:	Wisconsin 2012 Mortality Table
Post-retirement Adjustments*:	2.1%

** No post-retirement adjustment is guaranteed. Actual adjustments are based on recognized investment return, actuarial experience and other factors. 2.1% is the assumed annual adjustment based on the investment return assumption and the post-retirement discount rate. Starting with 2015, this item includes the impact of known Market Recognition Account deferred gains/losses on the liability of dividend payments.*

Actuarial assumptions are based upon an experience study conducted in 2015 using experience from 2012 – 2014. The total pension asset for December 31, 2017 is based upon a roll-forward of the asset calculated from the December 31, 2016 actuarial valuation.

Long-term Expected Return on Plan Assets - The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of geometric real rates of return for each major asset class included in the pension plan's target asset allocation as of December 31, 2017, are summarized in the table on the next page:

**VILLAGE OF WHITEFISH BAY
NOTES TO FINANCIAL STATEMENTS
December 31, 2018**

NOTE IV - OTHER INFORMATION (continued)

A. Employees' Retirement System (continued)

<u>Core Fund Asset Class</u>	Asset Allocation %	Long-Term Expected Nominal Rate of Return %	Long-Term Expected Real Rate of Return %
Global Equities	50.00%	8.20%	5.30%
Fixed Income	24.50%	4.20%	1.40%
Inflation Sensitive Assets	15.50%	3.80%	1.00%
Real Estate	8.00%	6.50%	3.60%
Private Equity/Debt	8.00%	9.40%	6.50%
Multi-Asset	<u>4.00%</u>	<u>6.50%</u>	<u>3.60%</u>
Total Core Fund	<u>110.00%</u>	<u>7.30%</u>	<u>4.40%</u>
<u>Variable Fund Asset Class</u>			
U.S. Equities	70.00%	7.50%	4.60%
International Equities	<u>30.00%</u>	<u>7.80%</u>	<u>4.90%</u>
Total Variable Fund	<u>100.00%</u>	<u>7.90%</u>	<u>5.00%</u>

New England Pension Consultants Long Term US CPI (Inflation) Forecast: 2.75%

Asset Allocations are managed within established ranges, target percentages may differ from actual monthly allocations

Single Discount Rate - A single discount rate of 7.20% was used to measure the total pension asset. This single discount rate was based on the expected rate of return on pension plan investments of 7.20%. Because of the unique structure of WRS, the 7.20% expected rate of return implies that a dividend of approximately 2.1% will always be paid. For purposes of the single discount rate, it was assumed that the dividend would always be paid. The projection of cash flows used to determine this single discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments (including expected dividends) of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension asset.

**VILLAGE OF WHITEFISH BAY
NOTES TO FINANCIAL STATEMENTS
December 31, 2018**

NOTE IV - OTHER INFORMATION (continued)

A. Employees' Retirement System (continued)

Sensitivity of the Village's Proportionate Share of the Net Pension Liability (Asset) - The following presents the Village's proportionate share of the net pension liability (asset) calculated using the discount rate of 7.20 percent, as well as what the Village's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (6.20 percent) or 1-percentage-point higher (8.20 percent) than the current rate:

	1% Decrease to Discount Rate (6.20%)	Current Discount Rate (7.20%)	1% Increase to Discount Rate (8.20%)
Village's proportionate share of the net pension liability (asset)	\$ (2,623,408)	\$ (1,013,939)	\$ 3,778,436

Detailed information about the pension plan's fiduciary net position is available in separately issued financial statements available at <http://etf.wi.gov/publications/cafr.htm>.

B. Risk Management

The Village is exposed to various risks of loss related to torts; theft of, damage to, or destruction of assets; errors and omissions; injuries to employees; employee health claims; and environmental damage. The Village purchases general and automobile liability insurance from the Cities and Villages Mutual Insurance Company ("CVMIC"). The Village purchases commercial insurance for all other risk. There has been no reduction in insurance coverage from coverage in the prior year. Insurance settlements for claims resulting from the risks covered by commercial insurance have not exceeded the insurance coverage in any of the past three years.

The Village participates in the Wisconsin Municipal Insurance Commission ("WMIC"). The WMIC is an intergovernmental cooperative commission formed to facilitate the formation of the Cities and Villages Mutual Insurance Company ("CVMIC"). The CVMIC is a separate and distinct entity independent of the WMIC and is owned by the participating cities and villages of the WMIC. The CVMIC was formed to provide liability insurance to Wisconsin municipalities as of January 1, 1988.

The WMIC has no assets, liabilities, equity or financial activity for the year ended December 31, 2018.

The CVMIC provides the Village with \$5,000,000 of liability coverage for losses over its self-insured retention level of \$50,000 per occurrence with a \$150,000 aggregate stop loss.

VILLAGE OF WHITEFISH BAY
NOTES TO FINANCIAL STATEMENTS
December 31, 2018

NOTE IV - OTHER INFORMATION (continued)

B. Risk Management (continued)

The Village's annual cost is its annual premium, claims and other operating expenses. An annual premium is charged to cover expected claims and administrative costs. The claims component of the premium is determined by independent actuaries and allocated among participating municipalities based on payroll and loss history. The Village and other participating cities and villages are subject to cover loss experiences, which exceed predictions through retrospective assessments.

Management of each organization consists of a board of directors or officers comprised of representatives elected by each of three classes of participants based on population. The municipality does not exercise any control over the activities of the agencies beyond the election of the officers and board.

Percentage participation can be affected by acceptance of new members to WMIC and CVMIC. The Village's percentage participation in WMIC and CVMIC on December 31, 2018 was approximately 1.659%. Upon withdrawal, expulsion or dissolution, the Village would be entitled to a lump sum payment which at December 31, 2018 is \$419,022.

Complete financial statements for WMIC and CVMIC can be obtained from the CVMIC administrative office at 9898 W. Bluemound Road, Wauwatosa, WI 53226.

C. Lease Revenue Agreement

The Village entered into lease agreements with several cellular phone companies to lease a utility water tower as a site for cellular antennas. The initial term of the leases were five years with the right to extend the lease for four additional five year terms.

Rental income from rental of the water tower is reported in other water revenues. Future minimum rentals related to this lease are \$206,630 in 2019.

VILLAGE OF WHITEFISH BAY
NOTES TO FINANCIAL STATEMENTS
December 31, 2018

NOTE IV - OTHER INFORMATION (continued)

D. Intermunicipal Agreements and Related Parties

North Shore Fire Department

The Village is a member of the North Shore Fire Department, along with six other communities. The Department was created by an agreement signed in 1994 pursuant to the provisions of Sections 61.65 and 66.30 of the Wisconsin Statutes. The Department, which commenced operations on January 1, 1995, provides fire and emergency medical services to the member communities. At the time the Department was created, the Village sold to the Department all of its fire apparatus and vehicles. The Village also transferred custody, use and control, but not ownership, of its fire buildings to be used by the Department. Upon dissolution of the Department, assets will be divided by the participants then participating in accordance with the ratio of expense sharing in existence at the time of termination.

The Department is governed by a seven-member board consisting of one representative and one alternate from each municipality. Only one member from each municipality may vote. The Village has a commitment to the Department to annually finance a portion of the Department's approved expenditures. In 2018, the Village's fire protection and emergency medical services expenditures incurred in connection with this arrangement were approximately \$2.132 million. The Village's portion of the Department's 2019 budget is approximately \$2.178 million. On December 31, 2018, the Department had a net deficit of approximately \$4,484,626. Complete 2018 financial statements for the Department are available from the Department at 4401 West River Lane, Brown Deer, WI 53223.

Bayside Communications Center

As of May 26, 2012, dispatching services were transferred from the North Shore Public Safety Communications Commission to the Bayside Communications Center. The North Shore Public Safety Communications Commission will continue as the entity responsible for contracting with the Bayside Communication Center for dispatch services for the communities of the Village of Whitefish Bay, the Village of Shorewood, and the Village of Glendale. Other members of the Bayside Communications Center include the Village of Bayside, Village of Fox Point, and Village of Brown Deer. During 2018, the Village's total contribution to the Bayside Communications Center was \$401,132 for operations, plus a capital contribution of \$27,532. It is expected that the Village's future contributions will be similar to the current annual operations costs incurred in 2019.

North Shore Water Commission

The Whitefish Bay Water Utility is a member of the North Shore Water Commission along with the Village of Glendale and the Village of Fox Point. The North Shore Water Commission provides for the intake, treatment, and pumping of water furnished by the three municipalities. Operating costs of the North Shore Water Commission are borne by the three municipalities based on their pro-rata share of metered water delivered to each municipality. Payments to the North Shore Water Commission are included in operating expenses as purchased water under source of supply expenses.

**VILLAGE OF WHITEFISH BAY
NOTES TO FINANCIAL STATEMENTS
December 31, 2018**

NOTE IV - OTHER INFORMATION (continued)

E. Postemployment Benefits Other than Pensions (OPEB)

General Information about the OPEB Plan – Medical Insurance

Plan description. The Village’s defined OPEB plan, Retiree Medical Insurance Benefits, provides OPEB for all permanent full-time general and public safety employees of the Village. The Retiree Medical Insurance Benefits is a single-employer defined benefit OPEB plan administered by the Village. The State of Wisconsin Administrative Code grants the authority to establish and amend the benefit terms and financing requirements to the Village Board. No assets are accumulated in a trust that meets the criteria in paragraph 4 of Statement 75.

Benefits provided. The Retiree Medical Insurance Benefits provides healthcare benefits for retirees and dependents. The benefit terms provide for payment of 88 percent of health insurance premiums for non-Medicare-eligible retirees and 50 percent of health insurance premiums for Medicare-eligible retirees.

Employees covered by benefit terms. At December 31, 2018, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefit payments	9
Inactive employees entitled to but not yet receiving benefit payments	0
Active employees	62
	71

Total OPEB Liability – Medical Insurance

The Village’s total OPEB liability of \$2,359,951 was measured as of December 31, 2017, and was determined by an actuarial valuation as of that date.

Actuarial assumptions and other inputs. The total OPEB liability in the December 31, 2018 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Valuation date	December 31, 2016
Measurement date	December 31, 2017
Inflation	3.20%
Discount rate	3.44%
Healthcare Cost Trend	3.3% for 2018, with an ultimate rate of 4.0%
Mortality	Wisconsin 2012 Mortality Table
Actuarial cost method	Entry Age Normal

The discount rate was based on the 20-year Bond Buyer GO Index.

**VILLAGE OF WHITEFISH BAY
NOTES TO FINANCIAL STATEMENTS
December 31, 2018**

NOTE IV - OTHER INFORMATION (continued)

E. Postemployment Benefits Other Than Pensions (OPEB) (continued)

Total OPEB Liability – Medical Insurance (continued)

Mortality rates were based on the following criteria:

- Pre-retirement: This assumption applies to death while in service. Rates are based on the Wisconsin 2012 Mortality table (multiplied by 50% for males and females) as the base table and project future improvements with MP-2015 generational improvement scale (multiplied by 50%), as adopted by the Board in connection with the 2012-2014 Experience Study performed by the actuary for the Wisconsin Retirement System.
- Post-retirement: This assumption applies to death of participants after retirement. Rates are based on the Wisconsin 2012 Mortality Table as the base table and project future improvements with MP-2015 generational improvement scale (multiplied by 50%), as adopted by the Board in connection with the 2012-2014 Experience Study performed by the actuary for the Wisconsin Retirement System.
- Post-Disability: This assumption applies to death after disablement. Rates are based on the 2012-2014 Experience Study performed by the actuary for the Wisconsin Retirement System (multiplied by the 50% for males and females and set forward one year for males).

The actuarial assumptions used in the December 31, 2017 valuation were based on the results of an actuarial experience study for the period 2012 - 2014 for the Wisconsin Retirement System (WRS).

Changes in the Total OPEB Liability

	<u>Total OPEB Liability</u>
Balance at January 1, 2018	\$ 2,260,615
Changes for the year:	
Service Cost	114,967
Interest on total OPEB liability	86,955
Effect of assumption changes or inputs	49,172
Benefit payments	<u>(151,758)</u>
Net change in total OPEB liability	99,336
Balance at December 31, 2018	<u>\$ 2,359,951</u>

Changes of assumptions and other inputs reflect a change in the discount rate from 3.78 percent in 2017 to 3.44 percent in 2018.

**VILLAGE OF WHITEFISH BAY
NOTES TO FINANCIAL STATEMENTS
December 31, 2018**

NOTE IV - OTHER INFORMATION (continued)

E. Postemployment Benefits Other Than Pensions (OPEB) (continued)

Total OPEB Liability – Medical Insurance (continued)

Sensitivity of the total OPEB liability to changes in the discount rate. The following presents the total OPEB liability of the Village, as well as what the Village's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (2.44 percent) or 1-percentage-point higher (4.44 percent) than the current discount rate:

	1% Decrease 2.44%	Discount Rate 3.44%	1% Increase 4.44%
Total OPEB Liability	\$ 2,509,951	\$ 2,359,951	\$ 2,218,112

Sensitivity of the total OPEB liability to changes in the healthcare cost trend rates. The following presents the total OPEB liability of the Village, as well as what the Village's total OPEB liability would be if it were calculated using a healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rate:

	1% Decrease	Current Trend Rate	1% Increase
Total OPEB Liability	\$ 2,132,365	\$ 2,359,951	\$ 2,627,750

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB – Medical Insurance

For the year ended December 31, 2018, the Village recognized an OPEB expense of \$42,784. At December 31, 2018, the Village reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Changes of Assumptions	\$ 43,086	\$ 22,175
Employer contributions subsequent to the measurement date	93,037	-
Total	\$ 136,123	\$ 22,175

**VILLAGE OF WHITEFISH BAY
NOTES TO FINANCIAL STATEMENTS
December 31, 2018**

NOTE IV - OTHER INFORMATION (continued)

E. Postemployment Benefits Other Than Pensions (OPEB) (continued)

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB – Medical Insurance (continued)

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ended December 31:	
2019	2,439
2020	2,439
2021	2,439
2022	2,439
2023	2,439
Thereafter	101,753

General Information about the OPEB Plan – Life Insurance

Plan description. The LRLIF is a multiple-employer defined benefit OPEB plan. LRLIF benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statutes. The Wisconsin Department of Employee Trust Funds (ETF) and the Group Insurance Board have statutory authority for program administration and oversight. The plan provides post-employment life insurance benefits for all eligible employees.

OPEB Plan Fiduciary Net Position. ETF issues a stand-alone Comprehensive Annual Financial Report (CAFR), which can be found at <http://etf.wi.gov/publications/cafr.htm>.

Benefits Provided. The LRLIF plan provides fully paid up life insurance benefits for post-age 64 retired employees and pre-65 retirees who pay for their coverage.

Contributions. The Group Insurance Board approves contribution rates annually, based on recommendations from the insurance carrier. Recommended rates are based on an annual valuation, taking into consideration an estimate of the present value of future benefits and the present value of future contributions. A portion of employer contributions made during a member's working lifetime funds a post-retirement benefit.

Employers are required to pay the following contributions based on employee contributions for active members to provide them with Basic Coverage after age 65. There are no employer contributions required for pre-age 65 annuitant coverage. If a member retires prior to age 65, they must continue paying the employee premiums until age 65 in order to be eligible for the benefit after age 65.

**VILLAGE OF WHITEFISH BAY
NOTES TO FINANCIAL STATEMENTS
December 31, 2018**

NOTE IV - OTHER INFORMATION (continued)

E. Postemployment Benefits Other Than Pensions (OPEB) (continued)

General Information about the OPEB Plan – Life Insurance (continued)

Contribution rates as of December 31, 2018 are:

Coverage Type	Employer Contribution
50% Post Retirement Coverage	40% of employee contribution
25% Post Retirement Coverage	20% of employee contribution

Employee contributions are based upon nine age bands through age 69 and an additional eight age bands for those 70 and over. Participating employee must pay monthly contribution rates per \$1,000 of coverage until the age of 65 (age 70 if active). The employee contribution rates in effect for the year ended December 31, are listed below:

Life Insurance Employee Contribution Rates Year ended December 31, 2017	
Attained Age	Basic
Under 30	\$ 0.05
30-34	0.06
35-39	0.07
40-44	0.08
45-49	0.12
50-54	0.22
55-59	0.39
60-64	0.49
65-69	0.57

During the reporting period, the LRLIF recognized \$1,633 in contributions from the employer.

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB – Life Insurance

At December 31, 2018, the Village reported a liability of \$258,734 for its proportionate share of the net OPEB liability. The net OPEB liability was measured as of December 31, 2017, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of December 31, 2016 rolled forward to December 31, 2017. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. The Village of proportion of the net OPEB liability was based on the Village's share of contributions to the OPEB plan relative to the contributions of all participating employers. At December 31, 2017, the Village's proportion was .08599900%, which was a decrease of .0298900% from its proportion measured as of December 31, 2016.

**VILLAGE OF WHITEFISH BAY
NOTES TO FINANCIAL STATEMENTS
December 31, 2018**

NOTE IV - OTHER INFORMATION (continued)

E. Postemployment Benefits Other Than Pensions (OPEB) (continued)

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB – Life Insurance (continued)

For the year ended December 31, 2018, the Village recognized OPEB expense of \$240,693.

At December 31, 2018, the Village reported deferred outflows of resources and deferred inflows of resources related to OPEB – Life Insurance from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experiences	\$ -	\$ 3,646
Net differences between projected and investment earnings on plan investments	2,979	-
Changes in actuarial assumptions	25,002	-
Changes in proportion and differences between employer contributions and proportionate share of contributions	-	6,293
Total	<u>\$ 27,981</u>	<u>\$ 9,939</u>

\$0 reported as deferred outflows related to OPEB resulting from the Village's contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability for the year ended December 31, 2018. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ended December 31:	Net Amortization of Deferred Outflows and Deferred Inflows of Resources
2019	\$ 3,051
2020	3,051
2021	3,051
2022	3,051
2023	2,306
Thereafter	3,532

**VILLAGE OF WHITEFISH BAY
NOTES TO FINANCIAL STATEMENTS
December 31, 2018**

NOTE IV - OTHER INFORMATION (continued)

E. Postemployment Benefits Other Than Pensions (OPEB) (continued)

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB – Life Insurance (continued)

Actuarial Assumptions. The total OPEB liability in the January 1, 2017, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial Valuation Date:	January 1, 2017
Measurement Date of Net OPEB Liability (Asset)	December 31, 2017
Actuarial Cost Method:	Entry Age Normal
20 Year Tax-Exempt Municipal Bond Yield:	3.44%
Long-Term Expected Rate of Return:	5.00%
Discount Rate:	3.63%
Salary Increases	
Inflation:	3.20%
Seniority/Merit:	0.2% - 5.6%
Mortality:	Wisconsin 2012 Mortality Table

Long-term expected Return on Plan Assets. The long-term expected rate of return is determined by adding expected long-term real returns and reflecting expected volatility and correlation. Investments for the LRLIF are held with Securian, the insurance carrier. Interest is calculated and credited to the LRLIF based on the rate of return for a segment of the insurance carriers' general fund, specifically 10 year A- Bonds (as a proxy, and not tied to any specific investments). The overall aggregate interest rate is calculated using a tiered approach based on the year the funds were originally invested and the rate of return for that year. Investment interest is credited based on the aggregate rate of return and assets are not adjusted to fair market value. Furthermore, the insurance carrier guarantees the principal amounts of the reserves, including all interest previously credited thereto.

**Local OPEB Life Insurance
Asset Allocation Targets and Expected Returns
As of December 31, 2017**

Account Class	Index	Target Allocation	Long-Term Expected Geometric Real Rate of Return
US Government Bonds	Barclays Government	1.00%	1.13%
US Credit Bonds	Barclays Credit	65.00%	2.61%
US Long Credit Bonds	Barclays Long Credit	3.00%	3.08%
US Mortgages	Barclays MBS	31.00%	2.19%
Inflation			2.30%
Long-Term Expected Rate of Return			5.00%

**VILLAGE OF WHITEFISH BAY
NOTES TO FINANCIAL STATEMENTS
December 31, 2018**

NOTE IV - OTHER INFORMATION (continued)

E. Postemployment Benefits Other Than Pensions (OPEB) (continued)

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB – Life Insurance (continued)

Single Discount Rate. A single discount rate of 3.63% was used to measure the total OPEB liability. The Plan's fiduciary net position was projected to be insufficient to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total OPEB liability is equal to the single equivalent rate that results in the same actuarial present value as the long-term expected rate of return applied to benefit payments, to the extent that the plan's fiduciary net position is projected to be sufficient to make projected benefit payments, and the municipal bond rate applied to benefit payment to the extent that the plan's fiduciary net position is projected to be insufficient.

Sensitivity of the Village's proportionate share of the net OPEB liability to changes in the discount rate. The following presents the Village's proportionate share of the OPEB liability calculated using the discount rate of 3.63 percent, as well as what the Village's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that 1-percentage-point lower (2.63 percent), or 1-percentage-point higher (4.63 percent) than the current rate:

	1% Decrease to Discount Rate (2.63%)	Current Discount Rate (3.63%)	1% Increase to Discount Rate (4.63%)
Village of Whitefish Bay, Wisconsin's proportionate share of the net OPEB liability (asset)	\$ 365,691	\$ 258,734	\$ 176,657

OPEB plan fiduciary net position. Detailed information about the OPEB plan's fiduciary net position is available in separately issued financial statements available at: <http://etf.wi.gov/publications/cafr.htm>.

VILLAGE OF WHITEFISH BAY
NOTES TO FINANCIAL STATEMENTS
December 31, 2018

NOTE IV - OTHER INFORMATION (continued)

F. Commitments and Contingencies

From time to time, the Village becomes party to claims and legal proceedings. Although the outcome of such matters cannot be forecasted with certainty, it is the opinion of management that the likelihood is remote that any such claims or proceedings will have a material adverse effect on the Village's financial position.

The Village participates in a number of state and federally assisted grant programs. These programs are subject to program compliance audits by grantors or their representatives. Audits of these programs for or including the year ended December 31, 2018 have been conducted in accordance with state and federal laws.

The Village is involved in an environmental clean-up of contaminated soil on Village owned property. The Village has developed a preliminary remedial action plan, which has been submitted to the Wisconsin Department of Natural Resources. To resolve this situation, the Village may be required to incur both capital costs of constructing the pumping and treatment system and ongoing monitoring and operation costs. The estimated capital costs for this project could range from \$500,000 to \$1 million which (if a remediation plan is ultimately required) management intends to finance with future borrowings and/or insurance settlements. The ongoing monitoring and operation costs are estimated to approximate \$30,000 to \$50,000 annually. The Village received an insurance settlement of \$390,000 in 2005 related to past cleanup efforts.

G. Fair Value Measurements

The Village uses fair value measurements to record fair value adjustments to certain assets and liabilities and to determine fair value disclosures.

The Village follows an accounting standard that defines fair value, establishes a framework for measuring fair value, establishes a fair value hierarchy based on the quality of inputs used to measure fair value, and requires expanded disclosures about fair value measurements. In accordance with this standard, the Village has categorized its investments, based on the priority of the inputs to the valuation technique, into a three-level fair value hierarchy. The fair value hierarchy gives the highest priority to quoted prices in active markets for identical assets or liabilities (Level 1) and the lowest priority to unobservable inputs (Level 3). If the inputs used to measure the financial instruments fall within different levels of the hierarchy, the categorization is based on the lowest level input that is significant to the fair value measurement of the instrument.

Financial assets and liabilities recorded on the combined statements of financial position are categorized based on the inputs to the valuation techniques as follows:

Level 1 – Financial assets and liabilities are valued using inputs that are unadjusted quoted prices in active markets accessible at the measurement date of identical financial assets and liabilities.

VILLAGE OF WHITEFISH BAY
NOTES TO FINANCIAL STATEMENTS
December 31, 2018

NOTE IV - OTHER INFORMATION (continued)

G. Fair Value Measurements (continued)

Level 2 – Financial assets and liabilities are valued based on quoted prices for similar assets, or inputs that are observable, either directly or indirectly for substantially the full term through corroboration with observable market data.

Level 3 – Financial assets and liabilities are valued using pricing inputs which are unobservable for the asset, inputs that reflect the reporting entity's own assumptions about the assumptions market participants and would use in pricing the asset.

The Village has the following recurring fair value measurements as of December 31, 2018:

1. Brokered certificate of deposits of \$3,924,660 are valued using a matrix pricing model (Level 2 inputs).

H. Subsequent Events

During 2018, the Village issued \$2,535,000 of General Obligation Corporate Purpose Bonds. On January 8, 2019, the Village used the net proceeds of the 2018 bonds to provide funds for a current refunding of the 2013 State Trust Fund Loan in the amount of \$2,647,985. The debt service requirements of the old debt balance totaled \$3,406,307. The debt service requirement on the new debt balance total \$3,368,171. The economic gain on refunding using an effective interest rate of 3.06% is \$214,315.

On April 15, 2019, the Village issued \$5,950,000 of General Obligation Corporate Purpose Bonds, series 2019A, with maturity dates between May 1, 2020 and May 1, 2039. The bonds carry an interest rate between 1.85% to 3.28% with interest payable May 1 and November 1 annually. The proceeds include financing for 2019 and 2020 capital projects and North Shore Fire Department projects.

This information is an integral part of the accompanying financial statements.

REQUIRED SUPPLEMENTARY INFORMATION

VILLAGE OF WHITEFISH BAY, WISCONSIN
Schedule of Revenues, Expenditures, and Changes in Fund Balances -
Budget and Actual - General Fund
Year Ended December 31, 2018

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original Budget	Final Budget		
Revenues				
Taxes	\$ 7,723,748	\$ 7,723,748	\$ 7,723,748	\$ -
Intergovernmental	1,127,470	1,127,470	1,220,768	93,298
Licenses and permits	461,650	461,650	503,935	42,285
Fines, forfeitures and penalties	317,500	317,500	300,792	(16,708)
Public charges for services	45,500	45,500	120,512	75,012
Miscellaneous	538,318	538,318	602,378	64,060
Total Revenues	<u>10,214,186</u>	<u>10,214,186</u>	<u>10,472,133</u>	<u>257,947</u>
Expenditures				
Current				
General government	1,544,322	1,544,322	1,488,576	55,746
Public safety	5,700,289	5,700,289	5,784,471	(84,182)
Public works	2,220,529	2,220,529	2,364,306	(143,777)
Health and social services	193,300	193,300	191,079	2,221
Capital outlay	601,325	601,325	601,325	-
Total Expenditures	<u>10,259,765</u>	<u>10,259,765</u>	<u>10,429,757</u>	<u>(169,992)</u>
Excess (deficiency) of revenues over expenditures	<u>(45,579)</u>	<u>(45,579)</u>	<u>42,376</u>	<u>87,955</u>
Other Financing Sources (Uses)				
Proceeds from Sale of Capital Assets	10,000	10,000	695	(9,305)
Transfers out	(259,373)	(259,373)	-	259,373
Transfers in	294,952	294,952	380,694	85,742
Total Other Financing Sources (Uses)	<u>45,579</u>	<u>45,579</u>	<u>381,389</u>	<u>335,810</u>
Net change in fund balance	<u>\$ -</u>	<u>\$ -</u>	<u>423,765</u>	<u>\$ 423,765</u>
Fund balance - beginning of year			<u>6,764,100</u>	
Fund balance - end of year			<u>\$ 7,187,865</u>	

**Village of Whitefish Bay, Wisconsin
Schedule of Changes in the Village's
Total OPEB Liability and Related Ratios
Last 10 Fiscal Years*
Year Ended December 31, 2018**

	2018	2017
Total OPEB Liability		
Service cost	\$ 114,967	\$ 115,263
Interest on total OPEB liability	86,955	80,833
Changes in benefit terms	-	-
Effect of economic/demographic gains (losses)	-	-
Effect of assumption changes or inputs	49,172	(29,469)
Benefit payments	(151,758)	(109,000)
Net change in total OPEB liability	99,336	57,627
Total OPEB liability, beginning	2,260,615	2,202,988
Total OPEB liability, ending	2,359,951	2,260,615
Covered employee payroll	\$ 4,322,035	\$ 4,011,195
Total OPEB as a % of covered payroll	55%	56%

* This schedule is presented to illustrate the requirement to show information for 10 years. However, recalculations of prior years are not required, and if prior years are not reported in accordance with the current GASB standards, they should not be reported.

Village of Whitefish Bay, Wisconsin
Schedule of Proportionate Share of the Net OPEB Liability (Asset) -
Local Retiree Life Insurance Fund
Year Ended December 31, 2018

	12/31/2017
Village's proportion of the net OPEB liability (asset)	0.08599900%
Village's proportionate share of the net OPEB liability (asset)	\$ 258,735
Village's covered-employee payroll	\$ 3,616,504
Plan fiduciary net position as a percentage of the total OPEB liability (asset)	44.81%

* This schedule is presented to illustrate the requirement to show information for 10 years. However, recalculations of prior years are not required, and if prior years are not reported

**VILLAGE OF WHITEFISH BAY, WISCONSIN
REQUIRED SUPPLEMENTARY INFORMATION*
Year Ended December 31, 2018**

**Schedule of the Village's Proportionate Share of the Net Pension Liability (Asset)
Wisconsin Retirement System**

Measurement Period	<u>12/31/2017</u>	<u>12/31/2016</u>	<u>12/31/2015</u>	<u>12/31/2014</u>
The Village's proportion of the net pension liability (asset)	0.03419520%	0.03375031%	0.03399123%	0.34613990%
The Village's proportionate share of the net pension liability (asset)	\$ (1,013,939)	\$ 278,182	\$ 552,351	\$ (850,213)
The Village's covered payroll	\$ 4,148,291	\$ 4,035,387	\$ 4,033,998	\$ 3,958,309
Plan fiduciary net position as a percentage of the total pension liability (asset)	102.93%	99.12%	98.20%	102.74%

**Schedule of the Village's Contributions*
Wisconsin Retirement System**

	<u>Year ended December 31,</u>			
	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
Contractually required contributions	\$ 377,903	354,929	319,771	325,877
Contributions in relation to the contractually required contributions	\$ 377,903	354,929	319,771	325,877
Contribution deficiency (excess)	\$ -	-	-	-
Village's covered payroll	\$ 4,153,670	4,148,291	4,035,387	4,033,998
Contributions as a percentage of covered payroll	9.10%	8.56%	7.92%	8.08%

* This schedule is presented to illustrate the requirement to show information for 10 years. However, recalculations of prior years are not required, and if prior years are not reported in accordance with the current GASB standards, they should not be reported.

VILLAGE OF WHITEFISH BAY
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION
December 31, 2018

NOTE I - BUDGETARY INFORMATION

Budgetary information is derived from the annual operating budget and is presented using the same basis of accounting for each fund as described in Note I. C.

The Village adopted annual Governmental Fund budgets for the General Fund, Library Fund, Debt Service Fund and Capital Projects Funds. These budgets are adopted in accordance with state statutes and prepared on a basis consistent with generally accepted accounting principles. All annual appropriations lapse at year-end except for certain nonlapsing funds specifically designated by the Board. Budgetary control is exercised at the individual fund level for each fund.

NOTE II - OTHER POST EMPLOYMENT BENEFITS INFORMATION – Medical Insurance

The Village is required to present the schedule of changes in the Village's total OPEB liability and related ratios for the last 10 years. However, recalculations of prior years are not required, and if prior years are not reported in accordance with the current GASB standards, they should not be reported. The information presented on the schedule was taken from a valuation performed as of December 31, 2016, except covered payroll information which was obtained from the Village records.

NOTE III – OTHER POST EMPLOYMENT BENEFITS INFORMATION – Life Insurance

Changes of benefit terms – There were no changes of benefit terms for any participating employer in LRLIF.

Changes of assumptions – There were no changes in the assumptions.

NOTE IV – WISCONSIN RETIREMENT SYSTEM

Changes of benefit terms – There were no changes of benefit terms for any participating employer in WRS.

Changes of assumptions – There were no changes in the assumptions.

SUPPLEMENTARY INFORMATION

VILLAGE OF WHITEFISH BAY, WISCONSIN
Combining Balance Sheet -
Nonmajor Governmental Funds
Year Ended December 31, 2018

	Capital Project Funds				
	TIF #1 Fund	TIF #2 Fund	Capital Equipment Fund	Public Improvement Fund	Library Expansion Fund
Assets					
Cash and investments	\$ -	\$ -	\$ 331,511	\$ 1,217,672	\$ 204,878
Taxes receivable	-	-	255,102	-	-
Accounts receivable	-	3,685	-	-	-
Special assessments receivable	-	-	-	12,072	-
Due from other funds	-	-	-	-	-
Total Assets	<u>\$ -</u>	<u>\$ 3,685</u>	<u>\$ 586,613</u>	<u>\$ 1,229,744</u>	<u>\$ 204,878</u>
Liabilities					
Accounts payable	\$ 2,756	\$ -	\$ 17,214	\$ -	\$ -
Accrued liabilities	-	-	-	-	-
Due to other funds	1,018,711	510,746	-	-	-
Total Liabilities	<u>1,021,467</u>	<u>510,746</u>	<u>17,214</u>	<u>-</u>	<u>-</u>
Deferred Inflows of Resources					
Taxes levied for subsequent year's budget	-	-	255,102	-	-
Unavailable revenues	-	-	-	20,157	-
Total Deferred Inflows of Resources	<u>-</u>	<u>-</u>	<u>255,102</u>	<u>20,157</u>	<u>-</u>
Fund Balance (Deficit)					
Nonspendable	-	-	-	-	-
Restricted	-	-	-	-	204,878
Committed	-	-	314,297	-	-
Assigned	-	-	-	1,209,587	-
Unassigned	(1,021,467)	(507,061)	-	-	-
Total Fund Balance (Deficit)	<u>(1,021,467)</u>	<u>(507,061)</u>	<u>314,297</u>	<u>1,209,587</u>	<u>204,878</u>
Total Liabilities, Deferred Inflows of Resources, and Fund Balance (Deficit)	<u>\$ -</u>	<u>\$ 3,685</u>	<u>\$ 586,613</u>	<u>\$ 1,229,744</u>	<u>\$ 204,878</u>

VILLAGE OF WHITEFISH BAY, WISCONSIN
Combining Balance Sheet -
Nonmajor Governmental Funds
Year Ended December 31, 2018

	Special Revenue Funds				Total Nonmajor Governmental Funds
	Donation Fund	TIF #1 Fund	TIF #2 Fund	Library Fund	
Assets					
Cash and investments	\$ 9,975	\$ 1,472,738	\$ 123	\$ 92,147	\$ 3,329,044
Taxes receivable	-	565,786	356,925	677,299	1,855,112
Accounts receivable	-	-	-	-	3,685
Special assessments receivable	-	-	-	-	12,072
Due from other funds	-	1,018,711	510,746	-	1,529,457
Total Assets	\$ 9,975	\$ 3,057,235	\$ 867,794	\$ 769,446	\$ 6,729,370
Liabilities					
Accounts payable	\$ -	\$ -	\$ -	\$ 23,844	\$ 43,814
Accrued liabilities	-	-	-	23,478	23,478
Due to other funds	-	-	-	-	1,529,457
Total Liabilities	-	-	-	47,322	1,596,749
Deferred Inflows of Resources					
Taxes levied for subsequent year's budget	-	565,786	356,925	677,299	1,855,112
Unavailable revenues	-	-	-	-	20,157
Total Deferred Inflows of Resources	-	565,786	356,925	677,299	1,875,269
Fund Balance (Deficit)					
Restricted	9,975	2,491,449	510,869	-	3,217,171
Committed	-	-	-	-	314,297
Assigned	-	-	-	44,825	1,254,412
Unassigned	-	-	-	-	(1,528,528)
Total Fund Balance (Deficit)	9,975	2,491,449	510,869	44,825	3,257,352
Total Liabilities, Deferred Inflows of Resources, and Fund Balance (Deficit)	\$ 9,975	\$ 3,057,235	\$ 867,794	\$ 769,446	\$ 6,729,370

VILLAGE OF WHITEFISH BAY, WISCONSIN
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances (Deficit) -
Nonmajor Governmental Funds
Year Ended December 31, 2018

	Capital Project Funds				
	TIF #1 Fund	TIF #2 Fund	Capital Equipment Fund	Public Improvement Fund	Library Expansion Fund
Revenues					
Taxes	\$ -	\$ -	\$ 331,605	\$ -	\$ -
Intergovernmental	-	-	-	-	-
Public charges for services	-	-	-	-	-
Special assessments	-	-	-	36,199	-
Miscellaneous	13,191	3,685	-	22,789	4,693
Total Revenues	<u>13,191</u>	<u>3,685</u>	<u>331,605</u>	<u>58,988</u>	<u>4,693</u>
Expenditures					
Current					
Conservation and development	130,341	261,653	-	-	-
Library	-	-	-	-	-
Capital outlay	<u>20,636</u>	<u>-</u>	<u>754,112</u>	<u>-</u>	<u>4,693</u>
Total Expenditures	<u>150,977</u>	<u>261,653</u>	<u>754,112</u>	<u>-</u>	<u>4,693</u>
Excess (deficiency) of revenues over expenditures	<u>(137,786)</u>	<u>(257,968)</u>	<u>(422,507)</u>	<u>58,988</u>	<u>-</u>
Other Financing Sources (Uses)					
Transfers out	<u>-</u>	<u>-</u>	<u>-</u>	<u>(114,001)</u>	<u>-</u>
Total Other Financing Sources (Uses)	<u>-</u>	<u>-</u>	<u>-</u>	<u>(114,001)</u>	<u>-</u>
Net change in fund balances	(137,786)	(257,968)	(422,507)	(55,013)	-
Fund balances (deficit) - beginning of year	<u>(883,681)</u>	<u>(249,093)</u>	<u>736,804</u>	<u>1,264,600</u>	<u>204,878</u>
Fund balances (deficit) - end of year	<u>\$ (1,021,467)</u>	<u>\$ (507,061)</u>	<u>\$ 314,297</u>	<u>\$ 1,209,587</u>	<u>\$ 204,878</u>

VILLAGE OF WHITEFISH BAY, WISCONSIN
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances (Deficit) -
Nonmajor Governmental Funds
Year Ended December 31, 2018

	Special Revenue Funds				Total Nonmajor Governmental Funds
	Donation Fund	TIF #1 Fund	TIF #2 Fund	Library Fund	
Revenues					
Taxes	\$ -	\$ 607,871	\$ 337,824	\$ 680,022	\$ 1,957,322
Intergovernmental	-	-	-	55,109	55,109
Public charges for services	-	-	-	50,050	50,050
Special assessments	-	-	-	-	36,199
Miscellaneous	-	-	-	-	44,358
Total Revenues	-	607,871	337,824	785,181	2,143,038
Expenditures					
Current					
Conservation and development	-	-	-	-	391,994
Library	-	-	-	679,419	679,419
Capital outlay	-	-	-	110,297	889,738
Total Expenditures	-	-	-	789,716	1,961,151
Excess (deficiency) of revenues over expenditures	-	607,871	337,824	(4,535)	181,887
Other Financing Sources (Uses)					
Transfers out	-	(306,200)	(117,988)	-	(538,189)
Total Other Financing Sources (Uses)	-	(306,200)	(117,988)	-	(538,189)
Net change in fund balances	-	301,671	219,836	(4,535)	(356,302)
Fund balances (deficit) - beginning of year	9,975	2,189,778	291,033	49,360	3,613,654
Fund balances (deficit) - end of year	\$ 9,975	\$ 2,491,449	\$ 510,869	\$ 44,825	\$ 3,257,352

VILLAGE OF WHITEFISH BAY, WISCONSIN
Schedule of Revenues, Expenditures, and Changes in Fund Balances -
Budget and Actual - Debt Service Fund
Year Ended December 31, 2018

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original Budget	Final Budget		
Revenues				
Taxes	\$ 2,331,921	\$ 2,331,921	\$ 2,331,921	\$ -
Intergovernmental	354,979	354,979	293,461	(61,518)
Miscellaneous	1,574	1,574	1,584	10
Total Revenues	2,688,474	2,688,474	2,626,966	(61,508)
Expenditures				
Debt service				
Principal	2,352,955	2,352,955	2,352,955	-
Interest and fiscal charges	898,708	898,708	918,631	(19,923)
Total Expenditures	3,251,663	3,251,663	3,271,586	(19,923)
Excess (deficiency) of revenues over expenditures	(563,189)	(563,189)	(644,620)	(81,431)
Other Financing Sources (Uses)				
Premium on long-term debt issued	25,000	25,000	167,309	142,309
Long-term debt issued for refunding purposes	-	-	2,535,000	2,535,000
Transfers in	538,189	538,189	538,189	-
Total Other Financing Sources (Uses)	563,189	563,189	3,240,498	2,677,309
Net change in fund balance	\$ -	\$ -	2,595,878	\$ 2,595,878
Fund balance - beginning of year			119,023	
Fund balance - end of year			\$ 2,714,901	

VILLAGE OF WHITEFISH BAY, WISCONSIN
Schedule of Revenues, Expenditures, and Changes in Fund Balances -
Budget and Actual - Borrowed Money Fund
Year Ended December 31, 2018

	<u>Budgeted Amounts</u>		<u>Actual</u>	Variance with
	<u>Original Budget</u>	<u>Final Budget</u>		Final Budget Positive (Negative)
Revenues				
Public charges for services	\$ -	\$ -	\$ 6,859	\$ 6,859
Miscellaneous	<u>30,000</u>	<u>30,000</u>	<u>219,683</u>	<u>189,683</u>
Total Revenues	<u>30,000</u>	<u>30,000</u>	<u>226,542</u>	<u>196,542</u>
Expenditures				
Current				
Capital outlay	<u>3,091,000</u>	<u>3,091,000</u>	<u>3,375,317</u>	<u>(284,317)</u>
Total Expenditures	<u>3,091,000</u>	<u>3,091,000</u>	<u>3,375,317</u>	<u>(284,317)</u>
Excess (deficiency) of revenues over expenditures	<u>(3,061,000)</u>	<u>(3,061,000)</u>	<u>(3,148,775)</u>	<u>(87,775)</u>
Other Financing Sources (Uses)				
Long-term debt issued	<u>4,796,000</u>	<u>-</u>	<u>3,840,000</u>	<u>3,840,000</u>
Total Other Financing Sources (Uses)	<u>4,796,000</u>	<u>-</u>	<u>3,840,000</u>	<u>3,840,000</u>
Net change in fund balance	<u>\$ 1,735,000</u>	<u>\$ (3,061,000)</u>	691,225	<u>\$ 3,752,225</u>
Fund balance - beginning of year			<u>2,407,021</u>	
Fund balance - end of year			<u>\$ 3,098,246</u>	

VILLAGE OF WHITEFISH BAY, WISCONSIN
Schedule of Revenues, Expenditures, and Changes in Fund Balances -
Budget and Actual - TIF #1 Capital Projects Fund
Year Ended December 31, 2018

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original Budget	Final Budget		
Revenues				
Miscellaneous	\$ 13,000	\$ 13,000	\$ 13,191	\$ 191
Total Revenues	<u>13,000</u>	<u>13,000</u>	<u>13,191</u>	<u>191</u>
Expenditures				
Current				
Conservation and development	285,000	285,000	130,341	154,659
Capital outlay	<u>160,000</u>	<u>160,000</u>	<u>20,636</u>	<u>139,364</u>
Total Expenditures	<u>445,000</u>	<u>445,000</u>	<u>150,977</u>	<u>294,023</u>
Excess (deficiency) of revenues over expenditures	<u>(432,000)</u>	<u>(432,000)</u>	<u>(137,786)</u>	<u>294,214</u>
Net change in fund balance	\$ <u>(432,000)</u>	\$ <u>(432,000)</u>	(137,786)	\$ <u>294,214</u>
Fund balance - beginning of year			<u>(883,681)</u>	
Fund balance - end of year			<u>\$ (1,021,467)</u>	

VILLAGE OF WHITEFISH BAY, WISCONSIN
Schedule of Revenues, Expenditures, and Changes in Fund Balances -
Budget and Actual - TIF #2 Capital Projects Fund
Year Ended December 31, 2018

	<u>Budgeted Amounts</u>		<u>Actual</u>	Variance with
	<u>Original Budget</u>	<u>Final Budget</u>		Final Budget Positive (Negative)
Revenues				
Miscellaneous	\$ -	\$ -	\$ 3,685	\$ 3,685
Total Revenues	<u>-</u>	<u>-</u>	<u>3,685</u>	<u>3,685</u>
Expenditures				
Current				
Conservation and development	248,247	248,247	261,653	(13,406)
Total Expenditures	<u>248,247</u>	<u>248,247</u>	<u>261,653</u>	<u>(13,406)</u>
Excess (deficiency) of revenues over expenditures	<u>(248,247)</u>	<u>(248,247)</u>	<u>(257,968)</u>	<u>(9,721)</u>
Net change in fund balance	<u>\$ (248,247)</u>	<u>\$ (248,247)</u>	<u>(257,968)</u>	<u>\$ (9,721)</u>
Fund balance - beginning of year			<u>(249,093)</u>	
Fund balance - end of year			<u>\$ (507,061)</u>	

VILLAGE OF WHITEFISH BAY, WISCONSIN
Schedule of Revenues, Expenditures, and Changes in Fund Balances -
Budget and Actual - Capital Equipment Fund
Year Ended December 31, 2018

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original Budget	Final Budget		
Revenues				
Taxes	\$ 331,605	\$ 331,605	\$ 331,605	\$ -
Total Revenues	<u>331,605</u>	<u>331,605</u>	<u>331,605</u>	<u>-</u>
Expenditures				
Capital outlay	331,605	331,605	754,112	(422,507)
Total Expenditures	<u>331,605</u>	<u>331,605</u>	<u>754,112</u>	<u>(422,507)</u>
Excess (deficiency) of revenues over expenditures	<u>-</u>	<u>-</u>	<u>(422,507)</u>	<u>(422,507)</u>
Net change in fund balance	<u>\$ -</u>	<u>\$ -</u>	<u>(422,507)</u>	<u>\$ (422,507)</u>
Fund balance - beginning of year			<u>736,804</u>	
Fund balance - end of year			<u>\$ 314,297</u>	

VILLAGE OF WHITEFISH BAY, WISCONSIN
Schedule of Revenues, Expenditures, and Changes in Fund Balances -
Budget and Actual - Public Improvement Fund
Year Ended December 31, 2018

	<u>Budgeted Amounts</u>		<u>Actual</u>	Variance with
	<u>Original Budget</u>	<u>Final Budget</u>		Final Budget Positive (Negative)
Revenues				
Special assessments	\$ 85,000	\$ 85,000	\$ 36,199	\$ (48,801)
Miscellaneous	4,500	4,500	22,789	18,289
Total Revenues	<u>89,500</u>	<u>89,500</u>	<u>58,988</u>	<u>(30,512)</u>
 Excess (deficiency) of revenues over expenditures	 <u>89,500</u>	 <u>89,500</u>	 <u>58,988</u>	 <u>(30,512)</u>
 Other Financing Sources (Uses)				
Transfers out	<u>(114,001)</u>	<u>(114,001)</u>	<u>(114,001)</u>	<u>-</u>
Total Other Financing Sources (Uses)	<u>(114,001)</u>	<u>(114,001)</u>	<u>(114,001)</u>	<u>-</u>
 Net change in fund balance	 <u>\$ (24,501)</u>	 <u>\$ (24,501)</u>	 <u>(55,013)</u>	 <u>\$ (30,512)</u>
 Fund balance - beginning of year			 <u>1,264,600</u>	
 Fund balance - end of year			 <u>\$ 1,209,587</u>	

VILLAGE OF WHITEFISH BAY, WISCONSIN
Schedule of Revenues, Expenditures, and Changes in Fund Balances -
Budget and Actual - Library Expansion Fund
Year Ended December 31, 2018

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original Budget	Final Budget		
Revenues				
Miscellaneous	\$ -	\$ -	\$ 4,693	\$ 4,693
Total Revenues	<u>-</u>	<u>-</u>	<u>4,693</u>	<u>4,693</u>
Expenditures				
Capital outlay	-	-	4,693	(4,693)
Total Expenditures	<u>-</u>	<u>-</u>	<u>4,693</u>	<u>(4,693)</u>
Excess (deficiency) of revenues over expenditures	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Net change in fund balance	<u>\$ -</u>	<u>\$ -</u>	<u>-</u>	<u>\$ -</u>
Fund balance - beginning of year			<u>204,878</u>	
Fund balance - end of year			<u>\$ 204,878</u>	

VILLAGE OF WHITEFISH BAY, WISCONSIN
 Schedule of Revenues, Expenditures, and Changes in Fund Balances -
 Budget and Actual - Donation Fund
 Year Ended December 31, 2018

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original Budget</u>	<u>Final Budget</u>		
Net change in fund balance	<u>\$ -</u>	<u>\$ -</u>	<u>-</u>	<u>\$ -</u>
Fund balance - beginning of year			<u>9,975</u>	
Fund balance - end of year			<u>\$ 9,975</u>	

VILLAGE OF WHITEFISH BAY, WISCONSIN
Schedule of Revenues, Expenditures, and Changes in Fund Balances -
Budget and Actual - TIF #1 Special Revenue Fund
Year Ended December 31, 2018

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original Budget	Final Budget		
Revenues				
Taxes	\$ 561,694	\$ 561,694	\$ 607,871	\$ 46,177
Total Revenues	<u>561,694</u>	<u>561,694</u>	<u>607,871</u>	<u>46,177</u>
Excess (deficiency) of revenues over expenditures	<u>561,694</u>	<u>561,694</u>	<u>607,871</u>	<u>46,177</u>
Other Financing Sources (Uses)				
Transfers out	<u>(306,200)</u>	<u>(306,200)</u>	<u>(306,200)</u>	<u>-</u>
Total Other Financing Sources (Uses)	<u>(306,200)</u>	<u>(306,200)</u>	<u>(306,200)</u>	<u>-</u>
Net change in fund balance	<u>\$ 255,494</u>	<u>\$ 255,494</u>	301,671	<u>\$ 46,177</u>
Fund balance - beginning of year			<u>2,189,778</u>	
Fund balance - end of year			<u>\$ 2,491,449</u>	

VILLAGE OF WHITEFISH BAY, WISCONSIN
Schedule of Revenues, Expenditures, and Changes in Fund Balances -
Budget and Actual - TIF #2 Special Revenue Fund
Year Ended December 31, 2018

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original Budget</u>	<u>Final Budget</u>		
Revenues				
Taxes	\$ 340,550	\$ 340,550	\$ 337,824	\$ (2,726)
Total Revenues	<u>340,550</u>	<u>340,550</u>	<u>337,824</u>	<u>(2,726)</u>
Excess (deficiency) of revenues over expenditures	<u>340,550</u>	<u>340,550</u>	<u>337,824</u>	<u>(2,726)</u>
Other Financing Sources (Uses)				
Transfers out	<u>(117,988)</u>	<u>(117,988)</u>	<u>(117,988)</u>	<u>-</u>
Total Other Financing Sources (Uses)	<u>(117,988)</u>	<u>(117,988)</u>	<u>(117,988)</u>	<u>-</u>
Net change in fund balance	<u>\$ 222,562</u>	<u>\$ 222,562</u>	219,836	<u>\$ (2,726)</u>
Fund balance - beginning of year			<u>291,033</u>	
Fund balance - end of year			<u>\$ 510,869</u>	

VILLAGE OF WHITEFISH BAY, WISCONSIN
Schedule of Revenues, Expenditures, and Changes in Fund Balances -
Budget and Actual - Library Fund
Year Ended December 31, 2018

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original Budget	Final Budget		
Revenues				
Taxes	\$ 680,022	\$ 680,022	\$ 680,022	\$ -
Intergovernmental	52,859	52,859	55,109	2,250
Fines, forfeitures and penalties	42,250	42,250	-	(42,250)
Public charges for services	17,250	17,250	50,050	32,800
Miscellaneous	1,800	1,800	-	(1,800)
Total Revenues	<u>794,181</u>	<u>794,181</u>	<u>785,181</u>	<u>(9,000)</u>
Expenditures				
Current				
Library	660,881	660,881	679,419	(18,538)
Capital outlay	133,300	133,300	110,297	23,003
Total Expenditures	<u>794,181</u>	<u>794,181</u>	<u>789,716</u>	<u>4,465</u>
Excess (deficiency) of revenues over expenditures	<u>-</u>	<u>-</u>	<u>(4,535)</u>	<u>(4,535)</u>
Net change in fund balance	<u>\$ -</u>	<u>\$ -</u>	<u>(4,535)</u>	<u>\$ (4,535)</u>
Fund balance - beginning of year			<u>49,360</u>	
Fund balance - end of year			<u>\$ 44,825</u>	

OTHER INFORMATION

VILLAGE OF WHITEFISH BAY, WISCONSIN
Tax Incremental District No. 1
Historical Summary of Project Costs, Project Revenues,
and Net Cost to be Recovered through Tax Increments
From Date of Creation Through December 31, 2018

	2018	From Date of Creation
PROJECT COSTS		
Capital expenditures	\$ 20,636	\$ 5,109,219
Administration	25,770	894,664
Interest and fiscal charges	65,885	1,510,924
Developers grants/incentives	104,571	1,137,888
Total Project Costs	216,862	8,652,695
PROJECT REVENUES		
Tax increments	607,871	6,337,835
Investment income	-	37,010
Exempt computer aid	13,191	176,187
Premium on long-term debt	-	9,657
Miscellaneous revenues	-	189,337
Transfer from other funds	-	772,041
Total Project Revenues	621,062	7,522,067
Net Cost Recoverable Through TIF Increments - December 31, 2018	\$ 404,200	\$ (1,130,628)

VILLAGE OF WHITEFISH BAY, WISCONSIN
Tax Incremental District No. 1
Historical Summary of Sources, Uses and Status of Funds
From Date of Creation Through December 31, 2018

	2018	From Date of Creation
SOURCES OF FUNDS		
Tax increments	\$ 607,871	\$ 6,337,835
Investment income	-	37,010
Exempt computer aid	13,191	176,187
Premium on long-term debt	-	9,657
Miscellaneous revenue	-	189,337
Transfer from other funds	-	772,041
Proceeds from long-term debt	-	6,828,119
	<u>621,062</u>	<u>14,350,186</u>
USE OF FUNDS		
Capital expenditures	\$ 20,636	\$ 5,109,219
Administration	25,770	894,664
Interest and fiscal charges	65,885	1,510,924
Principal on long-term debt	240,315	4,227,509
Development grants/incentives	104,571	1,137,888
	<u>457,177</u>	<u>12,880,204</u>
Total Sources	<u>621,062</u>	<u>14,350,186</u>
Total Uses	<u>457,177</u>	<u>12,880,204</u>
Beginning Fund Balance	<u>1,306,097</u>	<u>-</u>
Ending Fund Balance	<u>\$ 1,469,982</u>	<u>\$ 1,469,982</u>
Reconciliation of Recoverable Costs		
Fund balance		\$ 1,469,982
Principal balance of outstanding long-term debt		<u>(2,600,610)</u>
Net Cost Recoverable through TIF		
Increments - December 31, 2018		<u>\$ (1,130,628)</u>

VILLAGE OF WHITEFISH BAY, WISCONSIN
Tax Incremental District No. 2
Historical Summary of Project Costs, Project Revenues,
and Net Cost to be Recovered through Tax Increments
From Date of Creation Through December 31, 2018

	2018	From Date of Creation
PROJECT COSTS		
Capital expenditures	\$ -	\$ 5,595
Administration	82,740	125,058
Interest and fiscal charges	47,988	294,999
Developers grants/incentives	178,913	2,102,125
Total Project Costs	309,641	2,527,777
PROJECT REVENUES		
Tax increments	337,824	830,523
Investment income	-	-
Exempt computer aid	-	-
Premium on long-term debt	-	28,068
Miscellaneous revenues	3,685	3,685
Transfer from other funds	-	129,309
Total Project Revenues	341,509	991,585
Net Cost Recoverable Through TIF Increments - December 31, 2018	\$ 31,868	\$ (1,536,192)

VILLAGE OF WHITEFISH BAY, WISCONSIN
Tax Incremental District No. 2
Historical Summary of Sources, Uses, and Status of Funds
From Date of Creation Through December 31, 2018

	2018	From Date of Creation
SOURCES OF FUNDS		
Tax increments	\$ 337,824	\$ 830,523
Investment income	-	-
Exempt computer aid	-	-
Premium on long-term debt	-	28,068
Miscellaneous revenue	3,685	3,685
Transfer from other funds	-	129,309
Proceeds from long-term debt	-	1,735,000
	<u>341,509</u>	<u>2,726,585</u>
USE OF FUNDS		
Capital expenditures	\$ -	\$ 5,595
Administration	82,740	125,058
Interest and fiscal charges	47,988	294,999
Principal on long-term debt	70,000	195,000
Development grants/incentives	178,913	2,102,125
	<u>379,641</u>	<u>2,722,777</u>
Total Uses	<u>379,641</u>	<u>2,722,777</u>
Beginning Fund Balance	<u>41,940</u>	<u>-</u>
Ending Fund Balance	<u>\$ 3,808</u>	<u>\$ 3,808</u>
Reconciliation of Recoverable Costs		
Fund balance		\$ 3,808
Principal balance of outstanding long-term debt		(1,540,000)
Net Cost Recoverable through TIF		
Increments - December 31, 2018		<u>\$ (1,536,192)</u>

STATISTICAL SECTION

STATISTICAL SECTION

This section of the Village of Whitefish Bay's Comprehensive Annual Financial Report ("CAFR") presents the detailed information as a context for understanding what the information in the financial statements, notes to the financial statements, and required supplementary information says about the Village's financial health.

<u>Contents:</u>	<u>Pages</u>
Financial Trends These schedules contain trend information to help the reader understand how the Village's financial performance and well-being have changed over time.....	103-108
Revenue Capacity These schedules contain information to help the reader assess the Village's most significant local revenue source, property tax.....	109-112
Debt Capacity These schedules present information to help the reader assess the affordability of the Village's current level of outstanding debt and the Village's ability to issue additional debt in the future. Also, a number of continuing disclosure schedules are provided here for the bondholders of the outstanding debt	113-117
Operating Information These schedules contain service and infrastructure data to help the reader understand how the information in the Village's financial report relates to the services the Village provides and the activities it performs	118-121
Demographic and Economic Information These schedules present demographic and economic indicators to help the reader understand the environment within which the Village's financial activities take place.....	122-124

Table 1

**Village of Whitefish Bay
Net Position by Component
For the Fiscal Years Ended December 31, 2009 through 2018**

	Fiscal Year									
	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
Governmental activities:										
Net investment in capital assets	\$ 6,728,040	\$ 4,540,920	\$ 5,460,897	\$ 3,645,137	\$ 2,514,292	\$ 3,357,191	\$ 2,207,055	\$ 3,625,969	\$ 2,960,090	\$ 3,957,679
Restricted	600,682	346,832	1,145,836	1,556,485	1,510,351	1,998,389	3,824,491	2,349,075	2,695,664	4,143,279
Unrestricted	<u>1,336,715</u>	<u>4,456,906</u>	<u>2,811,897</u>	<u>4,279,848</u>	<u>4,173,700</u>	<u>4,197,755</u>	<u>5,395,461</u>	<u>6,198,177</u>	<u>7,077,877</u>	<u>5,320,237</u>
Total governmental activities net position	<u>\$ 8,665,437</u>	<u>\$ 9,344,658</u>	<u>\$ 9,418,630</u>	<u>\$ 9,481,470</u>	<u>\$ 8,198,343</u>	<u>\$ 9,553,335</u>	<u>\$ 11,427,007</u>	<u>\$ 12,173,221</u>	<u>\$ 12,733,631</u>	<u>\$ 13,421,195</u>
 Business-type activities:										
Net investment in capital assets	\$ 6,680,112	\$ 7,277,146	\$ 8,980,181	\$ 9,164,058	\$ 9,572,048	\$ 10,555,326	\$ 11,115,725	\$ 15,538,359	\$ 16,324,332	\$ 16,839,502
Restricted	158,196	162,537	166,927	189,157	229,860	242,186	759,616	489,479	562,044	717,821
Unrestricted (deficit)	<u>2,776,811</u>	<u>3,266,503</u>	<u>1,511,676</u>	<u>2,377,711</u>	<u>5,748,036</u>	<u>6,286,163</u>	<u>6,621,431</u>	<u>3,462,894</u>	<u>3,546,147</u>	<u>3,283,938</u>
Total business-type activities net position	<u>\$ 9,615,119</u>	<u>\$ 10,706,186</u>	<u>\$ 10,658,784</u>	<u>\$ 11,730,926</u>	<u>\$ 15,549,944</u>	<u>\$ 17,083,675</u>	<u>\$ 18,496,772</u>	<u>\$ 19,490,732</u>	<u>\$ 20,432,523</u>	<u>\$ 20,841,261</u>
 Primary government:										
Net investment in capital assets	\$ 13,408,152	\$ 11,818,066	\$ 14,441,078	\$ 12,809,195	\$ 12,086,340	\$ 13,912,517	\$ 13,322,780	\$ 19,164,328	\$ 19,284,422	\$ 20,797,181
Restricted	758,878	509,369	1,312,763	1,745,642	1,740,211	2,240,575	4,584,107	2,838,554	3,257,708	4,861,100
Unrestricted (deficit)	<u>4,113,526</u>	<u>7,723,409</u>	<u>4,323,573</u>	<u>6,657,559</u>	<u>9,921,736</u>	<u>10,483,918</u>	<u>12,016,892</u>	<u>9,661,071</u>	<u>10,624,024</u>	<u>8,604,175</u>
Total primary government net position	<u>\$ 18,280,556</u>	<u>\$ 20,050,844</u>	<u>\$ 20,077,414</u>	<u>\$ 21,212,396</u>	<u>\$ 23,748,287</u>	<u>\$ 26,637,010</u>	<u>\$ 29,923,779</u>	<u>\$ 31,663,953</u>	<u>\$ 33,166,154</u>	<u>\$ 34,262,456</u>

Table 2

**Village of Whitefish Bay
Changes in Net Position
For the Fiscal Years Ended December 31, 2009 through 2018**

	Fiscal Year									
	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
Expenses:										
Government activities:										
General government	\$ 1,223,556	\$ 1,371,221	\$ 1,734,809	\$ 1,638,577	\$ 1,863,101	\$ 2,071,411	\$ 1,652,799	\$ 1,729,288	\$ 1,995,268	\$ 1,866,253
Public safety	5,526,826	5,510,888	5,868,734	5,971,250	5,692,677	5,727,709	5,821,362	6,067,688	6,051,955	6,083,038
Public works	3,949,115	4,000,387	3,842,866	4,259,655	4,215,825	3,858,342	3,678,989	4,034,818	3,759,008	4,212,177
Health and human services	172,623	266,140	181,020	147,528	177,865	191,111	184,434	190,380	191,035	191,535
Parks and recreation	175,658	182,431	461,856	21,947	24,656	27,788	256,366	289,426	267,202	265,875
Conservation and development	150,941	367,943	9,571	48,080	2,002,093	85,030	153,623	421,623	424,988	441,077
Library	908,686	778,565	938,136	909,799	761,518	872,378	877,635	968,508	945,525	942,273
Interest and fiscal charges	991,028	899,245	872,748	939,278	901,149	953,827	1,087,494	948,368	1,043,691	1,053,145
Total governmental activities expenses	<u>13,098,433</u>	<u>13,376,820</u>	<u>13,909,740</u>	<u>13,936,114</u>	<u>15,638,884</u>	<u>13,787,596</u>	<u>13,712,702</u>	<u>14,650,099</u>	<u>14,678,672</u>	<u>15,055,373</u>
Business-type activities:										
Water utility	\$ 1,328,192	\$ 1,492,986	\$ 1,609,181	\$ 1,616,931	\$ 1,601,337	\$ 1,654,298	\$ 1,589,036	\$ 1,564,840	\$ 1,630,891	\$ 1,695,250
Sewer utility	1,586,903	1,430,790	1,580,503	1,658,312	1,644,528	1,688,775	1,701,379	1,999,860	3,217,115	2,365,183
Stormwater utility	NA	NA	NA	7,835	406,172	500,993	613,064	676,836	890,431	836,808
Parking utility (A)	52,201	59,320	78,177	79,525	87,679	74,527	87,280	92,892	87,781	60,322
Total business-type activities expenses	<u>2,967,296</u>	<u>2,983,096</u>	<u>3,267,861</u>	<u>3,362,603</u>	<u>3,739,716</u>	<u>3,918,593</u>	<u>3,990,759</u>	<u>4,334,428</u>	<u>5,826,218</u>	<u>4,957,563</u>
Total primary government expenses	<u>\$ 16,065,729</u>	<u>\$ 16,359,916</u>	<u>\$ 17,177,601</u>	<u>\$ 17,298,717</u>	<u>\$ 19,378,600</u>	<u>\$ 17,706,189</u>	<u>\$ 17,703,461</u>	<u>\$ 18,984,527</u>	<u>\$ 20,504,890</u>	<u>\$ 20,012,936</u>
Program revenues:										
Government activities:										
Charges for services:										
General government	\$ 298,676	\$ 276,715	\$ 320,637	\$ 269,991	\$ 239,271	\$ 265,889	\$ 276,381	\$ 252,216	\$ 262,562	\$ 247,215
Public safety	815,438	649,417	794,950	789,364	863,984	919,243	854,795	801,990	769,363	800,401
Public works	98,728	606,426	1,038,198	130,113	288,157	511,965	7,836	18,750	32,681	39,945
Conservation and development	-	-	-	-	3,654	11,486	11,088	-	-	75,000
Library	44,380	50,152	59,807	60,872	59,089	64,372	59,721	55,667	54,884	50,050
Operating grants and contributions	901,660	850,097	918,451	780,360	897,729	930,272	1,047,196	1,026,856	989,811	1,076,877
Capital grants and contributions	645,953	364,496	165,474	-	7,000	-	51,721	899,356	30,167	97,511
Total governmental program revenues	<u>2,804,835</u>	<u>2,797,303</u>	<u>3,297,517</u>	<u>2,030,700</u>	<u>2,358,884</u>	<u>2,703,227</u>	<u>2,308,738</u>	<u>3,054,835</u>	<u>2,139,468</u>	<u>2,386,999</u>
Business-type activities:										
Charges for services:										
Water utility	\$ 1,287,132	\$ 1,450,074	\$ 1,729,264	\$ 2,193,715	\$ 2,314,268	\$ 2,153,489	\$ 2,217,487	\$ 2,267,053	\$ 2,148,049	\$ 2,308,230
Sewer utility	1,454,476	1,517,328	1,614,944	1,986,035	1,850,674	2,016,282	2,177,903	2,253,117	3,273,523	2,723,775
Stormwater utility	NA	NA	NA	NA	307,286	615,817	623,688	623,833	625,800	697,208
Parking utility	64,704	72,429	74,605	78,764	88,050	72,753	80,280	69,522	72,487	69,611
Operating grants and contributions	-	-	-	413,439	-	-	-	-	-	-
Capital grants and contributions	2,535	1,201,300	-	-	3,259,582	873,572	123,817	196,337	887,792	42,160
Total business-type program revenues	<u>2,808,847</u>	<u>4,241,131</u>	<u>3,418,813</u>	<u>4,671,953</u>	<u>7,819,860</u>	<u>5,731,913</u>	<u>5,223,175</u>	<u>5,409,862</u>	<u>7,007,651</u>	<u>5,840,984</u>
Total primary government program revenues	<u>\$ 5,613,682</u>	<u>\$ 7,038,434</u>	<u>\$ 6,716,330</u>	<u>\$ 6,702,653</u>	<u>\$ 10,178,744</u>	<u>\$ 8,435,140</u>	<u>\$ 7,531,913</u>	<u>\$ 8,464,697</u>	<u>\$ 9,147,119</u>	<u>\$ 8,227,983</u>

Table 2 (continued)

Village of Whitefish Bay
Changes in Net Position
For the Fiscal Years Ended December 31, 2009 through 2018

	Fiscal Year									
	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
Net (Expense)/Revenue										
Government activities	\$ (10,293,598)	\$ (10,579,517)	\$ (10,612,223)	\$ (11,905,414)	\$ (13,280,000)	\$ (11,084,369)	\$ (11,403,964)	\$ (11,595,264)	\$ (12,539,204)	\$ (12,668,374)
Business-type activities	<u>(158,449)</u>	<u>1,258,035</u>	<u>150,952</u>	<u>1,309,350</u>	<u>4,080,144</u>	<u>1,813,320</u>	<u>1,232,416</u>	<u>1,075,434</u>	<u>1,181,433</u>	<u>883,421</u>
Total primary government net(expense)/revenue	<u>(10,452,047)</u>	<u>(9,321,482)</u>	<u>(10,461,271)</u>	<u>(10,596,064)</u>	<u>(9,199,856)</u>	<u>(9,271,049)</u>	<u>(10,171,548)</u>	<u>(10,519,830)</u>	<u>(11,357,771)</u>	<u>(11,784,953)</u>
General Revenues and Other Changes										
Government activities										
Taxes	10,137,594	10,536,570	10,825,557	11,074,870	11,114,475	11,154,773	11,126,819	11,550,119	11,779,064	12,012,991
Unrestricted intergovernmental revenues	452,225	246,172	258,590	200,274	252,338	274,814	269,291	219,570	210,877	199,000
Unrestricted investment earnings	120,552	111,670	165,076	166,483	216,333	455,725	84,964	194,183	171,298	256,767
Other general revenues	259,960	192,466	193,353	274,668	332,075	265,621	239,418	276,364	310,358	311,114
Transfers in/(out)	<u>(250,439)</u>	<u>171,860</u>	<u>216,356</u>	<u>251,959</u>	<u>225,146</u>	<u>288,428</u>	<u>35,439</u>	<u>101,242</u>	<u>280,235</u>	<u>576,066</u>
Total governmental activities	<u>\$ 10,719,892</u>	<u>\$ 11,258,738</u>	<u>\$ 11,658,932</u>	<u>\$ 11,968,254</u>	<u>\$ 12,140,367</u>	<u>\$ 12,439,361</u>	<u>\$ 11,755,931</u>	<u>\$ 12,341,478</u>	<u>\$ 12,751,832</u>	<u>\$ 13,355,938</u>
Business-type activities:										
Unrestricted investment earnings	\$ 18,519	\$ 4,892	\$ 18,002	\$ 14,751	\$ 17,216	\$ 8,839	\$ 6,215	\$ 19,768	\$ 40,593	\$ 101,383
Transfers in/(out)	<u>250,439</u>	<u>(171,860)</u>	<u>(216,356)</u>	<u>(251,959)</u>	<u>(225,146)</u>	<u>(288,428)</u>	<u>(35,439)</u>	<u>(101,242)</u>	<u>(280,235)</u>	<u>(576,066)</u>
Total business-type activities	<u>268,958</u>	<u>(166,968)</u>	<u>(198,354)</u>	<u>(237,208)</u>	<u>(207,930)</u>	<u>(279,589)</u>	<u>(29,224)</u>	<u>(81,474)</u>	<u>(239,642)</u>	<u>(474,683)</u>
Total primary government	<u>\$ 10,988,850</u>	<u>\$ 11,091,770</u>	<u>\$ 11,460,578</u>	<u>\$ 11,731,046</u>	<u>\$ 11,932,437</u>	<u>\$ 12,159,772</u>	<u>\$ 11,726,707</u>	<u>\$ 12,260,004</u>	<u>\$ 12,512,190</u>	<u>\$ 12,881,255</u>
Changes in Net Position										
Government activities	\$ 426,294	\$ 679,221	\$ 1,046,709	\$ 62,840	\$ (1,139,633)	\$ 1,354,992	\$ 351,967	\$ 746,214	\$ 212,628	\$ 687,564
Business-type activities	<u>110,509</u>	<u>1,091,067</u>	<u>(47,402)</u>	<u>1,072,142</u>	<u>3,872,214</u>	<u>1,533,731</u>	<u>1,203,192</u>	<u>993,960</u>	<u>941,791</u>	<u>408,738</u>
Total primary government	<u>\$ 536,803</u>	<u>\$ 1,770,288</u>	<u>\$ 999,307</u>	<u>\$ 1,134,982</u>	<u>\$ 2,732,581</u>	<u>\$ 2,888,723</u>	<u>\$ 1,555,159</u>	<u>\$ 1,740,174</u>	<u>\$ 1,154,419</u>	<u>\$ 1,096,302</u>

Table 3

Village of Whitefish Bay
Fund Balances of Governmental Funds
For the Fiscal Years Ended December 31, 2009 through 2018

	Fiscal Year									
	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
General Fund										
Nonspendable	\$ -	\$ -	\$ 903,463	\$ 883,245	\$ 419,299	\$ 641,706	\$ 466,915	\$ 1,120,420	\$ 1,098,173	\$ 553,735
Committed	-	-	-	-	-	-	-	-	1,772,976	2,354,507
Assigned	-	-	-	-	-	-	302,875	211,253	211,253	456,349
Unassigned	-	-	3,496,868	3,921,777	4,204,285	4,691,159	5,268,779	4,914,887	3,681,698	3,823,274
Reserved	8,537	647,944	-	-	-	-	-	-	-	-
Unreserved	3,916,182	3,583,309	-	-	-	-	-	-	-	-
Total general fund	<u>\$ 3,924,719</u>	<u>\$ 4,231,253</u>	<u>\$ 4,400,331</u>	<u>\$ 4,805,022</u>	<u>\$ 4,623,584</u>	<u>\$ 5,332,865</u>	<u>\$ 6,038,569</u>	<u>\$ 6,246,560</u>	<u>\$ 6,764,100</u>	<u>\$ 7,187,865</u>
All Other Governmental Funds										
Restricted	\$ -	\$ -	\$ 1,646,416	\$ 1,633,933	\$ 2,319,750	\$ 1,998,389	\$ 3,152,765	\$ 5,454,824	\$ 5,221,708	\$ 9,030,318
Committed	-	-	2,043,330	1,775,254	324,751	693,673	816,340	824,446	736,804	314,297
Assigned	-	-	-	-	1,469,312	1,240,632	1,425,588	1,376,634	1,313,960	1,254,412
Unassigned (deficit)	-	-	(74,497)	(21,777)	(329,015)	(1,133,641)	(490,950)	(749,233)	(1,132,774)	(1,528,528)
Debt service fund	696,305	78,348	-	-	-	-	-	-	-	-
Special revenue funds	225,346	844,398	-	-	-	-	-	-	-	-
Capital projects funds	2,171,868	1,483,931	-	-	-	-	-	-	-	-
Total other governmental funds	<u>\$ 3,093,519</u>	<u>\$ 2,406,677</u>	<u>\$ 3,615,249</u>	<u>\$ 3,387,410</u>	<u>\$ 3,784,798</u>	<u>\$ 2,799,053</u>	<u>\$ 4,903,743</u>	<u>\$ 6,906,671</u>	<u>\$ 6,139,698</u>	<u>\$ 9,070,499</u>
Total all governmental funds	<u>\$ 7,018,238</u>	<u>\$ 6,637,930</u>	<u>\$ 8,015,580</u>	<u>\$ 8,192,432</u>	<u>\$ 8,408,382</u>	<u>\$ 8,131,918</u>	<u>\$ 10,942,312</u>	<u>\$ 13,153,231</u>	<u>\$ 12,903,798</u>	<u>\$ 16,258,364</u>

Table 4

Village of Whitefish Bay
Changes in Fund Balances of Governmental Funds
For the Fiscal Years Ended December 31, 2009 through 2018

	Fiscal Year									
	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
Revenues										
Property taxes	\$ 10,137,594	\$ 10,536,570	\$ 10,825,557	\$ 11,074,870	\$ 11,114,475	\$ 11,154,773	\$ 11,126,819	\$ 11,550,119	\$ 11,779,064	\$ 12,012,991
Intergovernmental	1,459,908	1,622,710	1,583,174	1,259,785	1,432,889	1,449,982	1,616,083	1,516,917	1,490,402	1,569,338
Fines, forfeitures and penalties	279,898	307,237	319,643	392,313	298,237	281,296	337,496	306,671	297,614	300,792
Licenses and permits	655,961	429,812	454,835	449,991	520,545	639,632	529,143	506,703	491,302	503,935
Special assessments	461,039	356,219	753,980	357,376	278,837	456,096	300,912	104,364	80,917	43,058
Charges for services	73,131	97,025	39,342	37,159	85,692	95,759	85,995	83,644	68,971	170,562
Other revenue	683,726	601,403	549,901	670,381	772,465	957,161	573,438	715,661	670,612	868,003
Total revenues	\$ 13,751,257	\$ 13,950,976	\$ 14,526,432	\$ 14,241,875	\$ 14,503,140	\$ 15,034,699	\$ 14,569,886	\$ 14,784,079	\$ 14,878,882	\$ 15,468,679
Expenditures										
General government	\$ 1,175,864	\$ 1,350,957	\$ 1,675,411	\$ 1,549,392	\$ 1,769,044	\$ 1,874,276	\$ 1,497,226	\$ 1,488,616	\$ 1,462,005	\$ 1,488,576
Public safety	5,218,050	5,291,456	5,317,559	5,422,475	5,294,872	5,321,018	5,480,919	5,582,463	5,596,089	5,784,471
Public works	2,669,800	2,599,981	2,263,105	2,495,455	2,358,743	2,173,480	2,073,833	2,271,988	2,175,652	2,364,306
Health and human services	172,623	157,834	173,172	144,872	155,559	177,325	178,742	183,283	187,060	191,079
Parks and recreation	161,345	121,144	300,981	-	-	-	-	-	-	-
Conservation and development	150,941	266,140	9,571	48,080	2,002,093	85,030	112,749	263,414	303,783	391,994
Library	734,771	820,384	722,331	705,479	549,040	665,932	650,492	691,518	682,688	679,419
Capital improvements	4,681,897	4,868,700	4,333,367	1,696,133	5,454,295	2,642,919	2,919,747	3,690,124	1,859,617	4,866,380
Debt service										
Principal	672,895	1,687,574	1,843,583	1,575,562	1,759,138	1,868,444	4,329,661	2,014,407	5,584,962	2,352,955
Interest and fiscal charges	943,151	840,038	809,516	935,490	826,812	809,702	1,000,557	958,901	1,115,954	918,631
Bond issuance costs	-	93,165	21,863	45,419	-	-	-	-	-	-
Total expenditures	\$ 16,581,337	\$ 18,097,373	\$ 17,470,459	\$ 14,618,357	\$ 20,169,596	\$ 15,618,126	\$ 18,243,926	\$ 17,144,714	\$ 18,967,810	\$ 19,037,811
Excess (deficiency) of revenues over expenditures	\$ (2,830,080)	\$ (4,146,397)	\$ (2,944,027)	\$ (376,482)	\$ (5,666,456)	\$ (583,427)	\$ (3,674,040)	\$ (2,360,635)	\$ (4,088,928)	\$ (3,569,132)

Table 4 (continued)

**Village of Whitefish Bay
Changes in Fund Balances of Governmental Funds
For the Fiscal Years Ended December 31, 2009 through 2018**

	Fiscal Year									
	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
Other financing sources (uses)										
Bonds/notes issued	\$ 4,625,000	\$ 11,824,950	\$ 3,681,760	\$ 2,190,000	\$ 5,591,150	\$ -	\$ 6,355,000	\$ 5,620,000	\$ 5,380,000	\$ 6,375,000
Payments to bond escrow agent	(970,000)	(8,269,066)	-	(1,905,574)	-	-	-	(1,340,376)	(2,138,464)	-
Discount/premium on bonds/notes issued	-	42,371	5,679	10,281	55,300		160,418	208,299	242,770	167,309
Transfers in	3,505,661	845,660	1,371,281	813,607	1,763,101	1,311,840	1,244,981	868,144	3,705,779	918,883
Transfers out	(3,225,262)	(693,827)	(752,857)	(561,648)	(1,537,955)	(1,023,412)	(1,280,420)	(766,902)	(3,425,544)	(538,189)
Sale of village property	14,899	16,001	15,814	6,668	10,810	18,535	4,455	12,083	45,260	695
Total other financing sources (uses)	<u>\$ 3,950,298</u>	<u>\$ 3,766,089</u>	<u>\$ 4,321,677</u>	<u>\$ 553,334</u>	<u>\$ 5,882,406</u>	<u>\$ 306,963</u>	<u>\$ 6,484,434</u>	<u>\$ 4,601,248</u>	<u>\$ 3,809,801</u>	<u>\$ 6,923,698</u>
Net change in fund balance	<u>\$ 1,120,218</u>	<u>\$ (380,308)</u>	<u>\$ 1,377,650</u>	<u>\$ 176,852</u>	<u>\$ 215,950</u>	<u>\$ (276,464)</u>	<u>\$ 2,810,394</u>	<u>\$ 2,240,613</u>	<u>\$ (279,127)</u>	<u>\$ 3,354,566</u>
Capital expenditures	4,681,897	4,868,700	4,333,367	1,696,133	5,454,295	2,642,919	2,919,747	3,690,124	1,859,617	4,866,380
Debt service as a percentage of non-capital expenditures	13.58%	19.81%	20.36%	19.78%	17.57%	20.64%	34.78%	22.10%	39.17%	23.09%

Table 5

Village of Whitefish Bay
 Assessed Value and Equalized Value of Property
 For the Fiscal Years Ended December 31, 2009 through 2018

Fiscal Year Ended December 31	Real Property Assessed Value		Personal Property	Total	Total Assessed Direct Tax Rate	Total Equalized Value	Ratio of Assessed to Equalized Value
	Residential Property	Commercial Property	Commercial and Manufacturing	Assessed Value Real and Personal			
2009	\$ 1,878,088,250	\$ 113,070,500	\$ 7,008,300	\$ 1,998,167,050	\$ 5.09	\$ 2,062,777,400	96.87%
2010	1,853,668,050	140,819,500	7,268,500	\$ 2,001,756,050	\$ 5.12	1,991,308,800	100.52%
2011	1,885,514,450	110,922,800	7,853,600	\$ 2,004,290,850	\$ 5.19	1,978,965,100	101.28%
2012	1,887,387,700	110,180,200	6,965,600	\$ 2,004,533,500	\$ 5.31	1,927,096,600	104.02%
2013	1,888,286,500	107,895,100	7,291,700	\$ 2,003,473,300	\$ 5.35	1,916,308,300	104.55%
2014	1,871,352,800	109,913,100	5,778,500	\$ 1,987,044,400	\$ 5.37	2,018,898,700	98.42%
2015	1,882,350,300	117,118,000	5,375,300	\$ 2,004,843,600	\$ 5.42	2,089,016,800	95.97%
2016	1,894,939,100	119,222,100	4,763,300	\$ 2,018,924,500	\$ 5.37	2,160,617,700	93.44%
2017	1,911,309,100	122,777,500	4,481,100	\$ 2,038,567,700	\$ 5.42	2,242,297,500	90.91%
2018	1,928,003,500	122,259,700	3,308,700	\$ 2,053,571,900	\$ 5.43	2,280,321,300	90.06%

Table 6
Village of Whitefish Bay
Property Tax Rates - All Direct and Overlapping Governments
Last Ten Fiscal Years

Per \$1,000 of Assessed Value

Levy Year	Collection Year	Village of Whitefish Bay							Overlapping Governments							
		General Fund	Library Fund (D)	Debt Service Fund	Capital Fund	TID #1 Fund	TID #2 Fund (A)	Village Direct Total	WFB School District	MATC (B)	MMSD (C)	Milwaukee County	State of Wisconsin (E)	Total Gross	State Credit	Total Net
2009	2010	\$ 3.91	\$ -	\$ 0.86	\$ 0.19	\$ 0.31	\$ -	\$ 5.27	\$ 10.08	\$ 1.95	\$ 1.35	\$ 4.22	\$ 0.18	\$ 23.05	\$ 1.75	\$ 21.30
2010	2011	4.07	-	0.86	0.19	0.29	-	5.41	10.76	1.89	1.42	4.37	0.17	24.02	1.68	22.34
2011	2012	4.22	-	0.85	0.18	0.28	-	5.53	10.53	1.89	1.47	4.60	0.17	24.19	1.67	22.52
2012	2013	4.15	-	0.83	0.31	0.26	-	5.55	10.51	2.01	1.55	4.79	0.16	24.57	1.68	22.89
2013	2014	3.75	0.35	0.81	0.40	0.27	-	5.58	10.47	2.01	1.61	4.84	0.16	24.67	1.69	22.98
2014	2015	3.89	0.35	0.94	0.17	0.25	0.01	5.61	10.83	1.28	1.72	5.13	0.16	24.73	1.69	23.04
2015	2016	3.86	0.34	1.02	0.15	0.29	0.10	5.76	10.98	1.29	1.79	5.26	0.18	25.26	1.91	23.35
2016	2017	3.82	0.34	1.16	0.10	0.28	0.13	5.83	10.88	1.32	1.84	5.38	0.18	25.43	1.90	23.53
2017	2018	3.79	0.33	1.14	0.16	0.30	0.17	5.89	11.17	1.36	1.86	5.46	-	25.74	2.08	23.66
2018	2019	3.88	0.33	1.21	0.12	0.28	0.17	5.99	10.70	1.34	1.85	5.35	-	25.23	2.08	23.15

- (A) Tax Incremental District (TID) #2 was created in 2013
- (B) Milwaukee Area Technical College
- (C) Milwaukee Area Sewer District
- (D) Library Fund was included with General Fund until 2013
- (E) The State of WI eliminated the state tax in 2017

Table 7
Village of Whitefish Bay
Principal Property Taxpayers
Current Year and Nine Years Ago

Taxpayer Name	Nature of Business	2018			2009		
		Total Assessed Value	Rank	Percentage of Total Village Assessed Value	Total Assessed Value	Rank	Percentage of Total Village Assessed Value
Bay Village	Apartment Buildings	\$ 18,478,600	1	0.90%	\$ 18,091,800	1	0.00%
Beaumont Place	Apartment Buildings	14,000,000	2	0.68%	-	-	-
Residential Property	Personal Residence	5,560,900	3	0.27%	5,539,000	3	0.28%
Sendiks Investments LLC	Grocery Store	5,554,100	4	0.27%	5,607,800	2	0.28%
Residential Property	Personal Residence	4,198,900	5	0.20%	-	-	-
Launchequity Acquisition LLC	Commercial	4,198,700	6	0.20%	-	-	-
Aurora Clinic	Healthcare	3,710,100	7	0.18%	3,665,300	6	0.18%
130 LLC	Commercial	3,440,600	8	0.17%	-	-	-
Residential Property	Personal Residence	3,126,400	9	0.15%	-	-	-
Winkies	Novelty Store	2,948,600	10	0.14%	-	-	-
Silver Fox Properties	Apartment Buildings	-	-	0.00%	5,241,000	4	0.26%
Pal Corporation	Apartment Buildings	-	-	0.00%	5,135,900	5	0.26%
Dakota Properties	Fitness	-	-	-	3,554,000	7	0.18%
M&I Bank	Bank	-	-	-	3,066,600	8	0.15%
Residential Property	Personal Residence	-	-	-	3,025,800	9	0.15%
Residential Property	Personal Residence	-	-	-	2,976,300	10	0.15%
Total - Top 10 Taxpayers		\$ 65,216,900		3.18%	\$ 55,903,500		1.89%
Total - All Taxpayers		\$ 2,053,571,900			\$ 1,998,167,050		

Table 8

**Village of Whitefish Bay
Property Tax Levies and Collections
For the Fiscal Years Ended December 31, 2009 through 2018**

Tax Levy Year	Collection Year	Total Village Tax Levy (A)	Collected Within the Fiscal Year of Levy		Collection in Subsequent Year	Total Collections to Date	
			Amount	% of Levy		Amount	% of Levy
2009	2010	\$ 9,925,411	\$ 6,242,985	62.90%	\$ 3,642,250	\$ 9,885,235	99.60%
2010	2011	10,252,464	6,396,791	62.39%	3,851,505	10,248,296	99.96%
2011	2012	10,514,657	6,301,340	59.93%	4,209,242	10,510,582	99.96%
2012	2013	10,583,650	6,524,371	61.65%	4,055,046	10,579,417	99.96%
2013	2014	10,617,045	6,649,600	62.63%	3,962,197	10,611,797	99.95%
2014	2015	10,617,045	6,314,437	59.47%	4,302,145	10,616,582	100.00%
2015	2016	10,762,595	6,574,027	61.08%	4,182,276	10,756,303	99.94%
2016	2017	10,950,991	6,743,249	61.58%	4,206,643	10,949,892	99.99%
2017	2018	11,067,296	7,738,335	69.92%	3,326,038	11,064,373	99.97%
2018	2019	11,400,259	6,578,650	57.71%	Not Available	6,578,650	57.71%

(A) In addition to property taxes for the municipality, the Village collects and remits taxes for the county, local school district, metropolitan sewer district, and technical college. Taxes are levied in December of each year based upon the assessed value as of January 1st of that year. Real estate taxes can be paid in three installments due January 31st, March 31st and May 31st. Personal property taxes are due January 31st. Tax settlements to the other taxing jurisdictions are made by January 15th, February 15th, April 15th, June 15th and August 15th. All unpaid real estate taxes as of July 30th are turned over to the County for collection. All personal property taxes are retained for collection by the Village. The final settlement for real estate taxes is made by the County to the Village in August.

Table 9

Village of Whitefish Bay
 Ratios of Net General Bonded Debt Outstanding
 For the Fiscal Years Ended December 31, 2009 through 2018

<u>Fiscal Year Ended December 31</u>	<u>Total General Obligation Debt</u>	<u>Less: Amounts Available in Debt Service Fund</u>	<u>Net General Obligation Debt</u>	<u>Equalized Value</u>	<u>Total Assessed Direct Tax Rate</u>	<u>Estimated Population (A)</u>	<u>Net General Obligation Debt per Capita</u>
2009	\$ 29,658,282	\$ (696,305)	\$ 28,961,977	\$ 2,062,777,400	1.40%	\$ 13,418	\$ 2,158
2010	33,826,527	(78,348)	33,748,179	1,991,308,800	1.69%	14,110	2,392
2011	37,039,974	52,270	37,092,244	1,978,965,100	1.87%	14,127	2,626
2012	36,881,020	(63,719)	36,817,301	1,927,096,600	1.91%	14,150	2,602
2013	52,174,124	(293,204)	51,880,920	1,916,308,300	2.71%	14,169	3,662
2014	49,129,106	(260,081)	48,869,025	2,018,898,700	2.42%	14,172	3,448
2015	51,895,216	(110,471)	51,784,745	2,089,016,800	2.48%	14,146	3,661
2016	51,834,489	(87,253)	51,747,236	2,160,617,700	2.40%	14,054	3,682
2017	47,861,147	(119,023)	47,742,124	2,242,297,500	2.13%	14,110	3,384
2018	51,080,250	(2,714,901)	48,365,349	2,280,321,300	2.12%	14,106	3,429

(A) Source: WI Dept of Administration

Table 10
Village of Whitefish Bay
Ratios of Outstanding Debt by Type
For the Fiscal Years Ended December 31, 2009 through 2018

Fiscal Year	Governmental Activities		Business-type Activities			Total Primary Government	Personal Income	Percentage of Personal Income	Estimated Population	Per Capita
	General Obligation Notes & Bonds	General Obligation Notes & Bonds	General Obligation Notes & Bonds	Sewer Utility Revenue Bonds						
2009	\$ 21,172,017	\$ 8,486,265	\$ 342,172	\$ 30,000,454	\$ 35,060,889,000	0.09%	\$ 13,820	\$ 2,171		
2010	23,690,329	10,136,198	4,178,163	38,004,690	35,774,998,000	0.11%	13,820	2,749.98		
2011	25,548,482	11,491,492	4,840,095	41,880,069	37,523,119,000	0.11%	14,110	2,968.11		
2012	24,437,926	12,443,094	5,078,839	41,959,859	39,353,643,000	0.11%	14,110	2,973.77		
2013	28,294,088	23,880,036	6,553,673	58,727,797	38,916,688,000	0.15%	14,130	4,156.25		
2014	26,455,646	22,673,460	6,261,664	55,390,770	40,254,278,000	0.14%	14,110	3,925.64		
2015	28,507,723	23,387,493	5,962,612	57,857,828	41,509,614,000	0.14%	14,243	4,062.19		
2016	30,847,562	20,986,927	5,656,312	57,490,801	41,673,765,000	0.14%	14,216	4,044.09		
2017	28,531,832	19,329,315	5,337,554	53,198,701	42,937,677,000	0.12%	14,178	3,752		
2018	32,581,605	18,498,645	5,011,121	56,091,371	Not Available	Not Available	14,106	3,976		

Table 11

**Village of Whitefish Bay
Legal Debt Margin Information
For the Fiscal Years Ended December 31, 2009 through 2018**

	Fiscal Year									
	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
Equalized Valuation	\$ 2,062,777,400	\$ 1,991,308,800	\$ 1,978,965,100	\$ 1,927,096,600	\$ 1,916,308,300	\$ 2,018,898,700	\$ 2,089,016,800	\$ 2,160,617,700	\$ 2,242,297,500	\$ 2,280,321,300
Legal Debt Limit Percentage (A)	5%	5%	5%	5%	5%	5%	5%	5%	5%	5%
Debt Limit	<u>\$ 103,138,870</u>	<u>\$ 99,565,440</u>	<u>\$ 98,948,255</u>	<u>\$ 96,354,830</u>	<u>\$ 95,815,415</u>	<u>\$ 100,944,935</u>	<u>\$ 104,450,840</u>	<u>\$ 108,030,885</u>	<u>\$ 112,114,875</u>	<u>\$ 114,016,065</u>
Debt applicable to limit:										
General obligation debt	\$ 29,658,282	\$ 33,826,527	\$ 37,039,974	\$ 36,881,020	\$ 52,174,124	\$ 49,129,106	\$ 51,895,216	\$ 51,834,489	\$ 47,861,147	\$ 51,080,250
Less: Amount in debt service fund	<u>(696,305)</u>	<u>(78,348)</u>	<u>52,270</u>	<u>(63,719)</u>	<u>(293,204)</u>	<u>(260,081)</u>	<u>(110,471)</u>	<u>(87,253)</u>	<u>(119,023)</u>	<u>(2,714,901)</u>
Total net debt applicable to limit	28,961,977	33,748,179	37,092,244	36,817,301	51,880,920	48,869,025	51,784,745	51,747,236	47,742,124	48,365,349
Legal debt margin	<u>\$ 74,176,893</u>	<u>\$ 65,817,261</u>	<u>\$ 61,856,011</u>	<u>\$ 59,537,529</u>	<u>\$ 43,934,495</u>	<u>\$ 52,075,910</u>	<u>\$ 52,666,095</u>	<u>\$ 56,283,649</u>	<u>\$ 64,372,751</u>	<u>\$ 65,650,716</u>
Total net debt applicable to limit as a percentage of debt limit	28.08%	33.90%	37.49%	38.21%	54.15%	48.41%	49.58%	47.90%	42.58%	42.42%

(A) In accordance with Wisconsin Statutes, total general obligation indebtedness of the Village may not exceed 5% of the equalized value of the taxable property within the Village's jurisdiction

Table 12

**Village of Whitefish Bay
Direct and Overlapping Governmental Activities Debt
As of December 31, 2018**

<u>Governmental Unit</u>	<u>Net Debt Outstanding</u>	<u>% Applicable to Village</u>	<u>Amount Applicable to Village</u>
Village of Whitefish Bay	\$ <u>56,091,371</u>	100.00%	\$ <u>56,091,371</u>
School District of Whitefish Bay	\$ 13,330,000	99.85%	13,309,925
Milwaukee Area Technical College	108,945,000	2.88%	3,142,954
Milwaukee Metropolitan Sewer District	862,861,380	3.65%	31,521,189
Milwaukee County	<u>648,079,858</u>	3.58%	<u>23,224,590</u>
Total Overlapping Debt	\$ <u>1,633,216,238</u>		\$ <u>71,198,658</u>
Total Direct and Overlapping Debt	\$ <u>1,689,307,609</u>		\$ <u>127,290,029</u>

Note: Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the Village. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the residents and businesses of the Village.

Table 13

Village of Whitefish Bay
 Revenue Bond Coverage - Sewer Utility
 For the Fiscal Years Ended December 31, 2009 through 2018

Fiscal Year	Gross Revenues	Less: Operating Expenses	Net Revenue Available for Debt Service	Debt Service Requirements			Coverage Ratio
				Principal	Interest	Total	
2009	NA	NA	NA	NA	NA	NA	NA
2010	NA	NA	NA	NA	NA	NA	NA
2011	1,614,944	1,373,460	241,484	202,506	135,326	\$ 337,832	59.94%
2012	1,986,035	1,412,169	573,866	245,209	77,053	\$ 322,262	76.09%
2013	1,850,674	1,262,541	588,133	292,010	96,560	\$ 388,570	75.15%
2014	2,016,282	1,475,807	540,475	292,010	142,539	\$ 434,549	67.20%
2015	2,177,903	1,450,409	727,494	306,300	88,415	\$ 394,715	77.60%
2016	2,253,117	1,634,683	618,434	318,758	84,186	\$ 402,944	79.11%
2017	2,299,000	1,603,219	695,781	326,433	79,799	\$ 406,232	80.36%
2018	2,373,212	1,838,174	535,038	334,332	75,299	\$ 409,631	81.62%

Table 14

**Village of Whitefish Bay
Water / Sewer Utility - Ten Largest Users
Year Ending December 31, 2018**

<u>Name</u>	<u>Nature of Business</u>	<u>Thousands of Gallons (000)</u>	<u>Water / Sewer Billing</u>
Jewish Community Center	Community Center	86,533	\$ 25,795
Beaumont Place	Apartment Complex	25,488	7,598
Whitefish Bay High School	High School	23,004	6,857
Townhomes of Whitefish Bay	Apartment Complex	17,483	5,212
Winkies	Novelty Store	15,620	4,659
Dominican High School	High School	23,004	3,419
St. Monica's Congregation	Church	17,655	3,227
Whitefish Bay Public Works	Public Works Building	17,266	3,167
Sendik's	Grocery Store	13,982	2,845
Village of Whitefish Bay	Municipal Building	11,596	2,321
Top Ten Largest Users (1)		<u>251,631</u>	<u>65,100</u>
Total Water		3,134,748	\$ 1,865,193
Total Sewer		3,015,067	\$ 2,538,373
Ten Largest Users as Percent of Water Utility		8.0%	3.5%
Ten Largest Users as Percent of Sewer Utility		8.3%	2.6%

(1) Sewer customers are charged based on water usage except for certain meters that are water only

Table 15

**Village of Whitefish Bay
Stormwater Utility - Ten Largest Users
Year Ending December 31, 2018**

<u>Name</u>	<u>Nature of Business</u>	<u>ERU's</u>	<u>Stormwater Billing</u>
School District of Whitefish Bay	High School	1,632	\$ 20,411
Jewish Community Center	Community Center	1,064	13,317
Village of Whitefish Bay	Municipal Building	984	12,320
Townhomes of Whitefish Bay	Apartment Complex	896	11,218
St. Monica's Congregation	Church	392	4,977
Dominican High School	High School	352	4,356
Whitefish Bay Middle School	Middle School	272	3,436
Sendik's	Grocery Store	224	2,762
Beaumont Place	Apartment Complex	208	2,569
Lydell School	Recreational Center	136	1,675
Top Ten Largest Users		<u>6,160</u>	<u>\$ 77,041</u>
Total Stormwater Utility		48,265	\$ 475,085
Ten Largest Users as Percent of Stormwater Utility		12.8%	16.2%

Table 16

**Village of Whitefish Bay
Customer Connections by Class to Water / Sewer Utility Systems
Last Ten Fiscal Years**

Year	Residential	Commercial	Public Authority	Total Customers
2009	4,664	119	11	4,794
2010	4,670	120	11	4,801
2011	4,663	119	11	4,793
2012	4,663	122	11	4,796
2013	4,661	123	11	4,795
2014	4,661	123	14	4,798
2015	4,661	129	17	4,807
2016	4,661	129	17	4,807
2017	4,661	129	17	4,807
2018	4,664	129	16	4,809

NOTE: Source: Whitefish Bay Water / Sewer Utility. Sewer charges are based on water usage.

Table 17
Village of Whitefish Bay
Customer Connections by Class to Stormwater Utility System
Last Ten Fiscal Years

Year	Residential	Commercial	Public Authority	Total Customers
2009	NA	NA	NA	NA
2010	NA	NA	NA	NA
2011	NA	NA	NA	NA
2012	NA	NA	NA	NA
2013	4,661	123	11	4,795
2014	4,661	123	14	4,798
2015	4,661	129	17	4,807
2016	4,661	129	17	4,807
2017	4,661	129	17	4,807
2018	4,664	129	16	4,809

NOTE: Source: Whitefish Bay Stormwater Utility. Stormwater Utility was created in 2013.

Table 18
Village of Whitefish Bay
Demographic and Economic Statistics
Last Ten Fiscal Years

Year	Village of Whitefish Bay			Milwaukee, WI - MSA			State of WI		
	Population (A)	Adjusted Gross Income per Tax Return (B)	WFB School District Enrollment (C)	Personal Income (D)	Per Capita Personal Income (D)	EOY Unadjusted Unemployment % (E)	Personal Income (D)	EOY Unadjusted Unemployment % (E)	
2009	13,820	\$ 128,368	3,025	\$ 35,060,889	\$ 37,193	9.8%	\$ 38,085	9.2%	
2010	13,820	123,801	3,027	35,774,998	37,725	9.0%	38,995	8.1%	
2011	14,110	139,680	3,067	37,523,119	39,426	8.2%	41,112	7.3%	
2012	14,110	148,200	3,142	39,353,643	41,198	8.1%	42,947	6.9%	
2013	14,130	142,750	3,140	38,916,688	40,633	7.5%	43,079	6.2%	
2014	14,110	144,370	3,155	40,254,278	41,981	5.7%	44,785	4.9%	
2015	14,243	164,245	3,077	41,509,614	43,291	4.9%	46,571	4.3%	
2016	14,216	160,786	3,054	41,673,765	49,692	4.0%	47,426	3.7%	
2017	14,178	163,431	3,057	42,937,677	45,099	3.1%	48,941	3.2%	
2018	14,106	Not Available	3,008	Not Available	Not Available	3.0%	Not Available	3.0%	

- (A) Source: Wisconsin Dept of Administration
- (B) Source: Wisconsin Dept of Revenue - Division of Research & Analysis
- (C) Source: WFB School District
- (D) Source: US Dept of Commerce - Bureau of Economic Analysis
- (E) Source: WI Dept of Workforce Development

Table 19
Village of Whitefish Bay
Principal Employers
Current Year and Nine Years Ago

Employer Name	Nature of Business	2018		2009	
		Number of Employees	Rank	Number of Employees	Rank
School District of Whitefish Bay	Elementary and secondary education	343	1	498	1
Jewish Community Center	Community center, recreational facilities, day care	200	2	52	4
Sendik's Food Market	Grocery store	120	3	100	3
Village of Whitefish Bay	Municipal government and services	96	4	105	2
St. Monica Congregational School	Elementary school	50	5	50	8
Dan Fitzgerald Pharmacy	Pharmacy	50	6	43	5
Keller Williams Realty	Real Estate	40	7	40	6
CVS Pharmacy	Pharmacy	35	8	34	7
BMO Harris Bank	Bank	25	9	-	NA
Holy Family Parish School	Elementary school	24	10	32	9
Winkie's	Novelty Store	-	NA	25	10
Total - Top 10 Employers		983		979	

Table 20

Village of Whitefish Bay
Village Government Employees by Function / Program
Last Ten Fiscal Years

<u>Function</u>	<u>2009</u>	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>
General Government:										
Administration	2.0	2.0	2.0	3.0	2.5	2.5	2.0	2.0	2.0	2.0
Finance / Village Clerk	4.0	4.0	3.5	4.0	4.0	3.5	3.7	3.7	3.8	3.8
Municipal Court	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0
Public Safety:										
Police	24.5	27.5	29.5	29.5	29.5	28.5	28.0	27.2	27.2	27.5
Inspection Services	2.0	2.5	2.5	3.0	3.0	3.0	3.0	3.0	3.0	3.0
Public Works:										
Administration	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0
General Labor	13.0	18.0	14.0	13.0	13.0	13.0	11.0	11.0	11.0	11.0
Engineering	2.0	2.0	2.0	2.0	2.0	2.0	1.0	1.0	1.0	1.0
Solid Waste Collection	4.0	4.0	4.0	4.0	4.0	4.0	4.0	4.0	4.0	4.0
Recycling Collection	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0
Mechanic	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0
Utilities	1.0	2.0	2.0	2.0	2.0	1.5	1.2	1.2	2.0	2.0
Health Department:										
Nurse	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0
Health Aids	2.5	2.5	2.5	2.5	2.5	4.8	4.8	4.8	4.8	4.8
Library:										
Librarians	5.0	5.0	5.0	5.0	5.0	5.0	5.0	5.0	5.0	5.0
Circulation	6.0	5.0	5.5	3.5	3.5	6.0	4.3	4.3	4.3	4.3
Shelvers	5.5	4.0	4.0	4.0	4.0	4.0	2.5	2.5	2.5	2.5
Average Employment - Village of Whitefish Bay	77.5	84.5	82.4	81.4	80.9	83.8	76.5	75.7	76.6	76.9